

Attachment 4

COMMITTEE WORKSHOP
BEFORE THE
CALIFORNIA ENERGY RESOURCES CONSERVATION
AND DEVELOPMENT COMMISSION

In the Matter of:)
)
Informational Proceeding and)
Preparation of the 2004 Integrated) Docket No.
Energy Policy Report (IEPR) Update) 03-IEP-01
)
Re: 2004 Transmission Update)
White Paper)
_____)

CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY BLDG.
CENTRAL VALLEY ROOM, SECOND FLOOR
1001 I STREET
SACRAMENTO, CALIFORNIA

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9:14 A.M.

Reported by:
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Contract No. 150-04-002

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1 MS. GRAU: He's 11 years old, so he's
2 not old enough to work anyway. All right, thank
3 you.

4 So do we have any questions, or would
5 you like to go right on to our speakers? If
6 there's no questions for me we'll just move on.

7 PRESIDING MEMBER GEESMAN: Thanks, Judy.

8 MS. GRAU: All right, thank you.

9 PRESIDING MEMBER GEESMAN: First one up
10 on my list is Keith Demetrak, California
11 Department of Parks and Recreation.

12 MR. DEMETRAK: Well, good morning,
13 Members of the Commission. My name is Keith
14 Demetrak; I'm Chief of Planning for California
15 State Parks. And I was asked by staff of the
16 Energy Commission to address the Commission on the
17 question of how should the Energy Commission work
18 with the appropriate state and federal agencies to
19 develop a policy for designating utility corridors
20 across state of federally owned land. And I guess
21 the short answer to that question would be
22 closely.

23 Let me say that, at least speaking for
24 State Parks, and I won't speak for Forest Service
25 lands or National Parks, although I think we share

1 a common mission, at least with the National Park
2 Service, that we consider these parks as special
3 places.

4 We consider the placement of a utility
5 corridor or any intrusion in the park for a
6 nonpark purpose in much the same fashion as you
7 would look at a crossing of a national cemetery or
8 a national cathedral in much the same manner.

9 However, we're also mindful of the
10 state's needs for energy, water and all the things
11 associated with a growing population. There are
12 certain regulatory and policy requirements that we
13 consider in addressing the question of utility
14 corridors and transmissions across state park
15 property, some of which are statutory, some of
16 which are policy.

17 There is a Commission policy, that's the
18 California State Park and Recreation Commission,
19 on undergrounding of utilities. And quite
20 frankly, we're finding in some cases that's
21 probably not the best alternative. It's Roman
22 numeral III.8. And it essentially says that
23 utilities shall be placed underground in units of
24 the State Park System, exceptions may be permitted
25 by the option of the Director.

1 In terms of the regulatory kinds of
2 things there are probably ³ three requirements that
3 we look at. The California Public Park
4 Preservation Act of 1971 provides that a public
5 agency that acquires public parkland for nonpark
6 use must either pay compensation that is ⁽¹⁾
7 sufficient to acquire substantial equivalent
8 substitute parkland or provide substitute parkland
9 of comparable characteristics.

10 Similarly, Public Resources Code 5024
11 and 5024.5 related to CEQA requires a state agency
12 that proposes a project which may result in
13 adverse effects on historical resources listed or
14 eligible for listing in the National Register of ⁽²⁾
15 Historic Places or the California Register of
16 Historic Resources to consult with the State
17 Historic Preservation Office and to identify
18 feasible and prudent measures that will eliminate
19 or mitigate the adverse impacts.

20 And then finally, at the federal level,
21 the Act that set up the land and water
22 conservation fund provides federal moneys for
23 which many of our parks or portions of parks
24 require, and that's the -- I can give you the
25 citation later if you'd like -- has a requirement

1 that the Act prohibits the conversion to a
2 nonrecreational purpose or property acquired or
3 developed with these grants without the approval
4 of the Department of the Interior.

(3)

5 Section 6F directs the Department of the
6 Interior to insure that replacement lands of equal
7 value, monetary, that is, location and usefulness
8 are provided as conditions to such conversions and
9 so forth and so on.

10 So we are bound by certain state and
11 federal laws and statutes, as well as policy, to
12 closely consider the question of transmissions
13 across State Park properties.

14 And I should also indicate that state
15 parks are divided into eight classifications and
16 three subclassifications. It's everything from
17 the major classifications are things like state
18 parks, state reserves, state seashore, wayside
19 campground, state historic parks, state beaches,
20 state recreation area and state reserve.

21 The three subclassifications, that is
22 classifications that are found within the
23 boundaries of existing park units are state
24 wilderness, state natural preserve and state
25 cultural preserve.

1 And looking at a statewide policy for
2 the transmission lines or corridors across state
3 park properties I think the things that come most
4 to mind are to avoid those resources and
5 particularly as maybe exemplified by the
6 classification of the most sensitive park areas.
7 That would be things like state wilderness, state
8 natural or cultural preserve, state reserve, and
9 to a certain extent, state parks.

10 To focus more on those areas there where
11 there's probably already more of a developed or
12 disturbed environment. That's going to be off-
13 highway vehicle areas, state recreation areas.

14 And, in fact, many of our state
15 recreation areas are reservoirs that were created
16 to either store water or store water for
17 hydropower and transmissions. And so you'll find
18 transmission lines already traversing these park
19 units.

20 Aside from that at the statewide level
21 the thing that we would probably look for are
22 locating transmission lines along already
23 disturbed areas, and that would be generally along
24 park roads. Because oftentimes it isn't so much
25 the initial transmission line, itself, that causes

1 us the kind of a long-range concern; it's the
2 ongoing maintenance and routine maintenance of
3 these areas and the need for additional roads and
4 traffic along undisturbed areas.

5 Beyond all that the suggestion that I
6 would most offer is to work closely with our
7 district and superintendents and our field staff.
8 Our Department, the 279 units in the State Park
9 System are divided into 18 districts. And each
10 district has one or more sectors to it.

11 In the case of Anza-Borrego, which is
12 the Colorado Desert District, and there are three
13 sectors; including one sector that is Anza-
14 Borrego, itself.

15 And what I'd like to do is just read
16 briefly to the Commission a copy of an email
17 transmittal that went between myself and the
18 sector superintendent for Anza-Borrego, Mark
19 Jorgensen. His comment was:

20 Our best luck comes from working in the
21 field with the power company representatives,
22 biologists and technical staff to meet both of our
23 missions. Mutual respect has paid off, though
24 there are still some inherent suspicions on both
25 sides. Getting familiar with each other and

1 practicing some give-and-take has worked so far.
2 We now have worked on two post-fire" -- and that's
3 the major fires that were in southern California
4 last year -- "where we are moving major lines out
5 of the canyons and roadless areas of the park over
6 to our paved or dirt roads."

7 "Statewide we are having to create new
8 corridors or replace lines, it would be beneficial
9 to consider putting utilities adjacent to paved or
10 designated dirt roads. What we have found so far
11 is that there is a lot of pole maintenance on
12 older lines and annual veg control around poles
13 for fire prevention. And in the wild areas the
14 major work often calls for work to be done by
15 helicopter."

16 "If we get lines up next to the roads it
17 makes for a situation where all the maintenance
18 work can be done from the roadside using boom
19 trucks and we don't have to get so involved with
20 the power company to mitigate impacts."

21 Further, his initial response to my
22 question about how is this working in the case of
23 Anza-Borrego and San Diego Gas and Electric, his
24 comment is: Our take on the subject is that with
25 the metro areas of San Diego, Orange County and

1 L.A. to our west and northwest, there are going to
2 be ever-increasing pressures to deliver power,
3 water and petroleum products from the interior of
4 the county to the coast."

5 "Since Anza-Borrego is about 70 miles in
6 length from north to south there are obviously
7 going to be negotiations to bring power corridors
8 across the park. Indeed we have met with SDG&E,
9 Mr. Jeff Sykes, Supervisor and Environmental
10 Coordinator, and Mr. Phil Bunch, Biologist, and
11 driven the corridor which would most likely serve
12 the needs of a future 500 kV power line."

13 "Currently there is a 69 kV line which
14 basically traverses the middle of the park in an
15 east-west direction along highway 78. On its
16 western end the park turns northwesterly up the
17 Grapevine. We discussed the concept, which the
18 Park can agree with, of increasing the 500 kV
19 using taller steel poles with longer spans than
20 the current wooden poles. The taller poles with
21 spans two to three times the current span would
22 actually have less physical impacts on the ground,
23 on archeological sites, riparian areas, wildlife
24 habitat, plant disturbance, et cetera. Although
25 they will have a much higher visual impact along

1 the corridor."

2 "We agreed in concept in the field that
3 Parks will work with SDG&E or Semptra or whatever
4 it takes to make this massive energy increase a
5 reality in the future. Where we discussed what
6 will be off-limits to new power corridors are the
7 designated state wilderness areas within Anza-
8 Borrego. The areas not designated as wilderness
9 are the margins of current power lines and along
10 paved highways and county roads."

11 "Thus the idea of putting any new power
12 lines in the park centers on placement along
13 already disturbed routes, i.e., paved highways, as
14 discussed in the energy briefing paper. We can
15 and will work with SDG&E. We've worked with them
16 successfully in (inaudible) Rancho after the big
17 fires to place the power corridor along state
18 highway 79."

19 "This allows future pole and line
20 maintenance to be done from paved roads" -- I
21 mentioned that already. We are more than willing
22 to get together with anybody any time we can bring
23 along our GIS technology with archeological sites,
24 eagle nests, bighorn lambing areas, water sources,
25 veg layers, and, yes, even power line right-of-

1 ways to discuss these."

2 So I think at the district level it can
3 work very well, and kind of a mutual respect for
4 both our mission as well as the need for the
5 energy, or whatever the corridor transmission is.

6 There are some statewide things that can
7 be done in terms of siting location with respect
8 to some of the classifications we have.

9 We can also look towards, you know, how
10 can some of these transmission corridors benefit
11 the basic mission of parks or some of these state
12 or federal areas. And that is that some of these
13 corridors can create conductivity between major
14 habitat areas. If we look long distance, that's
15 one of the greatest problems, especially facing
16 habitat these days, it's both the loss of habitat,
17 but primarily the loss of conductivity of that
18 habitat. Perhaps these long-range or long-
19 distance corridors can connect some of that,
20 particularly across private lands where we're
21 currently having problems.

22 They can also provide trail
23 opportunities. And there's, you know, trail use,
24 hiking, bike, equestrian is the single largest
25 recreation activity in California. Perhaps

1 there's some opportunity to work jointly so it
2 accomplishes not only their mission, but our long-
3 range mission, as well.

4 Do you have any questions?

5 PRESIDING MEMBER GEESMAN: We sure want
6 to thank you for your contribution. And I think
7 that when we get the transcript of the remarks
8 that you quoted from, it will prove quite helpful.

9 My question is whether or not you have a
10 regular planning process in your 200-plus units
11 that addresses electric transmission corridors; or
12 whether it's more of a project-by-project as
13 particular sponsors want to address your concerns
14 they bring those to your attention?

15 MR. DEMETRAK: Well, we do not have a
16 project, we do not have a plan in place, nor do we
17 have it scheduled to look at transmission
18 corridors across park boundaries statewide. We
19 react to them on the basis of either a hearing
20 like this where there is a proposal for how these
21 might be -- might encourage that way.

22 And I'll use, for example, the high-
23 speed rail proposal right now. We've looked at
24 what's been proposed there, and currently we're
25 looking at potential impacts on 23 park units up