Appendix B Electric and Magnetic Fields



Appendix B Section 1 Electric and Magnetic Fields Summary



Electric and Magnetic Fields

The California Public Utilities Commission (CPUC) and the California Department of Health Services (CDHS) have not concluded that exposure to magnetic fields from utility electric facilities is a health hazard. Many reports have concluded that the potential for health effects associated with electric and magnetic field (EMF) exposure is too speculative to allow the evaluation of impacts or the preparation of mitigation measures. EMF is a term used to describe electric and magnetic fields that are created by electric voltage (electric field) and electric current (magnetic field). Power frequency EMF is a natural consequence of electrical circuits, and can be either directly measured using the appropriate measuring instruments or calculated using appropriate information. EMF are present wherever electricity flows: around appliances and power lines, in offices, schools, and homes. Electric fields are invisible lines of force, created by voltage, and are shielded by most materials. Units of measure are volts per meter (V/m). Magnetic fields are invisible lines of force, created by electric current and are not shielded by most materials, such as lead, soil and concrete. Units of measure are Gauss (G) or milliGauss (mG, 111000 of a Gauss). Electric and magnetic field strengths diminish with distance. These fields are low energy, extremely low frequency fields, and should not be confused with high energy or ionizing radiation such as X-rays and gamma rays.

Possible Health Effects

The possible effects of EMF on human health have come under scientific scrutiny. Concern about EMF originally focused on electric fields; however, much of the recent research has focused on magnetic fields. Uncertainty exists as to what characteristics of magnetic field exposure need to be considered to assess human exposure effects. Among the characteristics considered are field intensity, transients, harmonics, and changes in intensity over time. These characteristics may vary from power lines to appliances to home wiring, and this may create different types of exposures. The exposure most often considered is intensity or magnitude of the field. There is a consensus among the medical and scientific communities that there is insufficient evidence to conclude that EMF causes adverse health effects. Neither the medical nor scientific communities have been able to provide any foundation upon which regulatory bodies could establish a standard or level of exposure that is known to be either safe or harmful. Laboratory experiments have shown that magnetic fields can cause biologic changes in living cells, but scientists are not sure whether any risk to human health can be associated with them. Some studies have suggested an association between surrogate measures of magnetic fields and certain cancers while others have not.

California Public Utilities Commission Summary

<u>Background</u> – On January 15, 1991, the CPUC initiated an investigation to consider its role in mitigating the health effects, if any, of electric and magnetic fields from utility facilities and power lines. A working group of interested parties, called the California EMF Consensus Group, was created by the CPUC to advise it on this issue. It consisted of 17 stakeholders representing citizens groups, consumer groups, environmental groups, state agencies, unions, and utilities. The Consensus Group was charged to 1) consider a balanced set of facts and concerns; 2) define near- term research objectives; and 3)

develop interim policies and procedures to guide the electric utilities in educating their customers, reducing EMF, and responding to potential health concerns. The Consensus Group's fact-finding process was open to the public, and its report incorporated concerns expressed by the public. Its recommendations were filed with the Commission in March of 1992. In August of 2004, the CPUC opened an Order Instituting Rulemaking to update the Commission's policies and procedures related to electric and magnetic fields emanating from regulated utility facilities. The final decision was issued in D.06-01-042.

<u>Findings</u> – Based on the work of the Consensus Group, written testimony, and evidentiary hearings, the CPUC issued its decision (D.06-01-042) to address public concern about possible EMF health effects from electric utility facilities. The conclusions and findings included the following:

- The body of scientific evidence continues to evolve. However, it is recognized that public concern and scientific uncertainty remain regarding the potential health effects of EMF exposure.
- It is not appropriate to adopt any specific numerical standard in association with EMF until we have a firm scientific basis for adopting any particular value.

<u>Interim Policies</u> – The CPUC's decision specifically requires seven measures. One of these measures that is involved with the Project is as follows:

• No-cost and low-cost steps to reduce EMF. In response to a situation of scientific uncertainty and public concern, the CPUC felt it appropriate for utilities to take no-cost and low-cost measures where feasible to reduce exposure from new or upgraded utility facilities. It directs that no-cost mitigation measures be undertaken, and that low-cost options be implemented through the Project certification process. Four percent of total Project budgeted cost is the benchmark in developing EMF mitigation guidelines, and mitigation measures should achieve some noticeable reductions.

The CPUC will continue to monitor these issues. If new information develops in the future, the CPUC may amend its decision to reflect new scientific evidence.

<u>Exemption Criteria</u> – The CPUC agreed that "Utility management should have reasonable latitude to deviate and modify their guidelines as conditions warrant and as new EMF information is received. However, if the EMF guidelines are to be truly used as guidelines, the utilities should incorporate criteria which justify exempting specific types of projects from the guidelines."

Utilities may use the following guidelines to determine those specific types of projects that will be exempt from no/low cost field reduction:

1. Operation, repair, maintenance replacement or minor alteration of existing structures: facilities or equipment.

- 2. Restoration or rehabilitation of deteriorated or damaged structures, facilities or equipment to meet current standards of public safety.
- 3. Addition of safety devices.
- 4. Replacement or reconstruction of existing structures and facilities on the same site and for the same purpose as the replaced structure or facility.
- 5. Emergency restoration projects.
- 6. Re-conductoring projects except when structures are reframed or reconfigured.
- 7. Projects located on land under the jurisdiction of the Forest Service, Bureau of Land Management or other governmental agency.
- 8. Privately owned tree farms.
- 9. Agricultural land within the Williamson Act.
- 10. Areas not suited to residential/commercial development. Such areas might include steep slopes, areas subject to flooding or areas without access to public facilities.

The intent of the exemption criteria is to exclude two types of projects. The first type of projects are those that either replace or make minor additions or modifications to existing facilities. This will include pole replacements or relocations less than 2,000 feet in length. Those projects where more than 2,000 feet of line is relocated or reconstructed or where the circuit is reinsulated or reconfigured should be considered for low cost magnetic field management techniques.

The second type projects are those located in undeveloped areas.

<u>EMF Reduction</u> – Utilities must use the following Guidelines in the application of no and low cost steps to reduce magnetic field strengths:

- 1. Take low cost steps to reduce fields from new and upgraded facilities in accordance with CPUC decision D.06-01-042 on EMF.
- 2. No cost measures will be implemented when available and practical.
- 3. Mitigation measures should not compromise the reliability, operation, safety or maintenance of the system.
- 4. Total cost of mitigation measures should not exceed 4 percent of the total cost of the Project.

5. Mitigation measures should have a noticeable reduction in the magnetic field level approximately 15 percent or more.

In accordance with CPUC Decision No. 93-11-013 and 06-01-042, Southern California Edison (SCE) will incorporate "no cost" and "low cost" magnetic field reduction steps in proposed transmission and substation facilities. The following measures would be included to reduce the magnetic field strength levels from electric power facilities:

- Taller poles for the proposed new 115 kV subtransmission line segments;
- A "double-circuit" pole-head configuration for the double-circuit portion of the proposed 115 kV Subtransmission Lines:
- A "triangle" type pole-head configuration for the single-circuit portion of the proposed 115 kV Subtransmission Lines;
- Phasing the proposed 115 kV Subtransmission Lines with respect to the adjacent existing subtransmission lines to reduce magnetic fields;
- Re-phasing existing 115 kV Subtransmission Lines to reduce magnetic fields;
- Placing major substation electric equipment (such as transformers) away from the existing substation property lines; and
- Phasing the Proposed loop-in 220 kV Transmission Line with respect to the adjacent existing transmission lines to reduce magnetic fields.

SCE's plan for applying the above "no-cost" and "low-cost" magnetic field reduction measures uniformly and equitably for the entire Proposed Subtransmission Line routes is consistent with CPUC's EMF policy and with the direction of leading national and international health agencies. Furthermore, the plan complies with SCE's EMF Design Guidelines, and with applicable national and state safety standards for new electric facilities. Specific measures to be implemented are described in the attached Field Management Plan for the Proposed Project (Appendix D – Section 2) and alternatives (Appendix D – Section 3). It should be noted that Section 2 focuses on Alternatives 2, 3, and 5. However, it is anticipated that no-cost and low-cost measures for Alternatives 6 and 7 would be similar to those presented for Alternatives 2, 3, and 5.

Appendix B Section 2

Electric and Magnetic Fields Field Management Plan for the Proposed Project



Appendix F

FIELD MANAGEMENT PLAN

FOR

DEVERS-MIRAGE 115 KV SUBTRANSMISSION

SYSTEM SPLIT PROJECT

Appendix F

FIELD MANAGEMENT PLAN

DEVERS-MIRAGE 115 KV SYSTEM SPLIT PROJECT

TABLE OF CONTENTS

I.	Executive Summary
II.	Background Regarding EMF And Public Health Research On EMF
III.	Application Of the CPUC's No-Cost And Low-Cost EMF Policy To This Project
IV.	Project Description
V.	Evaluation of no-cost and low-cost magnetic field reduction measures
VI.	Final recommendations for implementing no-cost and low-cost magnetic field reduction
mea	sures
VII.	Appendix A: two-dimentional model assumptions and year 2010 forecasted loading
cond	litions

LIST OF TABLES

Table 1. Preferred Overhead 115 kV Subtransmission Line Designs with Most Effective	
Magnetic Field Reduction Options Incorporated	19
Table 2. A Comparison of Magnetic Fields at Edges of ROW for Area-C	37
Table 3. No-cost and Low-cost Magnetic Field Reduction Measures for Area A through E	39
Table 4. Year 2010 Forecasted Loading Conditions 115 kV Subtransmission Lines	48
Table 5. Year 2010 Forecasted Loading Conditions for 220 kV and 115 kV Transmission and	
Subtransmission Lines near Mirage Substation	49

LIST OF FIGURES

Figure 1. Project Area A through E	14
Figure 2. Proposed Farrell – Garnet 115 kV Subtransmission Line in Area A	16
Figure 3. Proposed Mirage-Santa Rosa 115 kV Subtransmission Line in Area B	18
Figure 4. Proposed 115 kV Single-Circuit Design	20
Figure 5. Proposed 115 kV Double-Circuit Design	21
Figure 6. Existing 115 kV Overhead Designs for Area A and B	22
Figure 7. Existing vs. Proposed 115 kV Designs for Area A	23
Figure 8. Existing vs. Proposed 115 kV Designs for Area B-Segment 1	24

Figure 9. Existing vs. Proposed 115 kV Designs for Area B-Segment 2	. 25
Figure 10. Existing vs. Proposed 115 kV Designs for Area B-Segment 3	. 26
Figure 11. A Design Comparison of Magnetic Field Levels for Area A	. 28
Figure 12. A Design Comparison of Magnetic Field Levels for Area B-Segment 1	. 29
Figure 13. A Design Comparison of Magnetic Field Levels for Area B-Segment 2	. 30
Figure 14. A Design Comparison of Magnetic Field Levels for Area B-Segment 3	. 31
Figure 15. Existing vs. Proposed 220 kV Designs for Area C	. 36
Figure 16. A Design Comparison of Magnetic Field Levels for Area C	. 37
Figure 17. Proposed 115 kV Phasing Arrangement for Area A	. 41
Figure 18. Proposed 115 kV Phasing Arrangements for Area B – Segment 1	. 42
Figure 19. Proposed 115 kV Phasing Arrangements for Area B – Segment 2	. 43
Figure 20. Proposed 115 kV Phasing Arrangements for Area B – Segment 3	. 44
Figure 21. Proposed 220 kV Phasing Arrangements for Area C	. 45
Figure 22. Proposed 115 kV Phasing Arrangements for Area D	. 46
Figure 23. Proposed 115 kV Phasing Arrangements for Area E	. 47

I. EXECUTIVE SUMMARY

This document is Southern California Edison Company's (SCE) Field Management Plan (FMP) for the Proposed Devers-Mirage 115 kilovolt (kV) System Split Project (Proposed Project). The Proposed Project is needed for maintaining electric system reliability, enhance operational flexibility, and serving projected electrical demand in the in the cities of Palm Springs, Rancho Mirage, Indian Wells, Cathedral City, Palm Desert, and unincorporated areas of Riverside County, including the Thousand Palms community. SCE proposes to install the 220 kV loop-in of Devers-Coachella Valley Transmission Line into Mirage Substation, one 280 megavolt amperes (MVA) 220/115 kV transformer, two new 115 kV subtransmission line segments, rearrange and modify subtransmission line connections, replace 115 kV circuit breakers, and construct other substation modifications in the cities of Palm Springs, Rancho Mirage, Indian Wells, Cathedral City, Palm Desert, and unincorporated areas of Riverside County, including the Thousand Palms community. The Proposed Project is scheduled to be operational by mid-2010, with construction scheduled to begin the second-quarter 2009.

SCE provides this FMP in order to inform the public, the California Public Utilities Commission (CPUC), and other interested parties of its evaluation of no-cost and low-cost magnetic field reduction measures for this project, and SCE's proposed plan to apply these measures to this project. This FMP has been prepared in accordance with CPUC Decision No. 93-11-013 and Decision No. 06-01-042 relating to extremely low frequency¹ electric and magnetic fields (EMF). This FMP also provides background on the current status of scientific research related to possible health effects of EMF, and a description of the CPUC's EMF policy.

The "no-cost and low-cost" magnetic field reduction measures that are incorporated into the design of the Proposed Project are:

• Using taller poles for the proposed new 115 kV subtransmission line segments;

¹ The extreme low frequency is defined as the frequency range from 3 Hz to 3,000 Hz.

- Using a "double-circuit" pole-head configuration for the double-circuit portion of the Proposed 115 kV Subtransmission Lines;
- Using a "triangle" type pole-head configuration for the single-circuit portion of the Proposed 115 kV Subtransmission Lines;
- Phasing the Proposed 115 kV Subtransmission Lines with respect to the adjacent existing subtransmission lines to reduce magnetic fields;
- Re-phasing existing 115 kV Subtransmission Lines to reduce magnetic fields;
- Placing major substation electric equipment (such as transformers) away from the existing substation property lines; and
- Phasing the Proposed loop-in 220 kV Transmission Line with respect to the adjacent existing transmission lines to reduce magnetic fields.

SCE's plan for applying the above no-cost and low-cost magnetic field reduction measures uniformly and equitably for the entire Proposed Subtransmission Line routes is consistent with CPUC's EMF policy and with the direction of leading national and international health agencies. Furthermore, the plan complies with SCE's EMF Design Guidelines², and with applicable national and state safety standards for new electric facilities.

² <u>EMF Design Guidelines</u>, August 2006.

II. <u>BACKGROUND REGARDING EMF AND PUBLIC HEALTH RESEARCH ON</u> <u>EMF</u>

There are many sources of power frequency³ electric and magnetic fields, including internal household and building wiring, electrical appliances, and electric power transmission and distribution lines. There have been numerous scientific studies about the potential health effects of EMF. After many years of research, the scientific community has been unable to determine if exposures to EMF cause health hazards. State and federal public health regulatory agencies have determined that setting numeric exposure limits is not appropriate.⁴

Many of the questions about possible connections between EMF exposures and specific diseases have been successfully resolved due to an aggressive international research program. However, potentially important public health questions remain about whether there is a link between EMF exposures and certain diseases, including childhood leukemia and a variety of adult diseases (e.g., adult cancers and miscarriages). As a result, some health authorities have identified magnetic field exposures as a possible human carcinogen. As summarized in greater detail below, these conclusions are consistent with the following published reports: the National Institute of Environmental Health Sciences (NIEHS) 1999⁵, the National Radiation Protection Board (NRPB) 2001⁶, the International Commission on non-Ionizing Radiation Protection (ICNIRP) 2001, the California Department of Health Services (CDHS) 2002², and the International Agency for Research on Cancer (IARC) 2002⁸.

 $[\]frac{3}{2}$ In U.S., it is 60 Hertz (Hz).

⁴ CPUC Decision 06-01-042, p. 6, footnote 10

<u>National Institute of Environmental Health Sciences' Report on Health Effects from Exposures to Power-Line frequency Electric and Magnetic Fields, NIH Publication No. 99-4493, June 1999.</u>

⁶ National Radiological Protection Board, <u>Electromagnetic Fields and the Risk of Cancer, Report of an Advisory</u> <u>Group on Non-ionizing Radiation</u>, Chilton, U.K. 2001

⁷ California Department of Health Services, <u>An Evaluation of the Possible Risks from Electric and Magnetic</u> <u>Fields from Power Lines, Internal Wiring, Electrical Occupations, and Appliances</u>, June 2002.

⁸ World Health Organization / International Agency for Research on Cancer, IARC <u>Monographs on the evaluation of carcinogenic risks to humans (2002), Non-ionizing radiation, Part 1: Static and extremely low-frequency (ELF) electric and magnetic fields, IARCPress, Lyon, France: International Agency for Research on Cancer, Monograph, vol. 80, p. 338, 2002</u>

The federal government conducted EMF research as a part of a \$45-million research program managed by the NIEHS. This program, known as the EMF RAPID (Research and Public Information Dissemination), submitted its final report to the U.S. Congress on June 15, 1999. The report concluded that:

- "The scientific evidence suggesting that ELF-EMF exposures pose any health risk is weak."²
- "The NIEHS concludes that ELF-EMF exposure cannot be recognized as entirely safe because of weak scientific evidence that exposure may pose a leukemia hazard."¹⁰
- "The NIEHS suggests that the level and strength of evidence supporting ELF-EMF exposure as a human health hazard are insufficient to warrant aggressive regulatory actions; thus, we do not recommend actions such as stringent standards on electric appliances and a national program to bury all transmission and distribution lines. Instead, the evidence suggests passive measures such as a continued emphasis on educating both the public and the regulated community on means aimed at reducing exposures. NIEHS suggests that the power industry continue its current practice of siting power lines to reduce exposures and continue to explore ways to reduce the creation of magnetic fields around transmission and distribution lines without creating new hazards."¹¹

In 2001, Britain's NRPB arrived at a similar conclusion:

"After a wide-ranging and thorough review of scientific research, an independent Advisory Group to the Board of NRPB has concluded that the power frequency electromagnetic fields that exist in the vast majority of homes are not a cause of cancer in general. However, some epidemiological studies do indicate a possible small risk of childhood leukemia associated with exposures to unusually high levels of power frequency magnetic fields."¹²

In 2002, three scientists for CDHS concluded:

⁹ National Institute of Environmental Health Sciences, <u>NIEHS Report on Health Effects from Exposures to</u> <u>Power-Frequency Electric and Magnetic Fields</u>, p. ii, NIH Publication No. 99-4493, 1999

<u>10</u> *ibid.*, p. iii

<u>⊥1</u> *ibid.*, p. 37 - 38

¹² NRPB, <u>NRPB Advisory Group on Non-ionizing Radiation Power Frequency Electromagnetic Fields and the Risk of Cancer</u>, NRPB Press Release May 2001

"To one degree or another, all three of the [C]DHS scientists are inclined to believe that EMFs can cause some degree of increased risk of childhood leukemia, adult brain cancer, Lou Gehrig's Disease, and miscarriage.

They [CDHS] strongly believe that EMFs do not increase the risk of birth defects, or low birth weight.

They [CDHS] strongly believe that EMFs are not universal carcinogens, since there are a number of cancer types that are not associated with EMF exposure.

To one degree or another they [CDHS] are inclined to believe that EMFs do not cause an increased risk of breast cancer, heart disease, Alzheimer's disease, depression, or symptoms attributed by some to a sensitivity to EMFs. However, all three scientists had judgments that were "close to the dividing line between believing and not believing" that EMFs cause some degree of increased risk of suicide, or

For adult leukemia, two of the scientists are 'close to the dividing line between believing or not believing' and one was 'prone to believe' that EMFs cause some degree of increased risk."¹³

Also in 2002, the World Health Organization's IARC concluded:

"ELF magnetic fields are possibly carcinogenic to humans"¹⁴, based on consistent statistical associations of high-level residential magnetic fields with a doubling of risk of childhood leukemia...Children who are exposed to residential ELF magnetic fields less than 0.4 microTesla (4.0 milliGauss) have no increased risk for leukemia.... In contrast, "no consistent relationship has been seen in studies of childhood brain tumors or cancers at other sites and residential ELF electric and magnetic fields."¹⁵

III. <u>APPLICATION OF THE CPUC'S NO-COST AND LOW-COST EMF POLICY TO</u> <u>THIS PROJECT</u>

Recognizing the scientific uncertainty over the connection between EMF exposures and health effects, the CPUC adopted a policy that addresses public concern over EMF with a combination of education, information, and precaution-based approaches. Specifically, Decision

¹³ CDHS, An Evaluation of the Possible Risks From Electric and Magnetic Fields (EMFs) From Power Lines, Internal Wiring, Electrical Occupations and Appliances, p. 3, 2002

¹⁴ IARC, Monographs, Part I, Vol. 80, p. 338

¹⁵ *ibid.*, p. 332 - 334

93-11-013 established a precautionary based no-cost and low-cost EMF policy for California's regulated electric utilities based on recognition that scientific research had not demonstrated that exposures to EMF cause health hazards and that it was inappropriate to set numeric standards that would limit exposure.

In 2006, the CPUC completed its review and update of its EMF Policy in Decision 06-01-042. This decision reaffirmed the finding that state and federal public health regulatory agencies have not established a direct link between exposure to EMF and human health effects,¹⁶ and the policy direction that (1) use of numeric exposure limits was not appropriate in setting utility design guidelines to address EMF,¹⁷ and (2) existing no-cost and low-cost precautionary-based EMF policy should be continued for proposed electrical facilities. The decision also reaffirmed that EMF concerns brought up during Certificate of Public Convenience and Necessity (CPCN) and Permit to Construct (PTC) proceedings for electric and transmission and substation facilities should be limited to the utility's compliance with the CPUC's low-cost/no-cost policies.¹⁸

The decision directed regulated utilities to hold a workshop to develop standard approaches for EMF Design Guidelines and such a workshop was held on February 21, 2006. Consistent design guidelines have been developed that describe the routine magnetic field reduction measures that regulated California electric utilities consider for new and upgraded transmission line and transmission substation projects. SCE filed its revised EMF Design Guidelines with the CPUC on July 26, 2006.

No-cost and low-cost measures to reduce magnetic fields would be implemented for this project in accordance with SCE's EMF Design Guidelines. In summary, the process of

¹⁶ CPUC Decision 06-01-042, Conclusion of Law No. 5, mimeo. p. 19 ("As discussed in the rulemaking, a direct link between exposure to EMF and human health effects has yet to be proven despite numerous studies including a study ordered by this Commission and conducted by DHS.").

¹⁷ CPUC Decision 06-01-042, mimeo. p. 17 - 18 ("Furthermore, we do not request that utilities include non-routine mitigation measures, or other mitigation measures that are based on numeric values of EMF exposure, in revised design guidelines or apply mitigation measures to reconfigurations or relocations of less than 2,000 feet, the distance under which exemptions apply under GO 131-D. Non-routine mitigation measures should only be considered under unique circumstances.").

<u>18</u> CPUC Decision 06-01-042, Conclusion of Law No. 2, ("EMF concerns in future CPCN and PTC proceedings for electric and transmission and substation facilities should be limited to the utility's compliance with the Commission's low-cost/no-cost policies.").

evaluating no-cost and low-cost magnetic field reduction measures and prioritizing within and between land usage classes considers the following:

- 1. SCE's priority in the design of any electrical facility is public and employee safety. Without exception, design and construction of an electric power system must comply with all applicable federal, state, and local regulations, applicable safety codes, and each electric utility's construction standards. Furthermore, transmission and subtransmission lines and substations must be constructed so that they can operate reliably at their design capacity. Their design must be compatible with other facilities in the area and the cost to operate and maintain the facilities must be reasonable.
- 2. As a supplement to Step 1, SCE follows the CPUC's direction to undertake no-cost and low-cost magnetic field reduction measures for new and upgraded electrical facilities. Any proposed no-cost and low-cost magnetic field measures, must, however, meet the requirements described in Step 1 above. The CPUC defines no-cost and low-cost measures as follows:

• Low-cost measures, in aggregate, would:

- Cost in the range of 4 percent of the total project cost.
- For low cost mitigation, the "EMF reductions will be 15% or greater at the utility ROW [right-of-way]..."¹⁹

The CPUC Decision stated,

"We direct the utilities to use 4 percent as a benchmark in developing their EMF mitigation guidelines. We will not establish 4 percent as an absolute cap at this time because we do not want to arbitrarily eliminate a potential measure that might be available but costs

¹⁹ CPUC Decision 06-01-042, p. 10

more than the 4 percent figure. Conversely, the utilities are encouraged to use effective measures that cost less than 4 percent." $\frac{20}{20}$

The CPUC provided further policy direction in Decision 06-01-042, stating 3. that, "[a]lthough equal mitigation for an entire class is a desirable goal, we will not limit the spending of EMF mitigation to zero on the basis that not all class members can benefit."²¹ While Decision 06-01-042 directs the utilities to favor schools, day-care facilities and hospitals over residential areas when applying low-cost magnetic field reduction measures, prioritization within a class can be difficult on a project case-by-case basis because schools, day-care facilities, and hospitals are often integrated into residential areas, and many licensed day-care facilities are housed in private homes, and can be easily moved from one location to another. Therefore, it may be practical for public schools, licensed day-care centers, hospitals, and residential land uses to be grouped together to receive highest prioritization for low-cost magnetic field reduction measures. Commercial and industrial areas may be grouped as a second priority group, followed by recreational and agricultural areas as the third group. Low-cost magnetic field reduction measures will not be considered for undeveloped land, such as open space, state and national parks, and Bureau of Land Management and U.S. Forest Service lands. When spending for low-cost measures would otherwise disallow equitable magnetic field reduction for all areas within a single land-use class, prioritization can be achieved by considering location and/or density of permanently occupied structures on lands adjacent to the projects, as appropriate.

<u>20</u> CPUC Decision 93-11-013, § 3.3.2, p.10.

²¹ CPUC Decision 06-01-042, p. 10

This FMP contains descriptions of various magnetic field models and the calculated results of magnetic field levels based on those models. These calculated results are provided only for purposes of identifying the relative differences in magnetic field levels among various transmission or subtransmission line design alternatives under a specific set of modeling assumptions and determining whether particular design alternatives can achieve magnetic field level reductions of 15 percent or more. The calculated results are not intended to be predictors of the actual magnetic field levels at any given time or at any specific location if and when the project is constructed. This is because magnetic field levels depend upon a variety of variables, including load growth, customer electricity usage, and other factors beyond SCE's control. The CPUC affirmed this in D. 06-01-042 stating:

"Our [CPUC] review of the modeling methodology provided in the utility [EMF] design guidelines indicates that it accomplishes its purpose, which is to measure the relative differences between alternative mitigation measures. Thus, the modeling indicates relative differences in magnetic field reductions between different transmission line construction methods, but does not measure actual environmental magnetic fields."22

IV. <u>PROJECT DESCRIPTION</u>

SCE proposes to construct the Devers-Mirage 115 kV System Split Project to maintain electric system reliability, enhance operational flexibility, and serve projected electrical demand in the in the cities of Palm Springs, Rancho Mirage, Indian Wells, Cathedral City, Palm Desert, and unincorporated areas of Riverside County, including the Thousand Palms community. SCE proposes to install the 220 kV loop-in of Devers-Coachella Valley Transmission Line into Mirage Substation, one 280 megavolt amperes (MVA) 220/115 kV transformer, two new 115 kV subtransmission line segments, rearrange and modify subtransmission line connections, replace 115 kV circuit breakers, and construct other substation modifications in the cities of Palm Springs, Rancho Mirage, Indian Wells, Cathedral City, Palm Desert, and unincorporated areas of

²² CPUC Decision 06-01-042, p. 11

Riverside County, including the Thousand Palms community. The Proposed Project is scheduled to be operational by mid-2010, with construction scheduled to begin the second-quarter 2009.

For the purpose of evaluating no-cost and low-cost magnetic field reduction measures, the Proposed Project is divided into three parts as described below:

- Project Part 1: Construct new Farrell-Garnet 115 kV and Mirage-Santa Rosa 115 kV subtransmission line segments
- 2. Project Part 2: Reconfigure existing 115 kV subtransmission lines
- Project Part 3: Install the 220 kV loop-in of Devers-Coachella Valley Transmission Line into Mirage Substation
- 4. Project Part 4: Construct limited improvements at existing substations to accommodate Part 1 and 2 above.

The total cost of the Proposed Project is approximately \$33.3 million dollars²³. Four percent of the Proposed Project cost is about \$1.33 million dollars. SCE engineers added magnetic field reduction measures early in the design phase for this project. The total project cost, therefore, includes "low-cost" magnetic field reduction measures in the proposed designs.

Figure 1 below shows the overall project areas.

 $[\]frac{23}{2}$ This estimated total project cost does not include telecommunications.



Currently, there are no schools along the Proposed Transmission and Subtransmission Line routes (Area A through Area C) as shown on Figure 1 above. There are, however, existing schools²⁴ in Area D where SCE proposes limited works of reconfiguring existing 115 kV subtransmission lines.

V. <u>EVALUATION OF NO-COST AND LOW-COST MAGNETIC FIELD REDUCTION</u> <u>MEASURES</u>

Project Part 1 - Constructing new Farrell-Garnet 115 kV and Mirage-Santa Rosa 115 kV subtransmission lines

New Farrell-Garnet 115 kV Subtransmission Line Route

- Replace approximately 5.3 miles of the existing Devers-Farrell-Windland singlecircuit 115 kV subtransmission line with a new higher capacity double-circuit 115 kV subtransmission line and replace support structures within existing SCE rights-of-way and franchise locations between Farrell and Garnet substations in the City of Palm Springs.
- Install a new 115 kV subtransmission line position at Farrell Substation and upgrade an existing 115 kV subtransmission line position at Garnet Substation.
- Install a new circuit breaker at Farrell Substation.

Figure 2 below shows the "Area A" where the Proposed Subtransmission Line would be located.

²⁴ Nellie Coffman Middle School on Plumley Road, Cathedral City and Cathedral City High School on Dinah Shore Drive in Cathedral City.



New Mirage-Santa Rosa 115 kV Subtransmission Line Route²⁵

- Replace approximately 1,783 feet of the existing Mirage-Tamarisk single-circuit 115 kV subtransmission line with a new, higher capacity double-circuit 115 kV subtransmission line and replace support structures within existing SCE rights-ofway from Mirage Substation to Calle Francisco, in the community of Thousand Palms.
- Build a new single-circuit 115 kV subtransmission line on the west side of the existing SCE right-of-way from Calle Francisco to Calle Desierto (approximately 2,447 feet) on new support structures.

²⁵ Adjacent subtransmission lines are 1) Mirage-Santa Rosa-Tamarisk and Mirage-Concho 115 kV.

- Build a new single-circuit 115 kV subtransmission line on the east side of the existing SCE right-of-way, from Calle Desierto through the Tri-Palms Country Club golf course (approximately 1,293 feet) on new wood poles.
- Replace approximately 2,130 feet of the existing Devers-Capwind-Concho-Mirage 115 kV subtransmission line with a new, higher capacity double-circuit 115 kV subtransmission line and replace support structures within existing SCE rights-of-way from the Tri-Palms Country Club golf course, to I-10.
- Replace an existing single-circuit 115 kV subtransmission wood pole on the northwest corner of Portola Avenue and Gerald Ford Drive, with a new doublecircuit TSP, located south of I-10, approximately 50 feet north of the existing wood pole at the intersection of Portola Avenue and Gerald Ford Drive in the City of Palm Desert.
- Install two new 115 kV subtransmission line positions at Mirage Substation;
 upgrade two existing 115 kV subtransmission line positions at Santa Rosa
 Substation; upgrade two existing 115 kV subtransmission line positions at
 Tamarisk Substation; and upgrade two existing 115 kV subtransmission line
 positions at Devers Substation.
- Replace one 115kV circuit breaker at Tamarisk Substation and replace two 115 kV circuit breakers at Devers Substation.

Figure 3 shows the Area B where the Proposed Subtransmission Line would be located. This "Area B" is further is divided into three segments by considering changes in characteristics of subtransmission line corridors (i.e., changes in the number of subtransmission lines within the corridor, changes to tower type for the Proposed Line) as indicated on the Figure 3 as "B1", "B2", and "B3".

- Area B Segment 1 ("B1"): From Mirage Substation to Calle Francisco
- Area B Segment 2 ("B2"): From Calle Francisco to near Calle Tosca



• Area B - Segment 3 ("B3:"): From Calle Tosca to south of I-10 Freeway

The following magnetic field reduction methods are applicable for an overhead subtransmission line design such as SCE's Proposed Subtransmission Lines:

- 1. Selecting taller poles;
- 2. Selecting pole-head configurations with less phase-to-phase distance and/or circuit-to-circuit distance;
- Phasing proposed 115 kV circuits with respect to the adjacent transmission or subtransmission line(s).

After ten years of evaluating and implementing no-cost and low-cost magnetic field reduction measures for subtransmission line designs, SCE established preferred overhead 66 kV and 115 kV subtransmission line designs in 2004. These preferred designs incorporate the most effective no-cost and low-cost magnetic field reduction measures (such as pole-head

configurations and taller poles). For overhead 115 kV subtransmission lines, SCE's preferred designs²⁶ are as follows:

Table 1. Preferred Overhead 115 kV Subtransmission Line Designs with Most Effective Magnetic Field Reduction Options Incorporated					
	115 kV Overhea	d Construction			
	Single Circuit Design	Double Circuit Design			
Base Pole Height	61 feet	65 feet			
	(above the ground)	(above the ground)			
Base Pole-head Configuration	"Triangle" or equivalent	"Double-Circuit"			
Minimum Clearance	35 feet	35 feet			

The typical proposed overhead design for the single-circuit portions of the Proposed Subtransmission Line (Single-Circuit Design) with no-cost and low-cost magnetic field reduction measures is shown on Figure 4. This is the proposed design for Area B – Segment 2 where there are some existing homes. Five foot taller poles were considered as an additional low-cost measure, but not recommended due to lack of an additional 15% magnetic field reduction for existing homes. Typical pole height would be approximately 65 to 70 feet above the ground for this segment. This design, therefore, meets or exceeds the preferred single-circuit design as listed on Table 1.

²⁶ Exceptions to the "preferred design" are recommended by the primary designer based on engineering & safety requirements.



The typical proposed overhead design for the double-circuit portion of the Proposed Subtransmission Line (Double-Circuit Design) is shown on Figure 5 below. The Double-Circuit Design is the proposed design for Area A, Area B-Segment 1 and 3. The proposed pole is typically 65 to 75²² feet above the ground for Area A and 65 to 70 feet above the ground for Area B-Segment 1 and 3. This design also meets or exceeds the preferred double-circuit design as listed on Table 1.

^{27 75} feet above ground poles would be used near the existing Farrell Substation for engineering requirements



Both the proposed Single-Circuit and Double-Circuit designs meet or exceed SCE's preferred overhead 115 kV designs as listed on Table 1. These designs²⁸ would be uniformly and equitably applied to the entire Proposed Subtransmission Line routes (i.e. no-cost and low-cost magnetic field reduction measures can be applied to the entire route); therefore, the proposed overhead designs for the Proposed Subtransmission Lines incorporate no-cost and low-cost magnetic field reduction measures.

As a comparison, Figure 6 below shows typical existing 115 kV designs for Area A and B.

 $[\]frac{28}{100}$ Depending upon locations, the proposed poles would be either light weight steel (LWS) or tubular steel poles (TSP).



The existing overhead designs have about 4 feet wider circuit-to-circuit distances compared to the proposed Single-Circuit and Double-Circuit designs as shown on Figure 4 and Figure 5 above. The existing single-circuit design has wider phase-to-phase distance compared to the proposed Single-Circuit Design. The existing overhead designs also have suspended insulators, typically 4 foot long. Using post type insulators for the proposed designs would result in placing the bottom conductor 4 feet higher than existing designs even if the same length of poles are used for constructing new ones. Therefore, as an illustration of comparing designs, both proposed Single-Circuit and Double-Circuit designs are better than existing designs in the context of no-cost and low-cost magnetic field reductions. Figure 7 to Figure 10 show existing designs vs. proposed designs with proposed 115 kV circuit rearrangements in Area A and B.











The proposed overhead designs for the Proposed Subtransmission Lines can further reduce magnetic field levels by incorporating phasing options relative to the adjacent existing subtransmission lines. For Area A, as show on Figure 7 above, the proposed Garnet-Farrell 115 kV Subtransmission Line would be placed on the same poles with the existing Devers-Farrell-Windland 115 kV Subtransmission Line. Thus, the Proposed Subtransmission Line can be phased, with respect to the existing 115 kV subtransmission line, to further reduce the magnetic field levels for Area A. Figure 11 below shows a comparison between the magnetic field levels of the existing design (i.e. without the Proposed Subtransmission Line) vs. the proposed design (i.e. once the Proposed Subtransmission Line is operational). The model is based upon the forecasted peak loading conditions for 2010 (see §VII-Appendix A for more detailed information about the calculation assumptions and loading conditions). As Figure 11 illustrates, the Proposed Double-Circuit Design (with optimal phasing measures added) would produce lower magnetic fields as compared to the existing design. Near the existing Farrell Substation, there are homes across Gene Autry Trail (left side of Figure 11) and it is surrounded by commercial area. Using additional 5 foot taller poles would not reduce the magnetic fields levels by 15% or more for these homes across Gene Autry Trail; however, 75 feet (above ground) poles would be used near the existing Farrell Substation for engineering requirements; it would reduce the magnetic fields for adjacent commercial area. The rest of the proposed route is undeveloped area where no low-cost magnetic field reduction measures are considered as directed by the CPUC³⁰.

<u>30</u> CPUC Decision 06-01-042, Findings of Fact No. 18, p. 20



SCE would re-arrange existing 115 kV subtransmission lines in Area B for eliminating any crossovers, and build the Proposed Subtransmission Line (Mirage-Santa Rosa 115 kV) which would parallel the existing 115 kV subtransmission lines as show on Figure 8 to Figure 10 above. Therefore, the Proposed Subtransmission Line can also be phased with existing 115 kV subtransmission lines to further reduce magnetic field levels. Figure 12 to Figure 14 show comparisons between the magnetic field levels of the existing design (i.e. without the Proposed Subtransmission Line) vs. the proposed design (i.e. once the Proposed Subtransmission Line is operational with circuit rearrangements and optimal phasing measures added) for Area B Segment 1 to 3. As Figure 12 to Figure 14 illustrate, the proposed Double-Circuit Design (with optimal phasing measures added) would produce lower magnetic fields as compared to the existing designs. There are few homes in Area B-Segment 1 (left side of Figure 12) and homes in Area B-Segment 2 (also left side of Figure 14). For these areas, using additional 5 foot taller poles were considered as a low-cost magnetic field reduction measure. However, using 5 foot taller poles would not reduce the magnetic field levels by additional 15% for Area B-Segment 1 and 2. Therefore, using 5 foot taller poles were not recommended.







Project Part 2: Reconfiguring existing 115 kV subtransmission lines

In addition to constructing Proposed Subtransmission Lines, SCE would reconfigure existing 115 kV subtransmission lines to create new ones in Area D and E on Figure 1 as follows:

> • Create the Mirage-Capwind-Devers-Tamarisk and Mirage-Santa Rosa-Tamarisk 115 kV subtransmission lines in accordance with the following scope of work:

- Replace two TSPs, one LWS pole, and one wood pole at the intersection of Dinah Shore Drive and Bob Hope Drive with four TSPs, and three LWS poles with three 115 kV pole switches:
- At the northwest corner of Bob Hope Drive and Dinah Shore Drive,
 replace one TSP with one new LWS pole to obtain the required vertical
 rise of the existing conductors that would connect to one new TSP.
- At the southwest corner of Bob Hope Drive and Dinah Shore Drive, replace one wood pole with one new LWS pole to obtain the required vertical rise of the existing conductors that would connect to one new TSP.
- At the southeast corner of Bob Hope Drive and Dinah Shore Drive,
 replace one TSP with one new LWS pole to obtain the required vertical
 rise of the existing conductors that would connect to one new TSP.
- At the northeast corner of Bob Hope Drive and Dinah Shore Drive,
 replace one TSP with one new TSP pole to obtain the required vertical
 rise.
- Split the existing Garnet-Santa Rosa 115 kV subtransmission line at the intersection of Bob Hope Drive and Dinah Shore Drive by removing the span of wire that connects the southwest and northeast corner poles
- Split the Santa Rosa-Tamarisk at the same intersection by dead ending and grounding the Santa Rosa leg at the northwest corner pole.
- Connect the open Tamarisk leg of the former Santa Rosa-Tamarisk 115
 kV subtransmission line to the open Garnet leg of the former Garnet-Santa
 Rosa 115 kV subtransmission line at the northeast corner pole of Bob
 Hope Drive and Dinah Shore Drive.

 Create the Mirage-Santa Rosa-Tamarisk 115 kV subtransmission line by tapping the former southern segment of the Garnet-Santa Rosa 115 kV subtransmission line to the Mirage-Tamarisk 115 kV subtransmission line at the northwest corner pole.

- Create the Mirage-Capwind-Devers-Tamarisk 115 kV subtransmission line by installing a span of conductor between the former north segment of the Garnet-Santa Rosa 115 kV subtransmission line and the former west segment of the Santa Rosa-Tamarisk 115 kV subtransmission line at the northwest corner of Bob Hope Drive and Dinah Shore Drive.
- Split the existing Garnet-Santa Rosa 115 kV subtransmission line by deadending and grounding the Garnet leg to the new TSP installed east of Date Palm Drive and south of Varner Road.
- Connect the existing Devers-Capwind-Mirage 115 kV subtransmission
 line to the former Santa Rosa leg of the former Garnet-Santa Rosa 115 kV
 subtransmission line at the new TSP installed east of Date Palm Drive and
 south of Varner Road to form the new Mirage-Capwind-Devers-Tamarisk
 115 kV subtransmission line.
- Create the new Devers-Eisenhower-Thornhill and the Eisenhower-Tamarisk 115 kV subtransmission lines by rearranging and modifying the existing Tamarisk-Thornhill and Devers-Eisenhower 115 kV subtransmission line in accordance with the following scope of work:
 - o Install two TSPs inside Eisenhower Substation.
 - Rearrange the existing Tamarisk-Thornhill 115 kV subtransmission line and attach the Tamarisk tap to the switchrack at Eisenhower Substation to create the Eisenhower-Tamarisk 115 kV subtransmission line.
 - Attach the Thornhill tap of the existing Tamarisk-Thornhill 115 kV subtransmission line to the existing Devers-Eisenhower 115 kV

subtransmission line to create the Devers-Eisenhower-Thornhill 115 kV subtransmission line.

- Upgrade one existing 115 kV subtransmission line position at Devers
 Substation, upgrade one existing 115 kV subtransmission line at Thornhill
 Substation, upgrade three existing 115 kV subtransmission lines at
 Eisenhower Substation, and upgrade one existing 115 kV subtransmission
 line at Tamarisk substation.
- Replace two 115 kV circuit breakers at Devers Substation and replace three 115kV circuit breakers at Eisenhower Substation.

All proposed reconfiguration activities described above are limited in scope³¹ and does not provide significant opportunities to implement magnetic field reduction measures, except for phasing newly created 115 kV subtransmission lines with adjacent subtransmission lines.

Newly created Mirage-Capwind-Devers-Tamarisk 115 kV Subtransmission Line would parallel the newly created Mirage-Tamarisk-Santa Rosa 115 kV Subtransmission Line along Plumley Road and then along Dinah Shore Drive from the existing Tamarisk Substation to the corner of Dinah Shore Drive and Bob Hope Drive in the City of Rancho Mirage; see Figure 1 (Area D) above. Therefore, two circuits can be phased to reduce the magnetic fields as a "lowcost" magnetic field reduction measure.

Newly created Devers-Eisenhower-Thornhill 115 kV Subtransmission Line would parallel the existing Farrell-Eisenhower 115 kV Subtransmission Line along Dinah Shore Drive from Eisenhower Substation to Whitewater River in the City of Palm Springs; Figure 1 (Area E) above. Therefore, two circuits can also be phased to reduce magnetic fields as a "low-cost" magnetic field reduction measure.

<u>31</u> The reconfiguration activity involves significantly less than 2,000 ft of circuit length.

Project Part 3: Install the 220 kV loop-in of Devers-Coachella Valley Transmission Line into Mirage Substation

The Proposed Devers-Coachella Valley 220 kV Loop In at Mirage Substation would include the following work:

- Loop the existing Devers-Coachella Valley 220 kV transmission line into the Mirage Substation along the existing right-of-way, for approximately 0.8 mile, on doublecircuit lattice towers, forming the new Devers-Mirage and Coachella Valley-Mirage 220 kV transmission lines in accordance with the following scope of work:
 - Install approximately 7,240 feet of single-circuit 220 kV transmission line on eight new, double-circuit (LSTs. The new towers would be strung with single 1033 kcmil ACSR conductors on new polymer insulators.
 - Remove 4 LSTs and 3,770 feet of existing single-circuit 220 kV transmission line in or near the existing east-west 220 kV right-of-way north of the Mirage Substation.
 - Install one new TSP and 1,000 feet of single-circuit 220 kV transmission line at Mirage Substation and rearrange the Julian Hinds 220 kV transmission line from the existing LSTs on the westside of the 0.81-mile right-of-way to existing LSTs on the eastside of the 0.81-mile right-ofway.
 - Install 1,540 feet of single-circuit 220 kV transmission line and remove
 820 feet of single-circuit 220 kV transmission line between the 220 kV switchrack located inside Mirage Substation and the three LSTs and one
 TSP adjacent to the north fence of Mirage Substation.
- Install two new 220 kV transmission line positions at Mirage Substation.
- Install three new 220 kV circuit breakers at Mirage Substation.





Table 2. A Comparison of Magnetic Fields at Edges of ROW for Area-C						
Design Options	Left ROW (mG)	% Reduction	Right ROW (mG)	% Reduction		
Area C - Existing 220 kV Design	13.8	Base	22.8	Base		
Area C - Proposed 220 kV Design	12.1	12.3	12.9	43.4		
Area C - Proposed 220 kV Design + 10 ft taller	12.3	Less than 15% Increase	12.7	1.6		

As illustrated on Figure 15, the proposed 220 kV tower would be the same type as the existing 220 kV towers. Residential homes are located on the left-side of Figure 15. Following magnetic field reduction design options were considered.

- Phasing 220 kV transmission lines to reduce the magnetic fields; and
- Using taller 220 kV transmission towers.

As illustrated on Table 2, phasing 220 kV transmission lines would meet the 15% magnetic field reduction requirement. This design option can be applied in to the project as a "low-cost" magnetic field reduction measures. Using taller towers, however, would not meet the 15% magnetic field reduction requirement. Moreover, using taller towers may decrease magnetic field cancellation effects. Thus, using taller towers were considered, but not recommended.

Project Part 4: Constructing limited improvements at existing substations to accommodate Part 1 and 2 above

In order to accommodate all work described in Project Part 1 and 2 above, SCE proposed to construct limited improvements at existing substations. These limited improvements area also limited in scope (i.e. using existing empty circuit positions at substations) and does not provide significant opportunities to implement magnetic field reduction measures. Only applicable activity for considering "no-cost and low-cost" magnetic field measures is installing a 220/115 kV transformer at the existing Mirage Substation according to SCE's EMF Design Guidelines.

The proposed location of the transformer within the substation is more than 50 feet from the substation property line; therefore, the proposed transformer location meets the setback distance specified in the EMF Design Guidelines

Table 3 on page 39 summarizes no-cost and low-cost magnetic field reduction measures that SCE considered for each segment of the Proposed Project:

Area		Adjacent	M	IF Reduction Measures	E	timated Cost	<u></u>	Aeasure(s)	Reason(s) if not
No.	Location ²⁴	Land Use ³³		Considered		to Adopt		(Yes/No)	adopted
			9	Taller poles	0	Low-Cost	6	Yes	
Area A	From Carnet Substation to	2, 3, 6	0	Pole-head configuration	0	No-Cost	6	Yes	
	Farrell Substation		0	Phase Circuit	0	Low-Cost ³⁴	0	Yes	
1	From Mirage Substation to		0	Taller poles,	0	Low-Cost	۲	Yes	
Area B –	Vista De Oro & Calle Francisco	2, 6	0	Pole-head configuration	0	No-Cost	0	Yes	
Segment I			ø	Phase Circuit	۵	No-Cost	0	Yes	
6	From Area B-Segment 1 to		ø	Taller poles,	8	Low-Cost	0	Yes	
Area B –	Vista De Oro & Calle Tosca	2	0	Pole-head configuration	٥	No-Cost	Θ	Yes	
Segment 2			0	Phase Circuit	ø	No-Cost	۲	Yes	
	From Area 3-Segment 1 to		٥	Taller poles,	0	Low-Cost	6	Yes	
Area B –	Vista De Oro & Adjacent to I-10	Ŷ	0	Pole-head configuration	Ø	No-Cost	0	Yes	
Segment 3	Freeway	0	0	Phase Circuit	0	No-Cost	0	Yes	
	0.8 mile north of Mirage	у С	6	Phase Circuit	0	Low-Cost	0	Yes	
Area C	Substation to Mirage Substation	2, U	0	Taller Structures	0	Low-Cost		No	Less than 15% Reduction
	From Tamarisk Substation to the		6	Phase Circuits	0	Low-Cost	0	Yes	
A rea	corner of Dinah Shore Drive and	۲ ر I							
T PAR	Bob Hope Drive along Dinah	, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4, 4,							
	Shore Drive								
	From Eisenhower Substation to		0	Phase Circuits	0	Low-Cost	0	Yes	
Area E	Whitewater River along Dinah	2, 3							
	Shore Urive								
			6	50 It or more setback	0	No-Cost	0	Y es	
Mirage Sub	Within the existing substation	2		distance of the proposed					
and Shutt		I		transformer from the					
				substation property mile	_		_		

Table 3. No-cost and Low-cost Magnetic Field Reduction Measures for Area A through E

This column shows the nearest cross streets or substation names as reference points.

Land usage codes are as follows: 1) schools, licensed day-cares, and hospitals, 2) residential, 3) commercial/industrial, 4) recreational, 5) agricultural, and 6) undeveloped land. 33

SCE may need to rephrase (or transpose) existing 115 kV subtransmission lines. 34

This FMP includes only no-cost and low-cost magnetic field reduction measures for SCE's Proposed Subtransmission Line routes. SCE's Proponent's Environmental Assessment (PEA) contains various project alternatives, including various alternative line routes. If any alternative route is chosen for this project, a supplemental FMP will be prepared, along with an engineering design.

VI. <u>FINAL RECOMMENDATIONS FOR IMPLEMENTING NO-COST AND LOW-</u> <u>COST MAGNETIC FIELD REDUCTION MEASURES</u>

In accordance with the "EMF Design Guidelines", filed with the CPUC in compliance with CPUC Decisions 93-11-013 and 06-01-042, SCE would implement the following no-cost and low-cost magnetic field reduction measures for this project. These recommended magnetic field reduction measures would be uniformly and equitably applied to the entire Proposed Subtransmission Line route:

For Area A:

- Using taller poles (typically 65 to 70 feet above the ground, except in areas near the Farell Substation, it would be about 75 feet above ground);
- Using a double-circuit pole-head configuration (or similar) as shown on Figure 5
- Phasing the Proposed Subtransmission Line with respect to the existing 115 kV subtransmission line as shown on Figure 17 below:



For Area B – Segment 1:

- Using taller poles (typically 65 to 70 feet above the ground);
- Using a double-circuit pole-head configuration as shown on Figure 5
- Phasing the Proposed Subtransmission Line with respect to the existing 115 kV subtransmission line as shown on Figure 18 below:



For Area B – Segment 2:

- Using taller poles (65 to 70 feet above the ground);
- Using a triangle configuration as shown on Figure 4;
- Phasing the Proposed Subtransmission Line with respect to the existing 115 kV subtransmission lines as shown on Figure 19 below:



For Area B – Segment 3:

- Using taller poles (typically 65 to 70 feet above the ground)
- Using a double-circuit pole-head configuration as shown on Figure 5;
- Phasing the Proposed Subtransmission Line with respect to the existing 115 kV subtransmission line as shown on Figure 20 below:



For Area C:

• Phasing the newly created transmission line with respect to the existing 220 kV transmission lines as shown on Figure 21.



Note: All phasing sequences would be remained the same, except Devers-Mirage 220 kV and Julian Hinds-Mirage 220 kV transmission lines.

For Area D:

• Phasing the newly created subtransmission line with respect to the existing 115 kV subtransmission line as shown on Figure 22 below.



For Area E:

1.

• Phasing the newly created subtransmission line with respect to the existing 115

kV subtransmission line as shown on Figure 23 below.



For existing Mirage Substation:

 Placing the proposed 220/115 kV transformer 50 feet (or more) distance from the substation property line.

SCE's plan for applying the above no-cost and low-cost magnetic field reduction measures equitably and uniformly for the Proposed Subtransmission Line is consistent with the CPUC's EMF Decisions No. 93-11-013 and No. 06-01-042, and also with recommendations made by the U.S. National Institute of Environmental Health Sciences. Furthermore, the recommendations above meet the CPUC approved EMF Design Guidelines as well as all applicable national and state safety standards for new electric facilities.

VII. APPENDIX A: TWO-DIMENTIONAL MODEL ASSUMPTIONS AND YEAR 2010 FORECASTED LOADING CONDITIONS

Magnetic Field Assumptions:

SCE' uses a computer program titled "MFields"³⁵ to model the magnetic field characteristics of various transmission and subtransmission line designs and magnetic field reduction measures. Typical two-dimensional magnetic field modeling assumptions include:

- All transmission and subtransmission lines would be considered operating at forecasted loads (see Table 4 and Table 5 below) and all conductors are straight and infinitely long;
- Five feet of sagging for all 115 kV overhead subtransmission line designs;
- Typical 40 ft minimum ground clearance for all 220 kV overhead transmission designs;
- Average sagging for all 220 kV overhead transmission designs (average sagging is approximately equal to 1/3 of sagging plus minimum clearance to the ground);
- All poles and towers are located next to each other;
- Magnetic field strength is calculated at a height of three feet above ground;
- Resultant magnetic fields are being used;
- All line currents are balanced (i.e. neutral or ground currents are not considered);
- Terrain is flat; and
- Dominant power flow directions are being used.

Table 4. Year 2010 Forecasted Loading	Conditions 115 kV Subtr	ansmission Lines
Circuit Name	Without Proposed Project	With Proposed Project
	(Amp)	(Amp)
Devers-Capwind-Concho-Mirage 115 kV	1146	N/A
Mirage-Concho 115 kV	N/A	694
Mirage-Tamarisk 115 kV	1111	N/A
Mirage-Santa Rosa-Tamarisk 115 kV	N/A	704

³⁵ Kim, C, MFields for Excel, Version 2.0, 2007.

Table 4. Year 2010 Forecasted Loadi	ng Conditions 115 kV Subtr	ansmission Lines
Circuit Name	Without Proposed Project	With Proposed Project
	(Amp)	(Amp)
Devers-Farrell-Windland 115 kV	680	448
Garnet-Farrell 115 kV	N/A	528
Mirage-Santa Rosa 115 kV	N/A	727

Notes:

- 1. Forecasting data shown above are applicable to subtransmission line segments for magnetic field models for Area A and B.
- 2. The power flow direction is from Mirage Substation to other substations connected, and Farrell Substation receives power from other substations connected as they are listed above.
- 3. Forecasted loading data is based upon scenarios representing load forecasts for the year 2010. The forecasting data is subject to change depending upon availability of generations, load increase, changes in load demand, and by many other factors.
- 4. "Without Proposed Project" indicates the year 2010 forecasted loading conditions if the Proposed Project is not operational.

Table 5. Year 2010 Forecasted Loading Conditions for 220 kV and 115 kV Transmission and Subtransmission Lines near Mirage Substation				
Circuit Name	Without Proposed Loop-In	With Proposed Loop-In		
	(Amp)	(Amp)		
(Coachella Valley)-Ramon 220 kV	681	585		
Mirage-(Julian Hinds) 220 kV	839	826		
Devers-(Mirage) No. 1 220 kV ³⁶	270	372		
Devers-(Mirage) No. 2 220 kV	N/A	373		
Devers-(Coachella Valley) 220 kV	497	N/A		
(Coachella Valley)-Mirage 220 kV	N/A	608		
(Mirage)-(Capwind)-(Devers)-Tamarisk	219	219		

Notes:

- 1. Names in parenthesis indicate that the power is flowing from them to others (names without parenthesis)
- 2. Forecasting data shown above are applicable to transmission and subtransmission line segments for magnetic field models for Area C only

<u>³⁶</u> The existing transmission name is "Devers-Mirage 220 kV."

CERTIFICATE OF SERVICE

I hereby certify that, pursuant to the Commission's Rules of Practice and Procedure, I have this day served a true copy of the APPLICATION OF SOUTHERN CALIFORNIA EDISON COMPANY (U 338-E) FOR A PERMIT TO CONSTRUCT ELECTRICAL FACILITIES WITH VOLTAGES BETWEEN 50KV AND 200KV: DEVERS-MIRAGE 115 KILOVOLT SUBTRANSMISSION SYSTEM SPLIT PROJECT on the parties identified below. Service was effected by placing the copies in properly addressed sealed envelopes and depositing such envelopes in the United States mail with first-class postage prepaid (Via First Class Mail).

Mr. B.B. Blevins Executive Director California Energy Commission 1516 9th Street, MS3-39 Sacramento, CA 95814-5512 (3 copies)

California Public Utilities Commission 505 Van Ness Avenue San Francisco, CA 94102 (2 copies)

Mr. Kenneth Lewis

Ms. Dana Appling Division of Ratepayer Advocates 505 Van Ness Ave. San Francisco, CA 94102

Executed January 31, 2008, at Rosemead, California.

 $\mathbb{N}^{\mathbb{N}}$

Alejandra Alzola Project Analyst SOUTHERN CALIFORNIA EDISON COMPANY

> 2244 Walnut Grove Avenue Post Office Box 800 Rosemead, California 91770 Telephone: (626) 302-3062

Appendix B Section 3

Electric and Magnetic Fields Field Management Plan for the Alternatives



Q31. Appendix F addresses EMF effects and mitigation for the Proposed Project only. An assessment of EMF effects has not been provided for Alternative Routes 2, 3 and 5 illustrated in Figures 2.3 and 2.4. Please provide an assessment of EMF effects along these alternative routes.

The following sections provide an evaluation of no-cost and low-cost magnetic field reduction measures for each alternative route. Please note that different routes (i.e. different circuit length and subtransmission line designs) would mean different line impedances. Therefore, the forecasted loadings would be slightly different than listed on Table 4 in the SCE's FMP. These differences, however, would not affect on evaluating no-cost and low-cost magnetic field reduction measures. Therefore, the same loading conditions are used for Alternative Route 2 and 5.

No-Cost and Low-Cost Evaluations of Alternative Route 2

For Alternative Route 2, the Proposed Subtransmission Line construction would be consisted of:

- Approximately 4 miles of single-circuit overhead 115 kV design;
- Approximately 1.5 miles of double-circuit design; and
- Approximately 0.5 miles of underground design.

The Proposed Single-Circuit Design, as described in the SCE's FMP, can be applied in Alternative Route 2. However, unlike the Proposed Route, there are established homes and communities in this route. The applicable no-cost and low-cost magnetic fields reduction measures for this segment are:

- Choosing "triangle" pole-head configuration; and
- Choosing taller poles.

Proposed Single-Circuit Design (typical rage of pole height is 65 to 95 feet above ground) meet or exceeds the "Preferred Design" described above. Furthermore, as Figure 1 illustrates, using 5 feet taller poles would meet the 15% magnetic field reduction criterion (please note that the distance between the edges of ROW to the centerline of poles would change 5 to 10 feet depending upon locations) at the edges of ROW. Therefore, if this route is chosen, 5 feet taller pole would be recommended as a low-cost option in the area where there are homes; that is, typical pole height is 70 feet above ground.



From San Rafael Road to Four Seasons Boulevard, approximately 0.5 mile would be constructed undergrounded. For constructing an underground 115 kV subtransmission line, two 115 kV underground cables per phase would be needed. This design, therefore, would give the option of split-phasing as shown on Figure 2. Thus, 115 kV underground cables' phasings would be arranged to reduce the magnetic fields.

¹ The model is based upon 65 foot tall poles (above the ground). Typical pole height would be 65 to 95 feet above ground; 95 foot tall pole would be needed for converting an overhead to underground.



For double-circuit design portion of Alternative 2 is identical as the Proposed Route, please refer to the Figure 11 of SCE's FMP.

No-Cost and Low-Cost Evaluations of Alternative Route 3

The scope of Alternative Route 3 would include the construction of approximately 6.5 miles of single-circuit 115 kV subtransmission lines. Please refer to the no-cost and low-cost evaluation discussion as described for Alternative Route 2 above. Like Alternative Route 2, the Alternative Route 3 would pass established communities and homes. If this route is chosen, 5 feet taller pole would be recommended as a low-cost option in the area where there are homes.

No-Cost and Low-Cost Evaluations of Alternative Route 5

Alternative Route 5 would include approximately 1.9 miles of underground cable, installed from Mirage Substation west on Ramon Road to Monterey Avenue, south on Monterey Avenue to Varner Road, then southeast on Varner Road to a point where it would join the Mirage-Concho-115 kV overhead subtransmission line. Unlike the Proposed Route, Alternative Route 5 would pass under the middle of three streets that

run through light commercial, industrial, and residential neighborhoods. For constructing an underground 115 kV subtransmission line, two underground cables per phase would be needed. This design, therefore, would give the option of split-phasing as shown on Figure 3. Thus, 115 kV underground cables' phasings would be arranged to reduce the magnetic fields.



Alternative Route 5 would cross the I-10 overhead on TSPs and would connect to an existing overhead line south of the I-10. This is an undeveloped area. According to the CPUC's Decision 06-01-042, no evaluation of low-cost magnetic field reduction measures is needed, thus, not presented.

Please note that, in the context of CPUC's EMF Policy, SCE's Proposed Routes are better choices over Alternative Routes 2, 3, and 5 for following reasons.

- Alternative Routes 2, 3, and 5 passes through established homes and communities where there are no subtransmission lines present;
- Proposed routes provide opportunities for implementing effective no-cost and low-cost magnetic fields reduction measures in relation to existing subtransmission lines; especially phasing the proposed subtransmission lines with respect to existing subtransmission lines as clearly illustrated in Figures 11 through 14 in SCE's FMP; and
- All alternative routes are longer in length compared to the proposed routes.