



VIA ELECTRONIC MAIL AND FTP

January 22, 2018

Mr. Robert Peterson California Public Utilities Commission Energy Division, Infrastructure Permitting and CEQA 300 Capitol Mall, Suite 418, Workstation #85 Sacramento, CA 95814

Re: Estrella Substation and Paso Robles Area Reinforcement Project (A.17-01-023) – Response of NextEra Energy Transmission West, LLC and Pacific Gas and Electric Company to September 28, 2017 Letter

Dear Mr. Peterson:

Enclosed are the responses of NextEra Energy Transmission West, LLC ("NEET West") and Pacific Gas and Electric Company ("PG&E") (collectively, "Applicants") to the requests for information from the California Public Utilities Commission ("CPUC") Infrastructure Permitting and CEQA section ("Energy Division") regarding the Estrella Substation and Paso Robles Area Reinforcement Project ("Estrella Project"), as provided in the letter dated September 28, 2017 ("September 28 Letter").

The Applicants appreciate the opportunity to provide additional information to the Energy Division regarding the Estrella Project. Please be advised that we are unable to respond at this time to requests for information about the Energy Division's Templeton alternative (Items 4.3-1 and 4.3-2), transmission and distribution powerflow data (Item G(3.1)), and battery storage (Items G(3.1c), G(15) and G(16b & c)). Nevertheless, Applicants believe that the Energy Division has sufficient information to deem the application for the Estrella Project complete.

Certain requests for information in the September 28 Letter seek documentation to support an independent evaluation of the need for the Estrella Project, particularly the request for powerflow data. Aside from being outside the scope of a permit to construct ("PTC")

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proceeding, as provided in General Order 131-D¹ and explicitly stated in Administrative Law Judge ("ALJ") Ayoade's July 14, 2017 ruling in this matter,² additional information on project need is not required to deem the application complete. As ALJ Ayoade stated, "[t]he application provides adequate information [about need and cost] in conformity with the scope of review required for the requested PTC authority." (ALJ Ruling at 12.) Thus, the Applicants respectfully contend that the Energy Division has already received the information regarding project need necessary to deem the application complete.

In addition, the Applicants respectfully submit that the detailed information requested about the Templeton alternative and potential battery storage options do not bear on whether the application is complete. The Energy Division appears to be substituting the requirements of Section 15126.6 of the CEQA Guidelines for evaluating alternatives in an Environmental Impact Report ("EIR") for the requirements in Section IX.B.1.c of General Order 131-D and Section 6.2 of the CPUC's 2008 PEA ["Proponent's Environmental Assessment"] Checklist to discuss alternatives in a PTC application and associated PEA. Section 15060(b) of the CEQA Guidelines states that a "lead agency shall begin the formal environmental evaluation of the project after accepting the application as complete and after determining that the project is subject to CEQA" (emphasis added). Here, the Energy Division has determined, prior to accepting the application as complete, that the "formal environmental evaluation" required is an EIR. Nowhere does CEQA require that an applicant must provide full information about feasible alternatives before its application can be deemed complete. This would put the proverbial "cart before the horse" because the determination of whether a particular alternative is feasible is an issue to be evaluated in the "formal environmental evaluation" process of preparing an EIR, a process which is to occur after the application has been deemed complete. Such a requirement also would be contrary to the Permit Streamlining Act, Gov't Code § 65941(b), which states that a lead agency's criteria for determining the completeness of an application "shall not require the applicant to submit the informational equivalent of an environmental impact report as part of a complete application." In addition, the Energy Division's request in Item 4.3-2 that Applicants submit "environmental data of the same quality and level of detail as provided for the proposed project" for the Templeton alternative before deeming the application complete is overly burdensome and time-consuming – Applicants estimate that preparing this information will take 9 to 12 months and cost approximately \$3 million to \$5 million.

With the submission of this response, Applicants have provided more than sufficient information for Energy Division to deem their PEA complete at this time. Applicants therefore respectfully request that Energy Division issue a Notice of Preparation of Environmental Impact Report as soon as possible so that evaluation of the Estrella Project can move forward without

¹ General Order 131-D, Section IX.B.1.f specifies that "an application for a permit to construct need not include either a detailed analysis of purpose and necessity, a detailed estimate of cost and economic analysis, a detailed schedule, or a detailed description of construction methods beyond that required for CEQA compliance."

² See Administrative Law Judge's Ruling Giving Notice of Anticipated Scope of Issues; Timing of Prehearing Conference; and Addressing Other Procedural and Substantive Matters, dated July 14, 2017 ("ALJ Ruling"). Among other findings, the ALJ Ruling: (1) confirmed that a detailed analysis of need and cost is not required for Applicants' requests for permits to construct the Estrella Project; (2) acknowledged that the Applicants nevertheless have provided sufficient information regarding the need for the Estrella Project; and (3) rejected parties' requests for additional information to address need. (ALJ Ruling at 11-12.)

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further delay and consistent with the CPUC Executive Director's Statement Establishing Transmission Project Review Streamlining Directives,³ the Applicants' September 24, 2015 Request for Streamlined Review of the Estrella Project, and the requirements of the Permit Streamlining Act (Gov't Code §§ 65940 *et seq.*).⁴ The Applicants stand ready to assist and support the Energy Division's preparation of an EIR for the Estrella Project.

The Applicants' response to the questions posed in the September 28 Letter consists of the following documents that are enclosed herewith and incorporated herein by reference:

- Deficiency Response and Attachments
- Updated PEA Appendix G and "track changes" version of Updated Appendix G compared to original May 2017 version of Appendix G, with table of updates
- GIS data for Items G(9.1) and G(11.1a)

PG&E will file with the CPUC Docket Office the Updated Appendix G to the PEA and a "track changes" version of Updated Appendix G that is compared to the original version of Appendix G that Applicants filed on May 18, 2017.

SWCA Environmental Consultants will provide you with access to an FTP site where electronic copies of these documents can be downloaded.

Please do not hesitate to contact the undersigned with any questions.

Very truly yours,

/s/ Mathew Swain Mathew Swain Senior Attorney Paragon Legal 601 California Street, Suite 615 San Francisco, California 94108 Telephone: (415) 973-4586 Facsimile: (415) 973-5520 Email: Mathew.Swain@pge.com

Attorney for Pacific Gas and Electric Company

³ See Executive Director's Statement Establishing Transmission Project Review Streamlining Directives, available at: http://www.cpuc.ca.gov/WorkArea/DownloadAsset.aspx?id=2183.

⁴ An expeditious determination of completeness is also required at this juncture by the Permit Streamlining Act, which limits the review of development project applications to two 30-day review periods and one 60-day appeal period. *See* Gov. Code § 65943; *Orsi v. Salinas*, 219 Cal.App.3d 1576, 1584 (1990). This proceeding is already beyond those limits given that the September 28 Letter constitutes the Energy Division's third request for additional information.

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/s/ Scott Castro

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Attorney for NextEra Energy Transmission West, LLC

Enclosures

CC: Tracy Davis, Attorney, NEET West Lisa Cottle, Attorney, Winston & Strawn David Kraska, Attorney, PG&E Andy Flajole, Environmental Licensing Lead, NEET West Tom Johnson, Principal Land Planner, PG&E Megan Peterson, Director, SWCA Tom Engels, Principal, Horizon Water and Environment

NextEra Energy Transmission West and Pacific Gas and Electric Company Estrella Substation and Paso Robles Reinforcement Project Proponent's Environmental Assessment (A.17-01-023)

Response to Deficiency List No. 3

The California Public Utilities Commission (CPUC) identified deficiencies in NextEra Energy Transmission West, LLC (NEET West) and Pacific Gas and Electric Company's (PG&E) Proponent's Environmental Assessment (PEA) for the Estrella Substation and Paso Robles Reinforcement Project. Below are responses to Deficiency List No. 3 issued by the CPUC on September 28, 2017. Each deficiency is numbered according to the list, followed by NEET West's and PG&E's response. This document includes the following attachments, which are described in more detail in the text below under the applicable response:

- Attachment A: Updated Appendix G, Distribution Need Analysis
- Attachment B: Updated Appendix G, Distribution Need Analysis (track changes)

Chapter 2. Project Description

Deficiency 2-19.1

Identify facility ownership in the future buildout on Figure 2-5b. If PG&E would own the items within PG&E's fence line, use a light blue instead of green to make this clear.

Clarify whether each facility company would own all components within their respective fence lines. If this is not the case, use color to show, clearly, which components would be owned by NextEra and which components would be owned by PG&E. A footnote may be added to the figure if the use of colors is not sufficient to make the figure clear but please try to use color to the extent possible.

Response:

New PEA Figure 2-5c clarifies ownership of the substation components using colors. PEA Figure 2-5b was not updated in order to maintain consistency with other PEA project description figures (PEA Figures 2-5a, 2-5b, 2-6a, 2-6b, 2-7a, 2-7b, 2-8a, 2-8b, 2-9, and 2-10).

NEET West and PG&E Response to Deficiency List No. 3 Estrella Substation and Paso Robles Reinforcement Project (A.17-01-023) January 22, 2018

PEA Figure 2-5c. Estrella Speculative Ultimate Substation Ownership



Chapter 3. Environmental Impact Summary

Deficiency 3.4-1.1:

CPUC has initiated discussions with the U.S. Fish and Wildlife Service (USFWS) and California Department of Fish and Wildlife (CDFW). CPUC and these agencies are concerned about potential impacts of the proposed project on special-status species, including golden eagles and the San Joaquin kit fox. Avoidance of impacts is the preferred approach to mitigation. However, the lack of detailed surveys for these species within at least a portion of the project area makes such an approach difficult. Given the existence of suitable habitat, species presence would be presumed in the absence of sufficient data demonstrating otherwise. The wildlife agencies recommend conducting the site assessments/early evaluations following the guidance listed at the following URL: <u>https://www.fws.gov/ventura/endangered/species/surveys-</u> protocol.html. After completion of these evaluations, the USFWS and CDFW will review the results to determine if additional surveys are needed to determine potential effects on listed species.

Response:

The project proponents agree that "avoidance of impacts is the preferred approach to mitigation." The project is being designed to avoid impacts to special-status species and their habitat. In addition, the project proponents developed several applicant-proposed measures (APMs) designed to ensure that impacts to special-status species, including golden eagle and San Joaquin kit fox, are avoided.

Surveys for the Biological Technical Reports and PEA analysis were performed on an approximately 400-foot-wide corridor along the alignment. No natal pupping dens or golden eagle nests were identified on these reconnaissance surveys within this corridor. In order to ensure that the project does not impact species that may use the habitat between the initial surveys and project initiation, biologist(s) will conduct pre-construction survey(s) for special-status species and sensitive resource areas per APM BIO-1 and for all avian species per APM BIO-2 prior to construction activities. If special-status species are observed during these pre-construction surveys, the project proponents will contact the CPUC to discuss avoidance buffers to be established to avoid impacts and, as required, will contact the appropriate resource agency (U.S. Fish and Wildlife Service [USFWS] and/or California Department of Fish and Wildlife [CDFW]).

Potential impacts to golden eagle nests and other special-status avian species will be avoided by conducting pre-construction nesting bird surveys according to PG&E's nesting bird management plan, Nesting Birds: Specific Buffers for PG&E Activities (APM BIO-2). The buffers identified within the plan are consistent with USFWS- and CDFW-approved buffers for golden eagle. Additionally, nests will be avoided through limited operating periods applicable to nesting birds if the project would disrupt nesting activities at specific nest sites. Biological monitors will determine appropriate buffers, based on the species-specific recommended distances, to ensure the project does not cause nesting failure. Finally, workers will be trained to avoid impacts to golden eagles (APM GEN-1).

Potential impacts to San Joaquin kit fox will be avoided by conducting pre-construction surveys that will identify San Joaquin kit fox or their dens (APM BIO-1). The project is being designed to avoid impacts to San Joaquin kit fox, and work areas can be adjusted if necessary. Workers will be trained to avoid impacts to kit fox and their habitat (APM GEN-1). In addition, wildlife escape ramps will be installed in trenches/excavations greater than 2 feet deep; pipes 4 inches or greater in diameter will be capped if left overnight or inspected for wildlife prior to being moved; and all food scraps, containers, and other trash will be removed to avoid attracting wildlife to the project area (APM BIO-4).

Conducting pre-construction surveys rather than protocol-level surveys is consistent with industry practice, as well as CPUC precedent, for avoiding impacts to sensitive species for long linear projects (See South of Palermo Reinforcement Project and Missouri Flat-Gold Hill 115 Kilovolt [kV] Power Line and Reconductoring Project). Protocol-level presence-absence surveys are typically only used when an applicant wants to prove complete absence of a particular species on the project site, which then obviates the need to do any additional avoidance measures for that species. For this project, PG&E has not attempted to establish absence of the kit fox or eagle species. On the contrary, the biological analysis in the PEA takes a much more conservative approach, assumes the potential presence of these species, and incorporates preconstruction surveys and avoidance measures to avoid impacts to the species and their habitat. Completing pre-construction surveys immediately prior to construction is a much more useful approach in this context than protocol-level surveys, as these species are highly mobile and it is important to have an accurate account of species presence immediately prior to construction to implement appropriate avoidance measures. The biological surveys described above have been designed and timed to maximize the detection of species ahead of construction. Pre-construction surveys will identify these species and allow for the APMs to protect the species through proven measures such as avoiding the nesting season, adding biological monitors where appropriate, and implementing construction buffers to avoid nests and dens. Therefore, the accepted practice, and that endorsed in previous CPUC projects, is to conduct pre-construction surveys prior to project mobilization (APM BIO-1 and APM BIO-2) with measures in place to ensure that any sensitive species identified, including golden eagles and San Joaquin kit fox, will be protected.

Deficiency 3.4-2.2:

CPUC, USFWS, and CDFW are concerned about the lack of focused surveys for San Joaquin kit fox along the proposed project alignment. Barriers to migration are not the only potential impacts of the proposed project on the kit fox. Please see deficiency item above (#3.4-1.1) for further details.

Response:

The PEA includes a comprehensive analysis of direct and indirect effects of the project on San Joaquin kit fox, including quality of habitat in the project area; loss of foraging and breeding habitat; injury or mortality resulting from mechanical crushing by construction equipment, consumption of litter, and/or entrapment within excavations and/or open-ended pipes; and fugitive dust generation and ground disturbance activities, which may affect the species' daily activity patterns. The project is being designed to avoid impacts and project proponents will implement APMs to avoid impacts to the San Joaquin kit fox. The APMs include pre-

construction surveys (APM BIO-1) that will identify kit fox dens and implement buffers to ensure that this species is protected, should activity be determined.

Deficiency 3.4-4.1:

Please provide CPUC with the wetland delineation report prepared for the proposed project that is referenced in the PEA.

Response:

The wetland delineation report prepared for the project was submitted to the CPUC on October 4, 2017.

Chapter 4. Alternatives

Deficiency 4-3.1:

Please update the PG&E estimates provided with a separate estimate that only assumes the existing Templeton–Paso Robles 70-kV ROW would be used or that is would be used with minimal expansion as required. If a shoo-fly line would be required to facilitate construction, include this in the estimate. Insert this estimate as a new column within the table provided. In addition to updating the table, explain whether the replaced 70-kV line would be double or single circuit and why.

Discuss the extent to which each routing option would meet the identified NERC violations that are mandatory to address (i.e., Category B contingency due to loss of either the Templeton 230/70 kV #1 Bank or the Paso Robles-Templeton 70 kV Line).

Response:

This information is not yet available.

Deficiency 4-3.2:

Templeton Expansion Alternative

Please resubmit the 8/28/17 response to 4-3(A) in a public format. Confidential cost information may be submitted separately as needed. This alternative will be disclosed to the public during the CEQA review process.

Please update the response submitted such that a full environmental analysis can be completed on this alternative and the two 70-kV alignments described. In addition to the two alignments already provided, provide an alignment that assumes only the existing Templeton–Paso Robles 70-kV ROW would be used or would be used with minimal expansions as required. Shoo-fly line use should also be discussed as needed and an alignment(s) provided.

Provide a timeframe for the submittal of environmental data of the same quality and level of detail as provided for the proposed project for this alternative and the three 70-kV alternative

alignments. Include all GIS data. Provide these data as soon as possible so that we can proceed with deeming the PEA complete.

Response:

This information is not yet available.

Appendix G: Distribution Need Analysis

Deficiency Appendix G (1.1):

a. Please recompile and resubmit Appendix G. Include a table that lists deficiency items G1–G16 and all follow-up requests in the current deficiency letter and identifies where updates to Appendix G were made in response to the deficiency items. The responses to the deficiency items must be included within the body of the report. This was the intention of the as request on 6/29/17. The request was apparently misunderstood.

Provide a track-changes version of the fully updated report (and a clean version) with the table of updates when submitting it to Dockets Office. Use the May 2017 version of Appendix G (the first version) to show track changes.

Include Attachment G(4), the PG&E standard, as an attachment to the updated report.

b. File the fully updated PEA Appendix G and all attachments to the Appendix G study with the CPUC's Docket Office.

Response:

- a. An Updated Appendix G is attached to this Response to Deficiency List No. 3 and will be filed with the CPUC Docket Office. A track changes version (against the first version [May 2017]) and a clean version are included. The clean version contains a table of updates and Planning Standard TD-3350P-09 (07/14/2014 (Rev.3)) as Exhibits A and B, respectively. The responses to the deficiency items have been included in the body of the report as requested.
- b. The Updated Appendix G with all the attachments will be filed with the CPUC's Docket Office.

Deficiency Appendix G (2.1):

a. We acknowledge the Commission's directive to use the IEPR Mid-case DER forecasts in PG&E's A.15-07-006 proceeding, which are currently based on the 2016 IEPR update.

Please clearly list the "certain adjustments" PG&E made to the IEPR forecast based on data concerning local load growth, solar energy assumptions, and any other affecting factors.

b. Provide the step-by-step methodology used for deriving the updated load growth curve in Figure 5 of the Updated, august 2017, PEA Appendix G. Include the methodology used to determine the reduction in assumed solar PV. Please provide an accompanying table showing the load components (i.e. initial IEPR forecast figure, assumed DERs, New Loads, etc.) which should sum to the given year's total LoadSEER Forecast.

- c. Please plot the new load forecast curve against the now removed May 2017, Appendix G, Figure 5, which showed the increments of DER forecasts under the "prior" DRP methodology. This will allow for visual comparison of the May 2017 Appendix G results and August 2017 Appendix G results.
- d. What "type" of load forecast are they using in the LoadSEER? Coincident peak? Non-Coincident? Data taken directly from IEPR? We assume, Non-Coincident Peak, but please verify.
- e. Provide a chart similar to the Updated LoadSEER Forecast in Figure 6 (August 2017 Appendix G) but for each substation in the Paso Robles DPA, including the available capacity of each substation. The available capacities listed should add up to 212.55 MW. If not, please explain why. Note that the capacity values in the legends provided with some of the figures submitted with the May 2017 version do not add up to 212.55.

Provide an unlocked Excel spreadsheet of the values used to create Figure 6 and each of the substation figures provided (all the charts included in the updated report). This should be submitted with the refiled Appendix G.

f. Historical Recorded Peak Loads: Provide a table outlining the available capacity and load similar to the Forecasted Load table accompanying the chart in Figure 6 (August 2017 Appendix G) but for each year since 2007 (2007, 2008, 2009, through <u>2016</u>).

Response:

- a. Section III.B in the Updated Appendix G describes the adjustments PG&E made to the Integrated Energy Policy Report (IEPR) forecast.
- b. Section III.B in the Updated Appendix G provides the step-by-step methodology used for deriving the updated load growth curve in Figure 5 of the August 2017 version of Appendix G, as well as the methodology used to determine reduction in assumed solar photovoltaic (PV). Table 3 in the Updated Appendix G shows the load components.
- c. Figure 6 in the Updated Appendix G plots the new load forecast curve against the increments of distributed energy resources (DER) forecasts under the prior Distribution Resource Plan (DRP) methodology.
- d. Section III.A in the Updated Appendix G provides the "type" of load forecast used in the LoadSEER forecasting tool and the data source.
- e. Table 4 in the Updated Appendix G provides the available capacity and Paso Robles Distribution Planning Area (DPA) load forecast for each substation in the Paso Robles DPA. Figures 2 and 4 provide substation loads, not capacities; therefore, the values in the legends should not add up to 212.55. A note has been added to the legends.

Unlocked Excel spreadsheets are not being provided at this time or filed with the Updated Appendix G.

f. Table 2 in the Updated Appendix G provides the historical available DPA capacity and historical DPA peak load for 2007 through 2016.

Deficiency Appendix G (3.1):

a. Distribution Data: It appears that this deficiency item was unclear. Please respond to this updated request in full.

Provide data on the feeder lines out of the existing Paso Robles Substation, preferably in a form that can be read by the PowerWorld powerflow model, PWD, or EPC (GE) files. Please include projected loads at each delivery point, conductor impedance data, line lengths, conductor size, etc.

Please provide a one-line diagram and location map as well. Please provide details of how feeders from the proposed Estrella Substation would re-connect to the existing feeders and distribution points. Include powerflow data for 230-kV system serving the area.

File these data with the fully updated Appendix G. As needed, identify the data that the Applicants believe are confidential and explain why.

- b. Templeton Alternative: Please advise on possibility (or difficulties) of supporting the potential feeder overloads from the Templeton Substation to the south. Include this discussion in the fully updated Appendix G.
- c. Battery storage alternative: Please advise on location and necessary size of battery storage sites that could delay the need for distribution re-enforcement. See also Deficiency Items G-14 to G-16.

Response:

- a. Load flow information is not being provided at this time. Figure 4 in the Updated Appendix G provides a location map and one-line diagram. Section II.C provides details of how feeders from the proposed Estrella Substation will re-connect to the existing feeders and distribution points.
- b. Section V.B in the Updated Appendix G provides a discussion of the difficulty of supporting the potential feeder overloads from Templeton Substation to the south.
- c. This information is not yet available.

Deficiency Appendix G (4.1):

- a. Please incorporate this response into the fully updated Appendix G as requested under deficiency item G (1.1), In addition, provide the estimate ultimate capacity of the proposed distribution facilities. We assume this would be greater than 90 MW. Please provide the correct estimate in an updated Appendix G.
- b. The proposed substation would be constructed in a Rural Area (about a mile from the Paso Robles city limits). Please define Rural and Urban as used in the PG&E standard provided (Utility Procedure TD-3350P-09,07/14/2014, Rev 3). Update Appendix G with the definitions and cite and attach the PG&E standard to the updated report.
- c. Define "sphere of influence" as used in the PG&E standard provided.

Response:

- a. The response to Deficiency G (4) from Deficiency Letter No. 2 has been incorporated into the Updated Appendix G, as requested under deficiency item G (1.1). Section IV.A in the Updated Appendix G provides the estimated ultimate capacity of the proposed distribution facilities.
- b. Section II.A in the Updated Appendix G provides a definition of Rural and Urban areas as used in the PG&E standard (Utility Procedure TD-3350P-09, 07/14/2017, Revision 3). The PG&E standard has been cited and is included as Exhibit B in the Updated Appendix G.
- c. Section II.A in the Updated Appendix G defines "sphere of influence," as used in the PG&E standard.

Deficiency Appendix G (6.1):

Include the responses to "a," "b," and "c" within the body of the updated Appendix G as requested under deficiency item G(1.1).

In addition, is there a distribution standard that determines whether or not a feeder is "too long" to provide reliable service? Defines how much risk of car into pole accidents is acceptable? How would feeders stemming from the Templeton substation compare to PG&E's current practice in rural to urban areas? Include these responses in the updated Appendix G.

Response:

The responses to Deficiency G (6) from Deficiency Letter No. 2 have been incorporated into the Updated Appendix G, as requested under deficiency item G (1.1). As described in Section V.B, PG&E is not aware of a distribution planning standard that determines whether a feeder is too long to provide reliable service, or how much risk of car-pole accidents is acceptable.

Sections IV.C and V.B in the Updated Appendix G describe how feeders stemming from Templeton Substation compare to PG&E's current system at large as well as feeders within the Paso Robles DPA.

Deficiency Appendix G (7.1):

The August 2017 Appendix G, Figure 7 shows the locations of Future Load Centers. If so, provide an updated Figure that labels the Future Load Centers with the Large-Load Adjustments from Table 3.

In addition, please add two columns to Table 3, "Year Received/Approved" and "Expected Completion Date." Use "Approved YEAR" if already approved or just list "Received YEAR." Label each item with an ID letter or number and insert the ID onto Figure 7 (Future Estrella load centers).

Be sure to include and identify any Large-Load Adjustments that have arisen or completed since 2013 (i.e., 2013/2014 TPP approval timeframe) within the updated Table 3. We'd like to better understand how recent projects that have come online have affected loads compared to what was forecast at the time of CAISO TPP approval.

In addition, what about the impact of recent solar projects on loads? Why weren't solar projects listed in Table 3? Please list the solar projects in Table 3 too if this makes sense and/or see also Def. Item G 16. The Solar Projects would also add load to the distribution line loadings if connected at this voltage.

Response:

Figure 7 has been updated as requested. Table 6 and Figure 7 in the Updated Appendix G indicate the large-load adjustments that were made to the IEPR forecast. Footnote 4 explains why distribution generation interconnections were not included as adjustments to the IEPR forecast. The "Project Identification Number," "Year Received/Approved," and "Expected Completion Date" columns for these adjustments were added to Table 6, and the corresponding locations were labeled with the project identification numbers in Figure 7. Table 8 lists past and future known solar projects connecting into the Paso Robles DPA.

Deficiency Appendix G (8.1):

Include the response within the body of the updated Appendix G as requested under deficiency item G(1.1).

Response:

The response to Deficiency G (8) from Deficiency Letter No. 2 has been incorporated into Section V.B in the Updated Appendix G, as requested under deficiency item G (1.1).

Deficiency Appendix G (9.1):

Include the response within the body of the updated Appendix G as requested under deficiency item G(1.1).

PG&E describes three additional pad-mounted transformers for the proposed Estrella Substation and four additional transformers for an alternative if constructed at Templeton Substation. Provide a map showing each of the seven locations. GIS data is preferred with the caveat that the precise location (e.g., which side of the street) may not yet be known at this time.

Response:

The response to Deficiency G (9) from Deficiency Letter No. 2 has been incorporated into Section I.A and Section V.B in the Updated Appendix G, as requested under deficiency item G (1.1). Figure 4 in the Updated Appendix G provides the locations of the three additional padmounted transformers for the proposed Estrella Substation. GIS data for the transformer locations will be provided in electronic format. Information on the Templeton alternative is not yet available.

Deficiency Appendix G (10.1):

CPUC believes the requested figure updates are relevant. Include the response and updated figure within the body of the updated Appendix G as requested under deficiency item G(1.1).

Response:

Figures 2 and 4 in the Updated Appendix have been updated to identify Paso Robles lines (green) and Templeton lines (black) by color, as well as the circuit numbers.

Deficiency Appendix G (11.1):

- a. Provide GIS data down the road centerline if needed (e.g., state that the new line could go on either side of the road). The requested GIS data must be provided.
- b. Complete
- c. Complete

Response:

- a. GIS for the road centerlines for the new overhead distribution lines identified on Figure 4 in the Updated Appendix G will be provided in electronic format.
- b. No additional response requested.
- c. No additional response requested.

Deficiency Appendix G (12.1):

Please respond to the prior deficiency item (6/29/17; item G 12 a and b) and update the text in Appendix G accordingly with the response. The prior (May 2017) Figure 5 and Table 2 must be included in the requested Appendix G update (Def. Letter No. 3). The prior results (May 2017) must be compared to the new results in the refiled update to Appendix G.

Response:

Figure 6 and Footnote 5 provide the requested information.

Deficiency Appendix G (13.1):

The potential new line to Cholame Substation will be included within the cumulative analysis for the EIR. If the Estrella Substation is constructed, what is a reasonable timeframe to assume that a 70-kV line to Cholame Substation would be constructed. For analysis purposes in the EIR, only the new transmission voltage line will be assumed.

Response:

Section IV.B in the Updated Appendix G provides a reasonable timeframe to assume that a 70 kV line to Cholame Substation will be constructed. This estimate is preliminary and subject to change.

Deficiency Appendix G (14):

Have NEET West or PG&E evaluated battery storage as a potential alternative to the proposed Estrella Substation or certain components of the substation? If so, please provide a full update on the analysis performed and results.

Response:

Information on battery storage is not yet available.

Deficiency Appendix G (15):

- a. Identify a size range in MWs for a battery storage alternative sufficiently sized to meet the distribution system demand forecasted under the mid IEPR 2016 case cited in the updated August 2017 Appendix G.
- *b. Describe how the battery storage facility would need to be sited.*
- c. Include the response to all parts of this deficiency item within the body of the updated Appendix G as requested under deficiency item G 1.1. In addition, please include a battery storage alternative discussion in Appendix G, Section V (Additional Distribution Q & A).

Response:

- a. This information is not yet available.
- b. This information is not yet available.
- c. This information is not yet available.

Deficiency Appendix G (16):

- a. Identify all expected solar projects to come online in the next 10 years (e.g., 280 MWs California Flats Solar Project) and identify those that have come online in the last 5 years (e.g., the roughly 15-acre site adjacent to Templeton Substation).
- b. Discuss the benefits of one or more battery storage sites with respect to the solar projects discussed in response to item "a" and how battery storage would be ideally sited and sized.
- c. Discuss the contribution that a battery storage alternative sized to delay construction of the known and full-build-out distribution components of the proposed project would make with respect to the solar projects discussed in response to item "a".

Note: We realize that some of the solar projects identified would connect to the transmission system and not the distribution system. Please provide the full discussion within Appendix G regardless of this fact.

Response:

- a. Table 8 in the Updated Appendix G identifies the expected solar projects to come online in the next 10 years, as well as those that have been connected within the last 5 years. Table 8 in Updated Appendix G also identifies the projects that connect to the transmission system, as well as those that have connected or will connect to the distribution system.
- b. This information is not yet available.
- c. This information is not yet available.

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Attachment A: Updated Appendix G, Distribution Need Analysis

Updated Appendix G. Distribution Need Analysis

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Exhibits

Exhibit A. Deficiency Items Update Locations

Exhibit B. Planning Standard TD-3350P-09 (07/14/2014 (Rev.3)) (currently being updated)

Exhibit C. Guide for Planning Area Distribution Systems Document # 050864, Dated 9/15/09 and Revised 3/4/2010 (currently being updated), with Appendix A, List of all DPAs and their Area Designations

DISTRIBUTION SUBSTATION NEED ANALYSIS – PASO ROBLES DPA

I. LIMITATIONS IN THE EXISTING DISTRIBUTION SYSTEM

A. Reliability

The Paso Robles Distribution Planning Area (DPA) encompasses the communities of San Miguel, Paso Robles, Templeton, Creston, Atascadero, and Santa Margarita. Pacific Gas and Electric Company (PG&E) serves approximately 47,000 households and businesses (also referred to as customer connections¹) within this DPA at 12 kilovolt (kV) and 21 kV primary voltage through four substations: San Miguel (70/12 kV), Paso Robles (70/12 kV), Templeton (230/21 kV), and Atascadero (70/12 kV). Bordering the Paso Robles DPA to the east is the Cholame DPA, which includes the communities of Shandon and Parkfield, and serves approximately 1,500 customer connections at 12 kV and 21 kV through one substation: Cholame Substation (70/12 and 70/21 kV). The two DPAs are connected by one long 12 kV circuit tie between a San Miguel Substation distribution line (feeder) and a Cholame Substations) in the Paso Robles DPA provide the existing circuit ties between 21 kV and 12 kV feeders, and three existing 21/12 kV pad-mounted transformers in the field provide the existing 21-to-12 kV ties in the Cholame DPA.

Reliable distribution systems consist of substations located at regular intervals and sized correctly in terms of capacity and number of feeders to cover the area between substations without overextending some substations and underutilizing others. The Paso Robles DPA is not currently in line with these system goals.

Templeton Substation has lengthy 21 kV feeders that can carry 73% more load and experience one-third less voltage drop than the 12 kV feeders from the other area substations because of their higher operating voltage. Even though Templeton Substation is south of Paso Robles and Paso Robles Substation, its 21 kV feeders extend several miles east and north of Paso Robles Substation, serving much of east Paso Robles as well as areas south and west of Paso Robles. (*See* Figure 1. Approximate Reach of the Existing Templeton Substation 21 kV Distribution Feeders.)

Because 21 kV feeders are no more reliable than 12 kV feeders in terms of line length or area served, service reliability on a 21 kV feeder is sacrificed by extending its reach to take advantage of its superior voltage performance, or adding more customers and load to take advantage of its superior capacity. Tripling the length of a feeder increases exposure to outages by 300%. Adding 73% more customers increases the number of customers experiencing an outage by 73%.

Put simply, if a line is three times as long, it will have three times as much exposure to potential outages such as car-pole accidents or vegetation/storm-related line failures as compared to a line 1/3 as long. Multiple feeders are already planned from Estrella Substation and could be installed from Templeton Substation if Estrella Substation were not built. The length of these feeders is determined by the various routes from Estrella or Templeton substations to the area of anticipated growth north of California State Route (SR-) 46 and south of Paso Robles Airport. For Templeton Substation, in particular, short feeders are not an option.

¹ Each customer connection connects to a home or business, representing many more customers than indicated by the number of connections.





If an accident takes out a long line feeding a remote load center, it is likely that many more customers would be affected than if the line were served from a local source. This is due to additional customers that must be served between the distant substation and the load center. In order to serve an area with a series of shorter feeders, a closer substation site is required; in this case, Estrella Substation is capable of serving the growth area with shorter feeders. The use of longer but more segmented feeders from Templeton Substation, for example, would not be an effective reliability strategy because the urban areas with most of the demand would be at the far end of the feeders (i.e., on the last segment of main line that would be out of power whenever one of the many segments between it and the substation is lost).

In addition, the areas north of SR-46 south of the airport contain sensitive commercial-industrial businesses that not only require a high degree of service reliability, but also a high degree of power quality for sensitive processes such as light manufacturing and wine-making. Longer feeders result in increased line impedance, which degrades power quality, so commercial-industrial customers located in the growth areas in northern Paso Robles would have a generally higher level of power quality if served from a substation at Estrella as opposed to Templeton. Templeton Substation circuits currently have more than double the average electrical resistance compared to the average circuits for all PG&E substations in the service area.²

Many factors affect service reliability including line length, exposure of lines to traffic or vegetation, and line loading. Line length alone is not the only factor, but the longer the line, the more likely it is to traverse areas detrimental to service reliability and to affect more customers if the line goes out of service.

For these reasons, the long feeders from Templeton Substation have resulted in poor service reliability. For example, the Templeton 2109 main line serving much of east Paso Robles, both north and south of SR-46, has experienced five sustained outages and nine momentary outages over the past 5 years. These outages affected an average of just under 3,000 customer connections per event, with over 4,300 households and businesses affected in the largest event. Table 1 presents a 5-year outage history of mainline outages to the Templeton 21 kV feeders in Paso Robles, Atascadero, and Santa Margarita. All of the outages were a significant distance from Templeton Substation. The number of outages is relatively high for typical distribution main lines, but not unexpected in these areas due to the long express nature of the 21 kV feeders. Table 1 captures most of the sustained outages experienced by all customers in these areas; however, many customers experienced significantly more sustained outages due to more-localized outages on smaller lines extending from the main lines.

Feeder Name	Area Served Where Outages Occurred	No. of Sustained Outages	No. of Momentary Outages	Average No. of Customer Connections Affected Per Event	Highest No. of Customer Connections Affected by an Event
Templeton 2108	Northern Atascadero	7	10	2,955	3,189
Templeton 2109	Northeast Paso Robles	5	9	2,957	4,325
Templeton 2110	Rural West Paso Robles	4	20	1,802	2,926
Templeton 2111	Western Atascadero	6	10	1,847	2,433
Templeton 2112	Southern Paso Robles	3	10	475	1,068
Templeton 2113	Santa Margarita	7	25	1,911	5,446

Table 1. Five-Year Outage History of Templeton 21 kV Feeders (February 2012 to February 2017)

² For similar reasons, the distribution system in the Paso Robles DPA will have a higher hosting capacity for distributed energy resources (DER) if new distribution is added from Estrella Substation versus an expansion of the Templeton Substation distribution system. (See Section IV.C.)

B. Capacity

Ideally, the distribution feeder ties between distribution substations within a DPA can be used to transfer load between substations as well as restore service from one feeder to another in the event of outages on the distribution system. Because of this arrangement, forecasted overloads at one substation can be eliminated by transferring load to an adjacent substation. This process can continue until all possible load transfers are performed to allocate load to each transformer bank according to its capacity, and all substations within the DPA reach their maximum buildout (i.e., contain the maximum number and size of transformer banks and/or feeders). There is a practical limit in the ability to divide DPA load among all of the banks in exact proportion to their capabilities. Operating experience indicates that overloads become unavoidable when DPA load reaches approximately 95% of the total aggregate capacity of all of the substation banks. For this reason, PG&E normally defines available DPA capacity at 95% utilization, or 95% of its aggregate bank capacity. The available capacity within the Paso Robles DPA is 212.55 megawatts (MW) based upon 95% utilization.

In 2010, Paso Robles Substation reached its ultimate build out of three 70/12 kV, 30 megavolt-ampere (MVA) transformers. Templeton Substation currently consists of two 230/21 kV, 45 MVA transformers with lengthy distribution feeders that serve north and east beyond Paso Robles Substation. (*See* Figure 2. Current Distribution System.) Atascadero and San Miguel substations are single-transformer facilities (30 and 16 MVA, respectively) with limited space for expansion or 70 kV transmission constraints. San Miguel Substation, which has a limited transmission source for new distribution, would need to be completely rebuilt to support another distribution bank. It would still have a limited transmission source from Coalinga Substation and would be limited to only 18 MW in the event the feed from Estrella Substation or Paso Robles Substation is lost. Atascadero Substation (at the south end of the DPA and not shown in Figure 2) has no space at the substation to support another distribution transformer and, in addition, is far from the load growth that needs to be served.

Table 2 below indicates substation historical capacities and historical peak loads for the Paso Robles DPA from 2007 to 2016.

	Historical Capacity and Load (MW)										
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	
Historical Available DPA Capacity	182.46	197.51	197.51	212.55	212.55	212.55	212.55	212.55	212.55	212.55	
Historical DPA Peak Load	179.44	169.40	164.40	158.73	150.69	173.98	180.63	164.72	169.33	190.14	

Table 2. Historical Paso Robles DPA Capacity and Load

Figure 2 illustrates the current distribution system and indicates all distribution lines whether they are looped or radial. In general, main lines with larger overhead and underground conductor sizes are part of looped systems, while lines with smaller conductor sizes are radial systems tapped off the looped main-line systems.





II. SITING OF NEW DISTRIBUTION SUBSTATION

A. Siting Principles

PG&E's distribution planning practices emphasize that the siting of a new substation or the addition of capacity at an existing substation should be done in a way that improves service reliability for the area, with the aim of locating substations at regular intervals and sizing them correctly to cover the area between substations without overextending some substations and underutilizing others. Thus, from an engineering perspective, the most important factors in distribution substation siting include:

- 1. Proximity of existing and forecasted electric load
- 2. Existing and future substation radius in miles from the substation for distribution facilities sphere of influence:
 - a. 21 kV Rural = 11 miles; Urban = 4 miles
 - b. 12 kV Rural = 7 miles; Urban = 3.5 miles
- 3. Proximity to existing transmission and distribution systems
- 4. Length and location of new transmission and distribution lines

(*See*, e.g., PG&E Planning Standard TD-3350P-09 (07/14/2014 (Rev.3)) (currently being updated) ("TD-3305P-09"), attached as Exhibit B.) TD-3305P-09 indicates that the "sphere of influence" of a substation is a radial distance in miles from the substation, a distance that varies with the voltage and rural or urban nature of the DPA. In 2007, PG&E distribution planners completed the process of designating all DPAs within the service area as being rural or urban/suburban for distribution planning purposes. The Paso Robles DPA was designated an urban/suburban area, which means that the population is over 60 persons per square mile. (*See* Guide for Planning Area Distribution Systems Document # 050864, dated 9/15/09 and revised 3/4/2010, (currently being updated) at pages 9 and 32, attached as Exhibit C.) Therefore, for a 21 kV distribution substation in an urban-designated DPA, the applicable radius is 4 miles.

In addition to engineering feasibility, many other factors drive substation siting decisions, including site suitability (*e.g.*, slope, access, proximity to flood zones, proximity to earthquake zones), site availability, land use, and environmental concerns. (*See, e.g.*, TD-3305P-09, Exhibit B, at 8-9.)

B. Location of Expected Load Growth

City of Paso Robles (City) planners are expecting strong industrial growth in the Paso Robles city limits north of SR-46 within the next 10 years and a resurgence of residential growth south of SR-46. City planners are estimating a 50% increase in the population of Paso Robles by 2045.

According to the City of Paso Robles Public Works Director, most of the industrial growth is expected to occur within the Golden Hill Industrial Park and directly south of Paso Robles Airport along Dry Creek Road, including the Aerotech Industrial Park now occupied by Advance Adapters, a maker of specialty parts for four-wheel drive vehicles. At this time, industrial growth is anticipated to be led by wine production. For example, within Golden Hill Industrial Park, San Antonio Winery, a large 1 MW facility, is now nearing completion. Justin Vineyards, owned by Wonderful Company (Pom Wonderful), operates a large new facility and is planning to expand as soon as the industrial park itself expands eastward toward Airport Road.

To the south of SR-46, approximately 2 miles east of Paso Robles Substation and 2.7 miles west of the Estrella Substation site, development of the 827-acre Chandler Ranch property is expected to begin soon.

The City has approved development of the first 154 acres of the ranch, and construction on the first 350 residences could start within 2 years.

Throughout Paso Robles, several new hotels or hotel expansions have received approval, with several now under construction. These include the new Oxford Suites Hotel, Pine Street Promenade Hotel, Hilton Garden Inn, Marriott Residence Inn, Sensario Gardens Entrada, Destino Hotel Resort, and Fairfield Inn.

C. Why Locate the New Substation within 2.2 Miles of the SR-46 230 kV Line Intersection?

The California Independent System Operator Corporation (CAISO) conducts a Transmission Planning Process each year, which builds upon the previous year's plan and studies the reliability of the electric system over a 10-year window. CAISO approved the development of a new 230/70 kV substation— Estrella Substation—and a new 70 kV power line to interconnect to the substation to improve reliability in San Luis Obispo County in its 2013–2014 Transmission Plan, Estrella Substation Project Description and Functional Specifications for Competitive Solicitation (CAISO 2014). The project also included a distribution component. Through a competitive solicitation process, CAISO awarded the transmission-level substation project to NextEra Energy Transmission West LLC (NEET West) in its Estrella Substation Project, Project Sponsor Selection Report (CAISO 2015).

During this process, CAISO identified the location for the new substation as being within a 2.2-mile radius from the intersection of SR-46 and the Morro Bay-Gates/Templeton-Gates 230 kV transmission corridor, about 5 miles east of Paso Robles Substation. (*See* Figure 3. 2.2-Mile Substation Location Area.) This location was a result of a recommendation from PG&E's distribution planning engineers, based upon the siting principles described in Section II.A and the following considerations:

- 1. The anticipated growth areas are north and east of Paso Robles Substation, so the new distribution substation should be north and east of Paso Robles Substation in order to place the new distribution substation near the growth and keep new distribution feeders at a reasonable length.
- 2. Since the new distribution substation would be fed from the 230 kV transmission source, the new substation should be located along the Morro-Bay Gates 230 kV Transmission Lines to minimize costs and potential project impacts.
- 3. The locality known as "Estrella" offered the operational advantage of being located where long distribution lines from four existing substations ended. These substations are San Miguel, Paso Robles, Cholame, and Templeton. (See Figure 2. Current Distribution System.) Placing the substation in Estrella would make it possible to back feed and split in half long existing distribution lines from these four sources. (See Figure 4. Future Estrella Substation Distribution System.) Of the potential sites in Estrella, sites north of Estrella Road would place the new substation off in a northeast corner of the DPA, too far from the growth areas near Paso Robles Airport and Golden Hill Industrial Park, just south of the airport. For this reason, the northernmost site considered was a site where the 230 kV lines cross Estrella Road, approximately 2.2 miles northeast of SR-46 along the 230 kV right-of-way.
- 4. The southern-most site that distribution planning engineers felt was acceptable (not too close to Templeton or Paso Robles substations and not too far from the growth areas) was a site where Union Road comes close to the Morro Bay-Gates 230 kV Transmission Lines. This southern-most site, which NEET West ultimately selected, is within 2.2 miles south of the SR-46 and 230 kV line intersection.

In summary, from a distribution perspective, the Estrella Substation site location is near the Dry Creek Road area south of Paso Robles Airport and the Golden Hill Industrial Park in northern Paso Robles, where large-demand businesses are expected to be constructed. It is also at a location very well-suited for connecting to existing distribution feeders. Adding distribution capacity at or near the Estrella Substation site will improve service reliability by allowing feeders from Templeton, Paso Robles, San Miguel, and Cholame substations to be significantly reduced in their reach and therefore significantly reduced in their exposure to outages. The new, high-growth areas can be served directly from the new distribution substation. The Estrella Substation site is far closer to the anticipated growth areas than Paso Robles Substation Distribution System.) Templeton Substation is several miles farther south from Paso Robles Substation and far from the expected load growth. Neither Paso Robles nor Templeton substations would provide favorable locations for additional distribution capacity.

If distribution facilities are built at the proposed Estrella Substation site, PG&E proposes to install three 21 kV feeders from Estrella Substation. (See Figure 4. Future Estrella Substation Distribution System.) However, only two new segments of distribution line would need to be constructed. These two segments are specifically identified on Figure 4 because they are the only gaps in the existing distribution system necessary to create one of the new feeders (Mill Road Central). All other distribution lines that make up this feeder, and the other two Estrella feeders, are existing lines. The new feeder locations shown on Figure 4 are approximate locations, preliminary and subject to change. The segment of new line extending from Estrella Substation, the southern segment, is an accessible route along a farm road, and the northern segment is within a franchise location. (Geographic Information Systems [GIS] data provided to the California Public Utilities Commission (CPUC) follows the centerline of these roadways, since the line locations are not yet known.) These routes appear feasible based on a preliminary review of land and environmental factors. The southern segment is 0.6 mile of new distribution line installed in a utility easement on private property to the north of the Estrella site to connect the Mill Road Central feeder to existing distribution on Mill Road. An additional segment of new line will be installed to extend the reach of the Mill Road Central feeder to serve the new load anticipated in northern Paso Robles. This northern segment would be approximately 1.1 miles long if installed along SR-46. New overhead distribution lines are typically supported by 18 poles per mile; therefore, a total of 1.7 miles of new distribution line would typically require about 31 new wood poles.



Figure 3. 2.2-Mile Substation Location Area





III. TIMING OF NEW DISTRIBUTION SUBSTATION

A. Predictive Factors for Electrical Load Growth

Two primary factors will drive the timing for construction of the new distribution substation: 1) normal growth in area electrical demand; and 2) large block loads. Modeling is used to predict normal electrical demand growth within a DPA, based upon many factors, including historic growth patterns, pending business service applications, and—for the first time in 2017—distributed energy resources (DER) estimates. Large block loads, which are generally associated with new business interconnections of 1 MW or more, are difficult to predict accurately due to short lead times and must also be considered because they can significantly accelerate the need for new distribution capacity.

PG&E utilizes the LoadSEER forecasting tool to predict growth in area electrical demand within a DPA for a 10-year period into the future. LoadSEER incorporates the most-recent 13 years of substation historical peak-load data. The Paso Robles DPA forecast uses non-coincident peak-load data for each substation bank taken in the field from within a 2- to 3-day window during the most severe heatwave of each summer. The 1-in-10 forecast assumes a 90th percentile hot summer with higher-than-average temperatures and intense heat waves. PG&E's goal is to maintain a distribution system that is capable of serving its customers during hot summers without overloads and outages. The Paso Robles DPA is an interior area, sensitive to summer heat with very significant residential and commercial air-conditioning load as well as industrial refrigeration load for the wine industry. Consequently, the 1-in-10 DPA forecast for the DPA must be used to adequately predict DPA capacity needs.

The LoadSEER forecast does not account for all large future block loads; unfortunately, large block loads associated with new business interconnections often have short lead times that cannot be anticipated in the LoadSEER modeling. Thus, distribution planners not only review electric demand modeling, but also watch and plan for the possibility of large-demand business applications that will exceed predicted electrical demand.

B. LoadSEER Forecasts

In a ruling on August 9, 2017, the CPUC provided direction to PG&E and other utilities on how to integrate DER³ growth scenarios into their distribution planning forecasts in order to better determine the need and timing for new distribution projects. CPUC President Michael Picker, who issued the ruling, is the Assigned Commissioner in several proceedings involving distribution resource plans that utilities are required to submit under Public Utilities Code Section 769. His ruling described the current practice in which the California Energy Commission (CEC) uses utility distribution load and DER growth forecasts to prepare and adopt the California Energy Demand forecast in its biannual Integrated Energy Policy Report (IEPR). Due to what the ruling refers to as a "current misalignment of their schedules," the most recently adopted IEPR forecast is the 2016 Update, which relies on 2015 DER forecast data. Nevertheless, because "the CEC's IEPR process is structured to thoroughly vet forecasting issues of a technical, and sometimes contentious, nature," and in order to be consistent and transparent in planning assumptions, the ruling finds that "the most suitable and defensible forecast data available at this time is the 2016 adopted IEPR forecast update." The decision also allows the utilities to make certain adjustments to the IEPR forecast based on the latest public data concerning local load growth, solar energy, and other factors. (See gen'ly Assigned Commissioner's Ruling on the Adoption of Distributed Energy Resources Growth Scenarios (Application (A.) 15-07-002 though A.15-07-008.)

³ Public Utilities Code Section 769 defines DERs as "distributed renewable generation resources, energy efficiency, energy storage, electric vehicles, and demand response technologies."

Applying the CPUC's guidance, PG&E's distribution planning engineers used the following methodology to update their earlier forecast. Using LoadSEER, they began with the 2016 adopted IEPR Update, which incorporated the mid-case of the 2015 DER forecast and substantially lower values for photovoltaic generation in the Paso Robles area than PG&E had previously utilized. They then added recent public data on planned new load, as listed in Table 6. (*See* Table 6, Section III.0 below.) The adjustments included an annual load adjustment for loss of the largest distributed generator on line at the time of the DPA peak to account for the worst-case N-1 contingency for the potential loss of this generation source. PG&E engineers then re-ran the LoadSEER forecast with the adjustments. The resulting LoadSEER forecast is shown in Figure 5.⁴ Table 3 provides a breakdown of the Updated LoadSEER Forecast, and Table 4 provides a detailed load forecast by substation.

Doco	ription of Forecast	Forecasted Load (MW)										
Desc	inplion of Porecast	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	
Availab	le Capacity	212.55	212.55	212.55	212.55	212.55	212.55	212.55	212.55	212.55	212.55	
LoadSEER Forecast		207.60	207.59	207.73	208.24	209.15	210.75	211.74	213.37	214.74	216.85	
220 —				E								
	112 6060334633565								-			
215	Available Paso Robles DPA Capacity (MW)							/	/			
0	•	•	•	•		•	-	_		•		

Figure 5. Updated LoadSEER Forecast, Paso Robles DPA

⁴ Note that, other than the N-1 contingency described above, PG&E planning engineers included no further negative adjustments to the LoadSEER forecast for solar generation as part of the adjustments made for the 2016 IEPR forecast. Most solar is already accounted for in the IEPR forecast, so only an unusually large new project would merit inclusion. Moreover, the peak demand in the area has gradually moved from 4 or 5 p.m. to 5 or 6 p.m. over the last 10 years. In fact, the 2016 DPA peak occurred at 7 p.m. in late June, when the contribution of solar generation was only 2% of its maximum noon-time output. As peak shifts to later hours, the contribution of solar generation at the time of DPA peak becomes more and more negligible.

The Paso Robles DPA has an available capacity limit of 212.55 MW. (*See* Section II.B, above.) The updated LoadSEER forecast provided in Table 3 indicates that distribution demand in the Paso Robles DPA will outpace this capacity between 2023 (211.74 MW) and 2024 (213.37 MW), so that new distribution capacity will be needed in 2024.

Forecast (MW)											
2017	2018	2019	2020	2021	2022	2023	2024	2025	2026		
212.55	212.55	212.55	212.55	212.55	212.55	212.55	212.55	212.55	212.55		
206.73	208.34	208.81	210.02	211.85	215.02	218.71	221.72	224.59	228.11		
-2.07	-4.18	-6.35	-8.77	-10.66	-12.99	-16.31	-18.27	-20.02	-21.67		
2.92	3.41	5.25	6.97	7.94	8.70	9.32	9.90	10.15	10.39		
0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02		
207.60	207.59	207.73	208.24	209.15	210.75	211.74	213.37	214.74	216.85		
	212.55 206.73 -2.07 2.92 0.02	212.55 212.55 206.73 208.34 -2.07 -4.18 2.92 3.41 0.02 0.02	212.55 212.55 212.55 206.73 208.34 208.81 -2.07 -4.18 -6.35 2.92 3.41 5.25 0.02 0.02 0.02	212.55 212.55 212.55 212.55 206.73 208.34 208.81 210.02 -2.07 -4.18 -6.35 -8.77 2.92 3.41 5.25 6.97 0.02 0.02 0.02 0.02	212.55 212.55 212.55 212.55 212.55 206.73 208.34 208.81 210.02 211.85 -2.07 -4.18 -6.35 -8.77 -10.66 2.92 3.41 5.25 6.97 7.94 0.02 0.02 0.02 0.02 0.02	212.55 212.55 212.55 212.55 212.55 212.55 206.73 208.34 208.81 210.02 211.85 215.02 -2.07 -4.18 -6.35 -8.77 -10.66 -12.99 2.92 3.41 5.25 6.97 7.94 8.70 0.02 0.02 0.02 0.02 0.02 0.02	212.55 212.55 212.55 212.55 212.55 212.55 212.55 206.73 208.34 208.81 210.02 211.85 215.02 218.71 -2.07 -4.18 -6.35 -8.77 -10.66 -12.99 -16.31 2.92 3.41 5.25 6.97 7.94 8.70 9.32 0.02 0.02 0.02 0.02 0.02 0.02 0.02	212.55 212.55<	212.55 212.55<		

Table 3. Breakdown of Updated LoadSEER Forecast

The Assigned Commission's August 9, 2017, ruling validates earlier concerns of PG&E planning engineers about relying on an aggressive DER forecast to predict when new distribution would be needed (*See* Appendix G at UG-11). According to the ruling, "the 2016 adopted IEPR forecast mid-case is the best source for 2017 Distribution Resource Plan Growth Scenarios trajectory case," which means using substantially lower DER forecast assumptions for the Paso Robles DPA than the CPUC had previously supported. The ruling also confirms that additional forecasting data will be needed to better predict distribution needs and timing going forward. The CPUC is continuing to study forecasting issues in the Section 769 proceedings and indicated its intent to obtain additional load data and other information from the CEC, CAISO, utilities, and other parties over the next few months. Ultimately, the CPUC aims to "establish a framework for establishing a consistent and reliable forecast on an annual basis." The ruling sets out the next steps to achieve that goal.

Substation / DPA	Available Forecast (MW)										
Substation / DI A	Capacity	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Atascadero Substation	29.70	29.63	29.73	29.57	29.62	29.89	29.77	29.70	29.68	29.69	29.76
Paso Robles Substation	89.10	81.04	81.00	81.09	81.54	81.54	82.63	83.38	84.65	85.82	85.48
Templeton Substation	89.10	81.74	81.70	82.01	82.37	83.05	83.66	84.12	84.45	84.58	86.93
San Miguel Substation	15.84	15.19	15.16	15.06	14.71	14.67	14.69	14.54	14.59	14.65	14.68
Paso Robles DPA	212.55 ⁽¹⁾	207.60	207.59	207.73	208.24	209.15	210.75	211.74	213.37	214.74	216.85

 Table 4. Breakdown of Substation Capacities and Forecasted Loads, Paso Robles DPA

¹ The Aggregate Capacity of the four substations is 223.74 MW; however, a 95% utilization factor is applied to determine Available Capacity (also called Normal Area Capability). (See Section I.B and the Guide for Planning Area Distribution Facilities, document 050864, attached as Exhibit C.)

Please note that the MW values shown in the legends in Figure 2, Figure 4, and Figure 7 are loads, not capacities. These loads are only preliminary, based on 2016 distribution load flow studies, to illustrate project feasibility. Actual loads for the proposed circuit configurations will be higher at the time that new distribution facilities are needed.

At the CPUC's request, PG&E also provides the following Figure 6. Comparison of LoadSEER Forecasts, Paso Robles DPA, which provides the LoadSEER forecast with and without the latest CPUC guidance on distribution planning forecasts.


Figure 6. Comparison of LoadSEER Forecasts, Paso Robles DPA⁵

 Table 5. Previous 1-in-10 LoadSEER Forecast Incorporating Varying Percentages of the DER

 Forecast

Description of Forecast	Available	e Forecasted Load (MW)									
	Capacity	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
100% DER Forecast	212.55	205.59	202.53	198.24	194.45	192.78	192.00	192.06	192.51	195.65	198.08
75% DER Forecast	212.55	206.69	204.80	201.70	199.16	198.38	198.59	199.55	200.64	204.36	207.06
50% DER Forecast	212.55	207.79	207.07	205.16	203.87	203.98	205.18	207.03	208.77	213.07	216.05
25% DER Forecast	212.55	208.89	209.33	208.61	208.57	209.58	211.76	214.52	216.89	221.77	225.03
Non-DER Forecast	212.55	209.99	211.60	212.07	213.28	215.18	218.35	222.00	225.02	230.48	234.01

C. Large Block Loads

As recommended by the CPUC ruling, the updated LoadSEER forecast provided here incorporates additional large new business loads that were not included in the 2016 IEPR Update forecast. (*See* Table 6.) These new large loads, based on publicly available data from the City of Paso Robles, include business development applications that have been filed, are in process, or were recently approved.

⁵ The first five forecasts in Figure 6 used the previous 1-in-10 LoadSEER forecast for the Paso Robles DPA and then incorporated 100%, 75%, 50%, 25%, and none of the DER forecast estimates in PG&E's 2015 Distribution Resource Plan (DRP). The forecasts using 25% and none of the DER forecast estimated when available capacity would be reached by following a rough trajectory based on the last 3 points in each projection. (See also Table 5, which provides the data numerically.) The updated forecast in Figure 6 follows the CPUC's ruling of August 9, 2017, concerning how utilities should integrate DER growth scenarios into their distribution planning forecasts in order to better determine the need and timing for new distribution projects.

Future load centers, incorporating this latest public load data, are shown on Figure 7, which also illustrates the proposed Estrella distribution system designed to serve this load. The challenge with these types of fast-paced developments is the short lead-time in planning for the increased electrical demand. In most cases, PG&E learns of these large-load interconnections only 18 to 24 months in advance of operation, from receiving an application to providing service. Of the factors that affect DPA capacity, large new business growth is the most likely to accelerate the need for new distribution capacity and is the most difficult to predict.

Project Identification Number	Project Name and Description	Year Received/ Approved	Expected Completion Date	Estimated Demand (MW)
1	Beechwood Specific Plan (SP) – 862 Dwelling Units (DUs); 64,000 square feet (commercial)	Received 2016	Information Not Available (INA)	1.357
2	Furlotti Annexation (Paso Robles Gateway Project) South Vine Street – 97 DUs; 464,000 square feet (commercial); 425 hotel rooms	Received 2016	INA	1.035
3	San Antonio Winery Production Facility – 85,951 square feet (commercial)	Approved 2015	2016	0.987
4	South Chandler Ranch General Plan Amendment (GPA)/SP – 560 DUs	Received 2017	INA	0.840
5	Erskine Industrial GPA/Map/Water Supply Evaluation (WSE) – 622,000 square feet (commercial)/Justin Winery Expansion	Received 2015	INA	0.622
6	Tract 2549 – 41 DUs	Received 2013	INA	0.522
7	Firestone Warehouse Development Plan Amendment – 59,000 square feet commercial	Received 2016	INA	0.300
8	River Oaks 2 GPA/SP Amendment/WSE – 271 DUs	Approved 2016	INA	0.407
9	Rancho Fortunato Event Center	Received 2014	INA	0.343
10	Vina Robles Vineyards – 80,680 square feet (commercial)	Approved 2014	INA	0.343
11	Meridian Winery Red Tank Farm Expansion	Pending	INA	0.300
12	Mission Gardens – 85 DUs	Received 2015	INA	0.295
13	Erskine GPA/Rezone of 38 Highway 46 and Paso Robles Blvd – 250,000 square feet (commercial)	Received 2017	INA	0.250
14	Southgate Center (Paris Precision) Building and Site Modifications – 215,000 square feet (commercial)	Approved 2017	INA	0.215
15	Templeton Ranch – 100 DUs	Received 2014	2017	0.214

Table 6. Large-Load Adjustments for Paso Robles DPA

Project Identification Number	Project Name and Description	Year Received/ Approved	Expected Completion Date	Estimated Demand (MW)
16	Vina Robles Amphitheater/Hotel – 95,000 square feet (commercial), 80 hotel rooms	Received 2003	INA	0.175
17	Arjun (Blue Oaks) Apartments – 142 DUs	Approved 2017	INA	0.142
18	Oaks Assisted Living – 101 bed, 89,000 square feet (commercial)	Received 2015	INA	0.140
19	Terra Linda Farms – 200 horsepower agricultural pump	Received 2016	INA	0.120
			Subtotal:	8.806

Source: City of Paso Robles Community Development Department, Project "Pipeline" Report, July 19, 2017



Figure 7. Future Estrella Substation Distribution System, Large-Load Adjustments, and Future Load Centers

Table 7 below indicates substation capacities and loads for the Paso Robles and Cholame DPAs before and after distribution facilities are added at Estrella Substation. The loads correspond to the proposed circuit configurations indicated in Figure 2, Figure 4, and Figure 6 of the August 2017 Appendix G and are based on 2016 distribution load flow studies to illustrate project feasibility. Actual loads for the proposed circuit configurations will be higher at the time that new distribution facilities are needed.

Table 7. Approximate Breakdown of Substation Capacities and Loads Before and After the	
Addition of Estrella Substation	

Available Capacity (MW)	Substation Load Before (MW) ⁽¹⁾		Load Transf	ers (MW) ⁽¹⁾		Substation Load After (MW) ⁽¹⁾
29.70		+11.20	+3.10	+2.10	+10.70	27.10
89.10	70.40	-11.20				59.20
15.84	14.10		-3.10			11.00
24.75	20.60			-2.10		18.50
89.10	71.50				-10.70	60.80
	Capacity (MW) 29.70 89.10 15.84 24.75	Capacity (MW) Before (MW) (1) 29.70 89.10 70.40 15.84 14.10 24.75 20.60	Capacity (MW) Before (MW) (1) 29.70 +11.20 89.10 70.40 -11.20 15.84 14.10 24.75 20.60	Capacity (MW) Before (MW) ⁽¹⁾ Load Transf 29.70 +11.20 +3.10 89.10 70.40 -11.20 15.84 14.10 -3.10 24.75 20.60	Capacity (MW) Before (MW) (1) Load Transfers (MW) (1) 29.70 +11.20 +3.10 +2.10 89.10 70.40 -11.20 15.84 14.10 -3.10 24.75 20.60 -2.10	Capacity (MW) Before (MW) (1) Load Transfers (MW) (1) 29.70 +11.20 +3.10 +2.10 +10.70 89.10 70.40 -11.20 15.84 14.10 -3.10 24.75 20.60 -2.10

¹ Substation loads and load transfer amounts are based on 2016 CYMDIST Load Flow Data. Distribution Load Flow studies in the PowerWorld PWD format or in GE EPC format are not available. PG&E uses CYMDIST from CYME for distribution load flows. The latest CYME load flows are based on Summer 2016 peak loads and model load conditions for Summer 2017 through Summer 2019.

Underestimating the amount of available capacity to serve such loads could threaten sensitive industrial customers with major business losses. Manufacturing- or process-oriented businesses are very sensitive to interruptions in electric power that can interrupt assembly processes and cause damage to assembly equipment, costly delays for clean-up and restart, and losses of entire batches of product. Wineries, a growing industry in the area, are particularly sensitive to power outages. If PG&E receives a new business application for a large load in this area, it may exhaust all of the remaining area capacity, or initiate other commercial-industrial load growth that together could quickly outpace capacity. If this were to happen without the Estrella project in place, PG&E may be unable to permit, secure necessary land rights, and construct additional distribution capacity in time to prevent significant overloads throughout the DPA—at Paso Robles and San Miguel substations in particular.

IV. ESTRELLA PROJECT DISTRIBUTION BENEFITS

A. DPA Capacity Increase

Since the Paso Robles DPA is reaching the limits of its distribution substation capacity, the distribution system is vulnerable. Two unknowns will drive the timing of the need for additional distribution capacity: the amount of DER demand reduction and the addition of large-load interconnections. If DER demand reduction is slow to materialize or if new, large business load is added in Paso Robles, the DPA capacity limits could quickly be reached or exceeded. PG&E's new 70 kV substation at Estrella Substation provides a location for future 21 kV distribution facilities where they are most likely to be needed, and can most easily be constructed and integrated with the existing system. Without the Estrella Substation location, there may be insufficient time to put new distribution capacity in place to prevent significant overloads throughout the DPA, especially at Paso Robles and San Miguel substations.

Adding a new 70/21 kV transformer with three new distribution feeders connected to existing feeders near Estrella Substation can be accomplished in only 4 months and provide approximately 28 MW⁶ of additional capacity. The new distribution facilities at Estrella Substation will alleviate overloads within the DPA by creating additional distribution capacity, thus enabling distribution planning engineers to appropriately load substation transformer banks and transfer distribution load throughout the DPA to address needs as they arise.

⁶ Assumes a 95% utilization factor.

No other distribution is planned within the foreseeable future, although there will be room at Estrella Substation for an additional two distribution banks as needed. If these two additional distribution banks and six feeders were added, the ultimate distribution capacity would be approximately 85 MW, assuming a 95% utilization factor.

While large block loads and DER estimates both inject uncertainty into the planning process, one thing is certain: distribution substation facilities will be needed sometime within 5 to 15 years, and could be needed very quickly in response to one or more large-load interconnections that could materialize at any time. The Estrella project supports this critical future need.

B. Distribution System Reliability Improvements and Operational Flexibility

The addition of a future 70/21 kV source in the Paso Robles DPA at Estrella Substation will not only increase the available capacity of the DPA, but will also allow a feeder configuration from the new substation that will reduce feeder length and provide back-ties to existing distribution feeders from San Miguel, Paso Robles, and Templeton substations. (*See* Figure 4. Future Estrella Substation Distribution System.) Estrella Substation to serve the expected load growth directly through much shorter distribution feeders than could be extended from existing substations. Moreover, with three feeders from the new distribution bank connected into the existing distribution system, Estrella Substation will have direct feeder ties to all substations within the Paso Robles DPA benefits from the central location of Templeton Substation, with six 21 kV feeders extending north and south to provide strong ties to both Paso Robles and Atascadero substations. The future 21 kV substation at Estrella will also provide a strong tie to Templeton Substation, which will allow cascading transfers north to south or south to north through Templeton Substation to take advantage of available capacity wherever it exists within the DPA.

The future distribution substation at Estrella will also provide a new distribution source closer to Cholame Substation, which serves 1,500 customer connections within the Cholame DPA through a 27-mile radial transmission line from Arco Substation in the San Joaquin Valley. The proposed project provides a future opportunity to add an additional transmission line to Cholame Substation to create a looped circuit to improve reliability and operational flexibility on the 70 kV system. This line would likely be constructed within 2 to 3 years after Estrella Substation is built. The existing 27-mile radial line must be cleared for maintenance every 18 to 24 months, requiring most of the 1,500 customers to be notified of multiple planned outages over a several-day period because there is no alternate 70 kV transmission source for the substation. The alternative to planned outages is to install temporary generation at Cholame Substation during these maintenance periods; however, the cost to do this is approximately \$1 million every 18 to 24 months. Moreover, aside from the maintenance periods, the service reliability for all 1,500 customers is negatively impacted during normal system configuration (when all facilities are in service) because of the single transmission source. The Estrella 230/70 kV substation would provide a second transmission source approximately 17 circuit miles from Cholame Substation that could be used to eliminate the maintenance clearances and improve service reliability for all customers served by Cholame Substation. In addition, a future 21 kV distribution feeder from Estrella Substation to Cholame Substation could provide a cost-effective temporary solution to the transmission maintenance problem until such time that the 70 kV line could be built.

The ability to establish strong circuit ties and load relief from a new substation to multiple existing substations will provide uniform load relief as well as optimize operating flexibility and emergency restoration throughout the Paso Robles and Cholame DPAs.

C. Distribution System Renewables Hosting Capacity

The addition of a distribution substation at the Estrella site would have the additional benefit of supporting DER hosting capacity for the Paso Robles DPA. Hosting capacity, which is the ability to integrate DER with limited investments, significantly decreases with electrical resistance and/or circuit distance from a substation and, thus, has a strong dependency on circuit length. Demonstration projects in R.14-08-013, the Order Instituting Rulemaking Regarding Policies, Procedures and Rules for Development of Distribution Resources Plans Pursuant to Public Utilities Code Section 769, have shown that increases in circuit length can significantly impede hosting capacity and limit new DER. (*See, e.g.,* PG&E's Demonstration Projects A and B Final Reports, filed December 27, 2016, at 78, 87 and 91, filed December 27, 2016, http://docs.cpuc.ca.gov/PublishedDocs/Efile/G000/M171/K806/171806890.PDF.)

Templeton circuits currently have more than double the average electrical resistance compared to the average circuits for all PG&E substations in the service area. The proposed Estrella circuits (average length 9 miles) would average approximately 56% less electrical impedance across all circuits than the proposed Templeton circuits (average length 16 miles). (*See* Figure 8). Serving new growth areas by extending distribution lines from Templeton Substation would limit new opportunities for DER.

Figure 9 illustrates the available DER hosting capacity at the end of each proposed distribution circuit coming from Estrella and from Templeton. Note, circuits coming from Templeton would have very little ability to add DER at the end of the circuits due to the length (resistance) of these circuits, while circuits originating at Estrella would have considerably more DER hosting capacity.







Figure 9. Circuit DER Hosting Capacity versus Distance from Substation

As seen in Figure 9, the proposed Templeton circuits can have near zero hosting capacity due to the distance from the substation. Establishing a new substation at Estrella, in which existing circuit lines (Templeton and Paso Robles substations) can be broken up and have shorter lengths, will ensure additional hosting capacity for the Paso Robles DPA and lower integration costs to adopt future DER in this area.

V. ADDITIONAL DISTRIBUTION QUESTIONS AND ANSWERS

A. Why Not Expand Distribution at Paso Robles Substation?

Placing additional distribution facilities at Paso Robles Substation is not a viable option. Although the growth in demand is in Paso Robles, load in many northern areas of Paso Robles is currently being served with lengthy feeders from Templeton Substation; Paso Robles Substation has limited capacity and its existing 12 kV feeders cannot accommodate future growth in northern Paso Robles.

Adding a fourth distribution bank at Paso Robles Substation is not possible due to space constraints. For the same reason, replacing the 30 MVA banks with 45 MVA banks is not feasible because there is insufficient space to install additional feeders. PG&E has no existing mobile transformer support or emergency replacement transformers for 70/12 kV 45 MVA banks in any event.

Even if Paso Robles Substation had additional capacity and could install feeders within the substation, there is no easy route for new feeders to extend beyond the substation to reach the northern growth areas in Paso Robles. This is a congested urban area with existing 12 kV distribution lines. New feeders would likely be of an express nature, with most of the load being sensitive industrial customers at the ends of the feeders. Because of the congestion, new feeders would either need to be combined with existing overhead feeders on double-circuit overhead routes, increasing the likelihood and extent of outages for new and existing customers served by those lines, or placed in lengthy, expensive underground routes. Either choice would be challenging and costly.

B. Why Not Expand Distribution at Templeton Substation?

While it would be possible to serve additional distribution load from Templeton Substation, this would result in increased costs and decreased reliability. PG&E's distribution planning practices caution against adding distribution capacity at a location that will degrade service reliability. Since reliable distribution systems consist of substations located at regular intervals and sized correctly for the surrounding load between substations, adding more capacity and more 21 kV feeders at Templeton Substation would be a large step in the wrong direction. While the existing 21 kV Templeton 2109 Feeder serves areas well north of Paso Robles Substation, it does not serve the growth areas near Paso Robles Airport. This feeder is forecasted to be loaded at over 80% of its capacity in 2018, limiting its ability to be extended to serve the additional load near the airport. This means that additional long or longer new feeders from Templeton Substation would be required to serve the anticipated growth areas north of SR-46. (*See* Figure 1. Approximate Reach of the Existing Templeton Substation 21 kV Distribution Feeders.)

Both the Estrella and Templeton options provide two feeders that extend to the area of anticipated growth north of SR-46 and south of Paso Robles Airport. The Estrella option provides two new 21 kV feeders, Union Road South and Mill Road Central, that meet near the intersection of Golden Hill Road and Wisteria Lane: 35° 39' 0.5" North (N) and 120° 39' 29" West (W) (35.6501,-120.6581). The Templeton option also would provide two 21 kV feeders that meet at this intersection, the Existing Templeton 2109 and a longer version of Mill Road Central. For comparison purposes, Golden Hill and Wisteria will be considered the "growth area." The precise location of potential new feeders is estimated for this discussion.

PG&E proposes to install three 21 kV feeders from Estrella Substation when the distribution substation facilities are constructed (*See* Figure 4. Future Estrella Substation Distribution System). Based on preliminary design, the first Estrella feeder—"Estrella 1"—will consist of 1.67 circuit miles of new or reconductored distribution line and a total main-line length of 11.76 circuit miles (including 10.09 circuit

miles of existing line). The second Estrella feeder—"Estrella 2"—will consist of 6.14 circuit miles of new or reconductored distribution line and a total main-line length of 8.54 circuit miles. The third Estrella feeder—"Estrella 3"—will consist of 3.54 circuit miles of new or reconductored distribution line and a total main-line length of 5.96 circuit miles.⁷

If distribution facilities were to be added at Templeton Substation when additional capacity becomes necessary, an equivalent system would include three new 21 kV feeders as well as 4.35 circuit miles of new or reconductored distribution line on the existing Templeton 2109 Feeder, which is already routed toward the area of anticipated growth north of SR-46. The new and reconductored line on the Templeton 2109 would be required to clear a route for two of the new 21 kV feeders and to extend Templeton 2109 capacity further into the anticipated growth area. The first new 21 kV feeder from Templeton—"Templeton 1"—would consist of 15.41 circuit miles of new or reconductored distribution line and a total main-line length of 17.12 circuit miles (including 1.71 circuit miles of existing line). The role of the Rural Areas East feeder would be to absorb 11 MW of existing Templeton 2109 load to free up 2109 capacity since the 2109 Feeder already extends to the growth area. The second new feeder from Templeton—"Templeton 2"—would consist of 10.57 circuit miles of new or reconductored distribution line and a total main-line length of 18.13 circuit miles. The third new feeder from Templeton—"Templeton 3"—would consist of 12.20 circuit miles of new or reconductored distribution line and a total main-line length of 18.13 circuit miles. The third new feeder from Templeton—"Templeton 3"—would consist of 12.20 circuit miles of new or reconductored distribution line and a total main-line length of 18.13 circuit miles.

The construction of Estrella Substation will also require three additional 21/12 kV pad-mounted transformers in the field to provide circuit ties between 21 kV and 12k V feeders (*See* Figure 4. Future Estrella Substation Distribution System). The equivalent distribution system from Templeton Substation would require four additional 21/12 kV pad-mounted transformers.

The shorter route from Estrella to the growth area, Union Road South, is 4.58 circuit miles and the longer route, Mill Road Central, is 7.77 circuit miles. The Templeton option provides one new 21 kV feeder to the growth area and does circuit work to release capacity on an existing Templeton 21 kV feeder, 2109, that extends from Templeton to the growth area. The shorter route to the growth area at Golden Hill and Wisteria from Templeton Substation is the Existing Templeton 2109, which is 11.70 circuit miles and takes much of the same route as the Union Road South feeder from Estrella. The longer route from Templeton to the growth area, also called Mill Road Central, is 13.83 circuit miles and follows much of the same route as the Mill Road Central route from Estrella.

Both shorter routes from Estrella and Templeton to the growth area, Union Road South from Estrella and Existing 2109 from Templeton, meet at the intersection of Union Road and Penman Springs Road: 35° 37' 48.5" N and 120° 36' 51.5" W (35.6302,-120.6143). From this point onward, the routes are identical all the way to the growth area. The route from Templeton to the meeting point at Union and Penman Springs is 7.12 circuit miles longer than the route from Estrella to the meeting point. This is a significant difference, 155% longer, making Estrella far closer to the growth area.

Similarly, both longer routes to the growth area, Mill Road Central from Estrella and Mill Road Central from Templeton, meet at a common point on Mill Road: 35° 38' 41" N and 120° 37' 12.5" W (35.6447,-120.6202), and from this point on the routes are identical all the way to the growth area. The route from Templeton to the common point on Mill Road is 6.02 circuit miles longer than the route from Estrella. This is also a significant difference, 78% longer, again making Estrella far closer.

⁷ All estimates are provided for purposes of discussion, based upon preliminary design and subject to change.

⁸ All estimates are provided for purposes of discussion, based upon preliminary design and subject to change.

Long feeders are problematic for several reasons. First, as explained previously, long feeders are less reliable simply because of their length and potential for outages that affect many customers (see Table 1). Adding new long feeders from Templeton Substation to northern Paso Robles would further degrade system reliability. Second, in this case, the new feeders would likely be mainly express feeders with much of their load at the end of the line, which would result in most or all customers on the line experiencing an outage if there is trouble anywhere along the lengthy feeder. Third, accessible and maintainable distribution routes north out of Templeton Substation to Paso Robles are limited, and would require lengthy double- or possibly even triple-circuit overhead lines in order to reach areas in Paso Robles. While it is sometimes necessary to place distribution lines on double-circuits, it is not ideal because distribution poles are wood and typically close to roadways. When cars hit wood poles, they generally knock out service; when cars hit poles carrying double- or triple-circuits, customers on multiple circuits may lose power. In areas along busy roadways, such as some areas north of Templeton Substation, cars travel at high speeds and wood poles close to roadways are especially vulnerable. With poles carrying multiple lines, a single car-pole accident could take out two or three 21 kV feeders, knocking out power to a significant number of customers.

In theory, new electric demand south of Paso Robles Airport could be served from Paso Robles Substation, with new distribution feeders out of Templeton Substation taking over additional load in Paso Robles to free up capacity for the new growth. Cascading load within a well-connected DPA can be a useful tool in many circumstances, so long as service reliability is maintained; however, service reliability is substantially reduced whenever one substation's feeders are overextended and another substation's feeders are either underutilized or doubled-up because they are confined to only one direction of travel. In this case, although cascading load from Paso Robles Substation to Templeton Substation and then adding load at Paso Robles Substation is a possible option, it would once again require long feeders from Templeton Substation to pick up load well north of Paso Robles Substation and then require existing Paso Robles feeders to be rerouted to the new growth areas near the airport. As explained previously, rerouting feeders northeast from Paso Robles Substation to the growth areas near the airport would be especially challenging.

In either case, installing additional, lengthy distribution feeders from Templeton Substation would further compromise reliability in a distribution system that is already out of balance. As explained in Section IV.C, longer feeders also negatively affect power quality due to power impedance. Templeton Substation circuits currently have more than double the average electrical resistance compared to the average circuits for all substations in the PG&E service area.

PG&E is aware of no distribution planning standard that determines whether a feeder is too long to provide reliable service, or how much risk of car-pole accidents is acceptable. However, car-pole accidents can cause sustained outages affecting thousands of customers, presenting a serious threat to service reliability. Distribution planners strive to minimize this risk.

C. What Solar Projects Have Been Developed or Will Come Online within the Next 10 Years in the Paso Robles DPA?

Table 8 indicates the expected solar projects to come online in the next 10 years, as well as those that have been connected within the last 5 years. The table identifies the projects that connected to the transmission system, as well as those that have connected or will connect to the distribution system. As indicated in Section IV.C, extended circuits coming from Templeton Substation would have very little ability to add new renewable energy generation at the end of the circuits due to the length and resistance of these circuits, while circuits originating at Estrella Substation would have considerably more solar generation hosting capacity.

Queue	Project	Fuel	Actual In-Service Date	Size (MW)	Distribution / Transmission	Substation
Projects in	Paso Robles DPA – In Service v	vithin the	Last 5 Years			
166	California Valley Photovoltaic (First Solar)	Solar	9/5/2013	210	Transmission	Templeton
239	Carrizo Solar Farm II (California Valley Solar Ranch)	Solar	1/7/2013	250	Transmission	Templeton
0397-WD	2103 – Hill (Pristine Sun)	Solar	1/8/2015	0.75	Distribution	Templeton
0443-WD	2059 – Creston 2 Scherz (Pristine Sun)	Solar	1/30/2014	0.5	Distribution	Templeton
0384-WD	Vintner Solar Project	Solar	1/6/2014	1.5	Distribution	Templeton
0394-WD	2056 – Jardine	Solar	3/3/2014	1.0	Distribution	Paso Robles
Projects in	Paso Robles DPA – In Service v	vithin the	Next 10 Years	;		
1596-RD	Firestone Walker Inc.	Solar	To Be Determined (TBD)	1.7	Distribution	Templeton
1529-RD	City of Paso Robles	Solar	TBD	3.7	Distribution	Paso Robles
Not Applicable (NA)	Airport 4 MW Solar Project	Solar	TBD	4	Distribution	Paso Robles/ Future Estrella
NA	Firestone Walker Inc. 1.68 MW Solar Project	Solar	TBD	1.68	Distribution	Templeton
NA	Vitner Solar LLC 1500 kW Solar Project	Solar	TBD	1.5	Distribution	Templeton
NA	Pristine Sun Fund 7 LLC 996 kW Solar Project	Solar	TBD	0.996	Distribution	Paso Robles
NA	Paso Robles Public Schools 786 kW Solar Project	Solar	TBD	0.786	Distribution	Paso Robles
NA	J Lohr Winery Corporation 642.8 kW Solar Project	Solar	TBD	0.6428	Distribution	Paso Robles/ Future Estrella
NA	Templeton Unified School District 636 kW Solar Project	Solar	TBD	0.636	Distribution	Templeton
NA	Meridian Vineyards 620 kW Solar Project	Solar	TBD	0.620	Distribution	Templeton
NA	Paris Precision LLC 504 kW Solar Project	Solar	TBD	0.504	Distribution	Templeton
NA	Niels Udsen 500 kW Solar Project	Solar	TBD	0.5	Distribution	San Miguel

VI. REFERENCES

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Exhibit A. Deficiency Items Update Locations

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Deficiency Item	Location of Updates in Appendix G
Appendix G (1) and (1.1.)	Entire Updated Appendix G
Appendix G (2) and (2.1)	Section III.A Section III.B Table 2 Table 3 Table 4 Figure 2 Figure 4 Figure 6
Appendix G (3) and (3.1)	Section II.C Section V.B Figure 4 Information on the battery storage alternative is not yet available.
Appendix G (4) and (4.1)	Section II.A Section IV.A Exhibit B
Appendix G (5)	Section III.B Figure 5
Appendix G (6) and (6.1)	Section IV.C Section V.B
Appendix G (7) and (7.1)	Table 6 Figure 7 Footnote 4
Appendix G (8) and (8.1)	Section V.B
Appendix G (9) and (9.1)	Section I.A Section V.B Figure 4 Geographic Information System (GIS) data will be provided in electronic format. Information on the Templeton alternative is not yet available.
Appendix G (10) and (10.1)	Figure 2 Figure 4
Appendix G (11) and (11.1)	GIS data will be provided in electronic format.
Appendix G (12) and (12.1)	Figure 6 Footnote 5
Appendix G (13) and (13.1)	Section IV.B
Appendix G (14)	Information on battery storage is not yet available.
Appendix G (15)	Information on battery storage is not yet available.
Appendix G (16)	Table 8 Information on battery storage is not yet available.

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Exhibit B. Planning Standard TD-3350P-09 (07/14/2014 (Rev.3)) (currently being updated)

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Summary	This utility procedure provides uniform practices for the following activities associated with substation property:						
	 Coordinating proposed third-party uses, projects, and activities (including leasing, licensing, and grants of easements). 						
	Reviewing substation properties for potential sale.						
	Reviewing the need to acquire substation properties in the future.						
	Naming substations.						
	Transferring assets.Managing gas pipelines on substation property.						
	Level of Use: Informational						
Target Audience	The target audience includes the following Pacific Gas and Electric Company (PG&E) personnel:						
	Electric maintenance.						
	Engineering.						
	Operations.						
	Planning.						
	Shared services.						
	Generation and revenue development.						
	Gas transmission and distribution (GT&D).						
	 Any other employees involved with coordinating third-party substation property projects. 						
Safety	This procedure provides instructions to help prevent unsafe facility installations on substation properties, including information for avoiding accidental dig-ins to gas pipelines.						
-	Perform all work associated with property reviews in accordance with <u>Utility</u> <u>Standard SAFE-1001S, "Safety and Health Program Standard,"</u> and the <u>Code</u> <u>of Safe Practices</u> .						



- Substation property map.
- Adjacent landowner parcel tax data.
- Substation ultimate and general arrangement outdoor drawings.

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Procedure Steps

1 Coordinating Third-Party Projects Involving Substation Property

- 1.1 The manager in charge of asset strategy must review and approve all proposed jobs involving substation property that are not initiated by asset strategy personnel (including facilities on customer-owned property).
- 1.2 Job reviews ensure that all proposed improvements, equipment, and facilities meet the following requirements:
 - Safe installation of equipment.
 - Coordination with other work at the same station.



1.2 (Continued)

- Integration with the existing substation design, including the following elements:
 - Ground grids.
 - Physical clearances and mobile equipment access.
 - Coordination with future substation expansion plans (ultimate site plan).
 - Compliance with existing standard designs.
 - Permanent access for inspection, normal station maintenance and operation, and emergency response.
 - o Compliance with applicable regulations and local agency requirements.
- 1.3 Third-party inquiries or land and environmental management (L&EM) personnel must initiate a review of substation property for proposed third-party use before making commitments allowing such use.
- 1.4 Third-party inquires are directed to the local L&EM office. L&EM personnel assign a land agent to coordinate requests and to ensure that asset strategy personnel review proposed uses in accordance with PG&E's land services (LS) <u>"Leases From" Manual for Corporate Real Estate.</u>

2 Reviewing Substation Properties for Potential Sale

- 2.1 Third-party inquiries or corporate real estate (CRE) personnel initiate a review of substation property for potential sale (for surplus property candidates) before disposition.
- 2.2 Third-party inquiries are directed to the transaction supervisor in charge of CRE personnel. CRE personnel request that asset strategy personnel review the substation property for potential sale. See <u>Attachment 1, "Reviewing Substation Property for Potential Sale,"</u> (flowchart).
- 2.3 The substation asset management engineer (SAM engineer) requests that transmission planning (TP), distribution planning (DP), and transmission/substation maintenance and construction (T/S M&C) personnel review the substation's long-term operational and planning impact in the event the property is sold.
- 2.4 The SAM engineer reviews (with appropriate PG&E personnel) any rights that must be retained for existing or planned facilities if the substation property is sold (for example, easements for existing or proposed lines crossing the property).
- 2.5 Based upon the reviews in <u>Step 2.3</u> and <u>Step 2.4</u> above, the asset manager replies to CRE personnel with a final recommendation to either sell or keep the property.



2.6 Some substation property sales may involve only a portion of the property. This is usually in situations where an agency (Caltrans, county, or city) needs a portion of the property in fee for an improvement project, such as road widening. The majority of these partial acquisitions are made under the threat of eminent domain.

3 Leasing Cellular Sites

3.1 General Information

PG&E actively leases and licenses its substation properties to third parties for a number of uses. Asset strategy employees (along with the employees listed in <u>Section 8</u>, "Coordinating <u>Tasks.</u>" starting on Page 15) ensure that proposed third-party uses do not adversely affect the electric system or interfere with the maintenance, utility operations, or future expansion of substations. These employees review and approve each proposed use. Asset strategy personnel have final approval.

3.2 General Requirements

- 1. Reviews and Approvals PG&E's new revenue development (NRD) personnel coordinate reviews and approvals between different PG&E groups and are the main contacts for the cellular company.
- 2. Documentation The cellular company must submit three sets/copies of all documents to NRD personnel.
- 3. NRD Approval NRD approval is required before the cellular company may seek city, county, and/or state, as well as Air Quality Management District (AQMD) permits and approvals. PG&E performs an initial walkdown of each proposed site. After PG&E approves the walkdown, the cellular company submits the final plans to NRD personnel for final approval, as set forth in <u>Item 10</u>, "Design Approval," on Page 5.
- 4. Environmental Assessment PG&E's local environmental specialist, along with the environmental representative of the cell site, completes a Phase-1 environmental assessment during the planning phase of the project, if needed or required.
- 5. Business Emergency Plans PG&E files locally-required business emergency plans with the appropriate certified unified programming agency (CUPA) covering the disclosure of chemicals such as battery acid and, if applicable, diesel fuel.
- 6. Setback PG&E maintains all local government jurisdiction setback requirements.
- 7. Fencing The cellular site must be separately fenced when it is located on PG&E substation property. The fence and gate must be constructed so that cellular company employees cannot pass through the substation fenced property for site visits, maintenance, or to refuel stand-by generators.
- 8. Power Supply A distribution source outside the substation fenced property provides electrical power for cellular sites. The cellular company contacts the local service planning department to obtain power, in accordance with <u>Electric Rule 16</u>, "Service <u>Extensions.</u>"



3.2 (Continued)

- 9. Grounding As a part of NRD procedures, the existing substation facility grounding study must be updated and revised. The cellular site is separately grounded, unless applied technology services (ATS) personnel (in consultation with asset strategy personnel) determine that a separate grounding is not required. ATS personnel provide the cellular company with a grounding design plan to ensure the proposed facility is safely grounded. These grounding studies are initiated during the initial phase of the NRD cellular site approval process.
- 10. Design Approval The cellular company is responsible for all required designs, plans, permits, and approvals and must submit such documents to NRD personnel for approvals.
- 11. At a minimum, the following requirements must be incorporated into the cellular facility design for the location or site:
 - Design for wind, seismic, and other environmental factors.
 - Spills prevention control and countermeasures (SPCCs).
 - Hazardous materials business plans (HMBPs).
 - Noise control, fire control, air quality, and business emergency plans.
- 12. The cellular company submits the following documents to NRD personnel:
 - Arrangement drawings of the proposed cellular site for initial review and approval.
 - Final design drawings of the cellular site approved for construction to update drawings and documents, including SPCC and HMBP plans, fire preplans, substation outdoor general arrangement, and grounding drawings.
 - Certification (the Checklist) Certification stating that all required permits (including drawings, plans, and documentation) have been obtained before starting construction.
- 3.3 Stand-By Generator Installation Requirements
 - Generator and Tank Use only diesel engine/generator assemblies with an Underwriters Laboratories (UL)-2200 listing and a fuel tank with a UL-2085 listing (with double-walled fuel storage no greater than 250 gallons [gal]). The fuel tank must be California State Fire Marshall (CASFM)-approved. The diesel engine must conform to Environmental Protection Agency (EPA) Tier 1 non-road emission regulations.



3.3 (Continued)

- 2. Sound Level The generator operation sound level must meet all local, city, county, and Occupational Safety and Health Administration (OSHA) requirements. Noise surveys and studies are required for each cellular site where a noise ordinance applies to the site, in areas near employees, or in residential and commercial areas. Implement all recommended noise abatement and mitigation measures, including the installation of sound enclosures.
- 3. Testing Limit testing of the diesel stand-by generator (preferably during normal business hours) to less than 60 minutes per month or as permitted by the local administrating agency, whichever is less. Provide copies of any permits issued by an air pollution control district (APCD) to PG&E's local environmental specialist.
- Diagram Submit single-line diagrams of the stand-by generator, transfer switch, etc., to PG&E for review and approval. This includes the generator's technical specifications.
- 5. California Fire Code The diesel generator/fuel tank design and refueling operations must comply with <u>California Fire Code Title 24: Part 9, Article 79, "Flammable and Combustible Liquids,"</u> requirements.
- 6. Hazardous Materials Storage Do not store any materials other than those used for operating equipment (including the generator fuel tank) at the site.
- 7. Power Transfer Use the open transition method (namely, "break before make") to transfer the power supply between the PG&E source and stand-by generator. The transfer is made through a double-throw transfer switch or an interlock scheme that prevents the PG&E source and stand-by generator from operating in parallel.
- Fence The diesel generator/fuel tank combination must be enclosed by a minimum 8-foot (ft) high fence on all four sides with a locked pedestrian access gate. If the fence is part of the substation perimeter fence, the top of the fence must be made of barbed wire, per <u>Numbered Document 059660</u>, "Fence Elevations and Notes – Property Fence and Gates."
- 9. Installation Outside Substation Fence If the proposed stand-by generator installation is on substation property but outside the substation fence and substation ground grid, the stand-by generator fence enclosure must be located at least 30 ft away from any existing transmission towers (unless it is located in the tower's footprint). The grounding and exact location must be in accordance with transmission line policies and guidelines for this application.
- 10. Installation Inside Substation Fence If the proposed stand-by generator installation is on substation property and inside the substation fence where the substation ground grid resides, the stand-by generator fence enclosure must be at least 15 ft away from any existing transmission towers (unless it is located in the tower's footprint) and substation equipment or structures. Grounding requirements determine the exact location.



3.3 (Continued)

- 11. Clearance from Combustible Materials Maintain a minimum 5 ft clearance from the diesel generator/fuel tank to all combustible materials.
- SPCC and HMBP Plans Contractors must submit signed certifications that all appropriate plans and permits are submitted or obtained and will be provided to NRD personnel.
- 13. Modifications after Installation After initial NRD approval and installation of a stand-by generator, no modifications or alterations are allowed to any equipment, fuel storage, wiring, etc. associated with the stand-by generator system without NRD personnel first approving the plans. The Certification (Checklist) statement is required with all modification applications.
- 14. Installed Stand-by Generators List NRD personnel must maintain a current list of stand-by generators installed on PG&E properties, right of ways, and/or easements with site names and locations.
- 3.4 Other Terms and Conditions
 - 1. Contractual Execute site license agreements to the master agreements for both the antenna location and associated equipment to limit PG&E liability for storing and potentially damaging any hazardous substance.
 - 2. Air Quality Provide a copy of the air quality permit from the local AQMD agency to NRD personnel before installing cellular equipment.
 - 3. Property Rights If any cellular company equipment is placed at a facility or property where PG&E does not own the underlying land in fee, the placement of a cellular site and any stand-by generator are subject to the property owner's approval. This information must be re-negotiated and included in an appropriate communications site license agreement exhibit. In addition, NRD personnel must approve the cellular site installation and any generator/fuel tank installation, per the requirements outlined in this procedure.
 - 4. Environmental Disturbance If additional ground space is required or an area must be disturbed further, review each cellular site to obtain a PG&E environmental clearance and re-verify any existing sites.
 - 5. Costs Bill all costs incurred by PG&E to the cellular company after a stand-by generator is installed or upgraded, including but not limited to the following services:
 - Site visits.
 - Drawings/document reviews and approvals.
 - Construction inspections.



3.4 (Continued)

- PG&E drawings/document updates.
- SPCC plan reviews, modifications, and re-certifications.
- 6. Liability PG&E is not liable for any abnormal events resulting from normal cellular facility emergency maintenance and refueling operations, including but not limited to PG&E outages, personal injury, fire, explosion, and hazardous material discharge.

4 Acquiring Property for Future Substations

- 4.1 General Information
 - 1. This section establishes procedures for evaluating the need to acquire property for a future substation that has not been granted a permit to construct (PTC) or certificate of public convenience and necessity (CPCN) by the California Public Utilities Commission (CPUC). PG&E must apply for a PTC or CPCN on a case-by-case basis.
 - 2. The senior area planner and local planning personnel ensure that the following tasks are completed to acquire future substation property:
 - Prepare a 5-year plan for the area, taking into consideration all possible alternatives for serving load in the area.
 - Work with PG&E personnel associated with the following functions to determine load-serving alternative costs: TP, electric system engineering, asset strategy, and CRE.
 - Costs must include but are not limited to interconnection costs, transmission reinforcement costs, land costs for various sites, substation costs, and distribution costs.
 - L&EM personnel prepare a site feasibility study for the properties in and around the area to determine land availability and cost.

4.2 General Requirements

The senior area planner, local planning personnel, land representative, TP personnel, and substation engineering personnel ensure that the evaluation criteria described below are met:

- 1. Complete the following initial site screening criteria for all potential new substation sites:
 - Physical size and suitability of sites for facilities, such as topography, proximity to earthquake fault rupture or flood zones, slope, access, existing easements, property boundaries generally 2.5+ acres for a three-bank station.
 - Availability of sites not currently planned for development.



4.2 (Continued)

- 2. Use the following site evaluation criteria to review the specifics for each site that passes the initial site screening criteria (<u>Step 4.2.1</u> on Page 8):
 - a. Engineering Feasibility
 - Proximity of existing and forecasted electric load.
 - Existing and future substation radius in miles from the substation for distribution facilities sphere of influence:
 - o 21 kV Rural = 11 miles; Urban = 4 miles
 - o 12 kV Rural = 7 miles; Urban = 3.5 miles
 - Proximity to existing transmission and distribution (T&D) systems.
 - Length and location of new T&D lines.
 - Number of new towers or poles.
 - Number of highway, street, and/or railroad crossings.
 - Easement width.
 - b. Land Use
 - City and county land use and zoning designations.
 - Existing ownership.
 - c. Environmental Concerns
 - Proximity to sensitive biological resources.
 - Proximity to streams, wetlands, and floodplains.
 - Potential for landscaping and screening.
 - Vegetation removal for safety standards.
 - Necessity for transmission line creek crossings.
 - Archeological or cultural significance.
 - Visual, electromagnetic field (EMF), and noise concerns.
 - Geologic and seismic concerns.
 - Past land use analysis.



4.2 (Continued)

- d. Acquisition and Construction Costs
 - Purchase of land.
 - Purchase of transmission line, distribution line, and third-party easements.
 - Preparation of site (grading, landscaping, fencing, etc.).
 - Construction of transmission facilities.
 - Construction of distribution lines.
 - Construction of substation facilities.
 - Mitigation measures.
 - Environmental testing and mitigation.
- 3. After all costs are developed and the above criteria are met, develop a preliminary economic analysis (taking into account all feasible alternatives for serving load in the area).
- 4. If the most economic alternative is a new substation, ensure that the following tasks are completed:
 - All the requirements set forth in this <u>Section 4.2, "General Requirements,"</u> (starting on Page 8) are met.
 - Land use agencies and local jurisdictions are consulted.
- 5. Determine if the preferred site is within a volatile real estate market area where property values are appreciating rapidly and/or all available properties are being developed quickly.
- 6. Prepare a project analysis, which includes the information in the following <u>Step 7</u>, and forward that project analysis to the area engineering and planning director for routing and approval.
- 7. Provide the following information in the same format as a standard project analysis, including recommendations, background, and alternatives considered:
 - The load growth projection for the area, including the 5-year plan.
 - The preliminary economic analysis for alternatives to the 5-year plan.



4.2 (Continued)

- A summary copy of the site feasibility study prepared by LS personnel.
- A Geographic Information System (GIS) map showing existing and alternative substations, sphere of influence, existing area served (circuits emanating from the substation in one color), and geographic landmarks.
- An advance authorization.

5 Naming Substations

- 5.1 PG&E assigns substation names based on adjacent geographic locations. This naming convention aids personnel in locating and navigating to the location. The naming convention also provides consistency over a long period of time, as well as useful information deduced from names based on certain regularities.
- 5.2 To select a name for a new substation, the SAM engineer and other project team members perform the following tasks:
 - 1. The SAM engineer coordinates with the project engineer (PE) and other project team members (if necessary) to review a detailed geographic map of the area.
 - 2. The substation naming and nomenclature conventions are described in <u>Attachment 2,</u> <u>"Substation Naming Conventions."</u>
 - 3. The SAM engineer reviews the proposed name with corporate communications personnel to confirm that there are no issues that could adversely affect local residents or agencies.
 - 4. The SAM engineer obtains approval from the director in charge of asset strategy personnel.
 - 5. The asset development supervisor notifies the Engineering Library System (ELS) of any new substation names at the end of each quarter.
 - 6. The ELS contact adds the new name to the appropriate dropdown menus for indexing drawings in ELS and sends an email confirmation back to the asset development supervisor.
 - 7. The asset development supervisor notifies business planning and project engineering supervisors of the new name.

6 Transferring Assets

6.1 This section covers cases where ownership of a piece of substation property is transferred to a distribution line. This typically occurs when unit substations are replaced with electrically equivalent, pad-mounted distribution line equipment.



- 6.2 Annual recurring expense savings are realized for the following reasons:
 - Environmental compliance SPCC plans not required for distribution line equipment.
 - Maintenance compliance Mandated monthly inspections for substation equipment are no longer required.
 - Security compliance Rules for distribution line equipment are less strict than for station equipment.
- 6.3 Capital savings are significant because a distribution line solution may be a fraction of the cost compared to a substation solution.
- 6.4 The roles and responsibilities of various work groups are as follows:

Substation and T-line Asset Strategy – Asset strategy personnel prepare the estimate (work order) to record the removal and retirement of substation assets and the addition of distribution line assets. See <u>Attachment 1, "Reviewing Substation Property for Potential Sale,"</u> for instructions from capital accounting on how to properly account for this change in asset ownership. However, be aware that using a single work order restricts tracking costs to one major work category.

Substation and T-line asset strategy personnel notify the following work groups to take action:

1. Transmission Operations – Substation

Remove the asset from the asset registry and archive the maintenance plans in SAP/WM.

- 2. Distribution Operations
 - Include the new distribution asset with the maintenance plans in the asset registry.
 - Perform maintenance and inspections per distribution maintenance practices.
 - Replace the substation lock with a distribution line lock.
 - For security purposes and at the request of distribution line personnel, the station fence may remain in place.
- 3. Environmental Services
 - Update the SPCC plan showing distribution equipment.
 - Inform city/other agencies about the update to the SPCC plan, as appropriate.



7 Gas Pipelines on Substation Property

- 7.1 This section provides instructions for addressing gas pipelines on new and existing electric substation property, including switching stations.
- 7.2 New Substations
 - 1. The best strategy is to avoid purchasing properties for new substations that contain gas pipelines. The next best strategy is to keep the gas pipeline on the edge of the property at least 25 ft outside of and away from the ultimate build out of the substation fence. If the fence is less than 25 ft from the pipeline, initiate a pipeline study as described in <u>Section 7.4, "Pipeline Study,"</u> below.
 - 2. Asset strategy personnel must pre-approve exceptions for rare, special cases where the pipeline is within 25 ft of the fenced area of a new substation. The assigned ground grid expert at applied technology services (ATS) and gas personnel must perform an intensive ground grid review of all exceptions.
- 7.3 Existing Substations
 - 1. When a major substation project is initiated for any substation with gas pipeline on the property, initiate a study similar to how a ground grid study is initiated, per <u>Numbered</u> <u>Document 073114, "Grounding."</u>
 - 2. Use GIS to locate pipelines on substation properties for preliminary scoping purposes only. Establish actual pipeline locations by performing an on-site investigation, per <u>Utility Procedure TD-3320P-16, "Substation Excavation Procedure."</u>
 - 3. Charge funding and mitigation costs to the capital project initiating the study. Address gas pipeline issues in the job walkdown notes, per <u>Utility Procedure TD-3330P-01, "Job</u> <u>Walkdown."</u>
- 7.4 Pipeline Study
 - 1. The ATS ground grid expert performs a pipeline study, with concurrence from gas personnel.
 - 2. Details on electric and gas considerations for the pipeline study are found in the documents listed in the <u>Reference Documents</u> section on Page 18 of this procedure.
 - 3. The single-point-of-contact for gas personnel is the manager of pipeline engineering. The manager of pipeline engineering coordinates responses from corrosion engineering, integrity management, and pipeline engineering personnel.
- 7.5 Electrical Considerations for Pipeline Study
 - 1. Check the arcing distance. Make sure the pipeline is outside the soil arcing distance from the edge of any pipe to any ground grid or grounded foundation. Typically, that distance is 12–15 ft, but must be specifically calculated.



7.5 (Continued)

- 2. Check the induction distance. Make sure the induced currents from electric overhead lines, underground lines, or the ground grid do not impact cathodic protection. Pipeline coating (for example, epoxy) is a factor in determining the acceptable induced voltage and currents on the pipeline during normal and fault conditions, as well as pipeline coating stress voltage. From a design point of view, it is best if the electric lines cross perpendicular to the gas pipeline. In addition, make sure the requirement for electrical overhead clearances are met, per <u>Numbered Document 470591, "Electrical Clearances for 60 kV, 70 kV, 115 kV, and 230 kV Overhead Transmission Lines."</u>
- 3. Gas Review This study must include a review by gas personnel of corrosion engineering, integrity management, and pipeline engineering. The single-point-of-contact for gas pipelines in substations (the manager of pipeline engineering) coordinates the gas review. Pipeline coating (for example, epoxy) is a factor in determining the acceptable induced voltage and currents on the pipeline during normal and fault conditions, as well as pipeline coating stress voltage.
- 4. The asset strategy engineer comments on the following considerations:
 - a. Future expansion plans for the station in relation to the pipeline location.
 - b. The assurance that gas inspectors have proper accessibility to perform routine inspections per the Department of Transportation (DOT) and CPUC. In general, gas inspectors require escorted access into the fenced area of the substation and the ability to safely maintain and inspect the length of the pipe.
- 7.6 Gas Pipeline Considerations for Study
 - 1. The gas pipeline study must address access to gas lines for excavation, maintenance, and inspection purposes. This typically means adequate setback of fences, structures, foundations, and equipment to ensure there is ongoing access to the gas lines. Excavation may require up to 20 ft of working clearance from a transmission pipeline.
 - 2. Structures cannot be built over the gas lines. Fences are one common exception because they are easy to remove.
 - 3. Check the alternating current (ac) corrosion risk. Make sure the pipeline is not at an increased risk of corrosion.
 - 4. Check clearances. See <u>Code of Federal Regulations Title 49 (49 CFR): Part</u> <u>192.325</u>, for structures, hazards, etc.
 - a. Install each transmission line with at least 12 inches (305 millimeters [mm]) of clearance from any other underground structure not associated with the gas transmission line. If this clearance cannot be attained, protect the transmission line from damage that may result from the proximity to other structures.



7.6 (Continued)

- b. Install each main with enough clearance from any other underground structure to allow proper maintenance and to protect against damage that may result from the proximity to other structures.
- 5. Check induced currents. <u>49 CFR: Part 192.467 (f)</u> states:

"Where a pipeline is located in close proximity to electrical transmission tower footings, ground cables or counterpoise, or in other areas where fault currents or unusual risk of lightning may be anticipated, it must be provided with protection against damage due to fault currents or lightning, and protective measures must also be taken at insulating devices."

This requirement is covered by <u>Section 7.4, "Pipeline Study,"</u> on Page 13.

8 Coordinating Tasks

PG&E employees involved with the following functions are responsible for coordinating the tasks involved with the substation property projects described in this procedure:

- Project management (PM).
- Transmission planning (TP).
- Distribution planning (DP).
- System protection.
- System automation.
- Gas distribution.
- Telecom and network services.
- Transmission/substation maintenance and construction (T/S M&C).
- Electric system engineering (ESE).
- Land services (LS).
- New revenue development (NRD).
- Service planning.
- Environmental services (ES).
- Applied technical services (ATS).
- Gas pipeline engineering.



8 (Continued)

The following PG&E employees are responsible for reviewing substation properties for potential sale:

- Substation asset management engineer (SAM engineer).
- TP engineer.
- DP engineer.
- Electric system reliability planning manager.
- Corporate real estate (CRE) transaction supervisor.
- Substation maintenance.

END of Instructions



Definitions	Code of Federal Regulations (CFR): The federal agency that governs gas pipelines.
	Corporate real estate (CRE) personnel: PG&E employees who provide real estate services, including planning and managing facilities-related projects, aligning business strategies with real estate solutions, and operating and maintaining facilities.
	Economic Analysis Software Package (EASOP): Standard economic software used for evaluating capital plant additions provided by financial planning and analysis personnel.
	Geographic Information System (GIS): A computerized system capable of developing customized maps that display geographic features (such as lakes and rivers) and objects (such as pipes and stations). GIS technology integrates common database operations, including queries and statistical analyses, making it possible to add layers of information to these maps.
	Substation property: Any facilities and land located within a substation property line.
Implementation Responsibilities	The electric standards senior consulting engineer broadcasts this procedure to affected personnel after it is published on the TIL website.
Governing Document	Utility Standard TD-3350S, "Substation and Transmission Line Asset Strategy and Reliability"
Compliance Requirement/ Regulatory Commitment	<u>Code of Federal Regulations – Title 49 (49 CFR): Transportation, Part 192,</u> <u>"Transportation of Natural and Other Gas by Pipeline: Minimum Federal Safety Standards"</u>


Property Review – Coordinating, Leasing, Selling, Acquiring, and Naming

Reference Documents California Fire Code – Title 24: Part 9, Article 79, "Flammable and Combustible Liquids"

Code of Safe Practices

Electric Rule 16, "Service Extensions"

"Leases From" Manual for Corporate Real Estate

Numbered Document 059660, "Fence Elevations and Notes – Property Fence and Gates"

Utility Standard SAFE-1001S, "Safety and Health Program Standard"

The following references pertain to <u>Section 7, "Gas Pipelines on Substation</u> <u>Property,"</u> starting on Page 13:

Electric:

- <u>Numbered Document 068177, "Overhead Transmission Line Design</u> <u>Criteria"</u>
 - "Joint Use Corridors" (Page 12)
 - "Induction Distance Criteria" (Page 12)
 - "Arc Distance Criteria" (Page 12)
- Numbered Document 073114 "Grounding"
 - Appendix B, "Ground Grid Analysis Process and Funding for PG&E Projects" (Page 12)
- <u>Numbered Document 470591, "Electrical Clearances for 60 kV, 70 kV,</u> <u>115 kV, and 230 kV Overhead Transmission Lines"</u>
- <u>Utility Procedure WP1902, "Evaluating Uses of Company Transmission</u> <u>Line Easements by Others"</u>
 - o Attachment 1, Section 10, "Pipelines" (Page 4)
- <u>Utility Procedure TD-3320P-16, "Substation Excavation Procedure"</u>
- <u>Utility Procedure TD-3330P-01, "Job Walkdown"</u>



Property Review – Coordinating, Leasing, Selling, Acquiring, and Naming

	Gas:
	Code of Federal Regulations Title 49 (49 CFR)
	o Part 192.325, "Underground clearance"
	• Part 192.467, "External corrosion control: Electrical isolation"
	Electric and Gas:
	<u>Electric & Gas Service Requirements</u> (Greenbook)
	• PG&E Rights-of-Way Management Plan ¹
Appendices	NA
Attachments	Attachment 1, "Reviewing Substation Property for Potential Sale"
	Attachment 2, "Substation Naming Conventions"
Document Recision	This utility procedure cancels and supersedes Utility Procedure TD-3350P-09, "Property Review – Coordinating, Leasing, Selling, Acquiring, and Naming," dated 03/13/2013.
Approved By	Eric Corona, Manager
Document Owner	Tom Rak, Manager

¹ Currently under revision



Property Review – Coordinating, Leasing, Selling, Acquiring, and Naming

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Revision Notes

Where?	What Changed?
Section 5	Replaced part of Section 5.2 with new Attachment 2.

Exhibit C. Guide for Planning Area Distribution Systems Document # 050864, Dated 9/15/09 and Revised 3/4/2010 (currently being updated), with Appendix A, List of all DPAs and their Area Designations

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1.0 PURPOSE AND SCOPE

PG&E's distribution system planning guidelines have evolved substantially throughout the company's history. This revision to the guideline contains procedural changes designed to meet demand and improve reliability for our customers through development of both distribution substation and distribution line infrastructure.

This document is a guide for planning distribution substation and feeder capacity to supply our customers. It includes methods and criteria for determining the adequacy of existing electric distribution system capacity and forecasting the need for additional facilities. Techniques for economic analysis of alternative plans to provide additional distribution system capacity, detailed facility design, and transmission system planning criteria are outside the scope of this guide.

Distribution system planning is complex and dependent upon many variables. No simple set of rules can be applied automatically to provide the best solution to every planning problem. This guide must be used with judgment. Deviations from the planning process should be rare. Recommendations which include deviating from the planning processes described in this guide must be approved by the appropriate distribution planning manager.

Application of the procedures described in this guide will result in project proposals to expand distribution system substation and line capacity. All proposed projects will be evaluated, prioritized on a system wide basis, and considered for inclusion in the five year expenditure plan. PG&E management will determine individual project implementation timing through the annual budgeting and prioritization process.

2.0 ACRONYMS AND TERMS

Major acronyms and terms used in this document are defined and listed below.

2.1 Acronyms

CAISO - California Independent System Operator

CEE - Customer Energy Efficiency

CPCN - Certificate of Convenience and Public Necessity

DG - Mobile Distributed Generation

DPA - Distribution Planning Area

EASOP - Economic Analysis Software Program

ECCO - Electric Control Center Operations

EDSA - Electric Distribution System Analysis, relational database of system facilities

ESD – Engineering Standard Drawing

FDRCAL - Feeder Calculation Planning Program

IEEE - Institute of Electrical and Electronics Engineers

GIS – Geographic Information System

KPF - Manufacturer name of an overhead switch

KW - Kilowatt

KVAR – Kilovar

LG2004 - Load growth projection program, utilizes Excel software program

LTC - Load Tap Changer

MW - Megawatt

MVA - Megavolt Amperes

MVAR - Megavolt Amperes Reactive

NPV - Net Present Value

NOC - Notice of Construction

OM&C - Operations, Maintenance and Construction

PF - Power Factor

PTC - Permit to Construct

PVRR - Present Value Revenue Requirements

SCADA - Supervisory Control and Data Acquisition

WAT - Weighted Average Temperature

2.2 Definition of Terms

Area Load: The highest sum of individual bank and/or feeder peak loads serving the area during a four-consecutive-week time frame in the season being considered. This sum must be adjusted to accurately reflect any load transfers experienced during the same time frame, thus ensuring these loads are not added more than once.

Bank: One or more three-phase transformers, or three or more single-phase transformers, interconnected to operate as a single unit, to supply three-phase load. A bank is considered firm if it includes a spare transformer so its normal capability is not reduced if any transformer in the bank fails. A spare transformer is defined as a transformer available at the location that can be used in an emergency.

Block Load: An unusually large, single load added to or removed from an area. A load change should not be treated as a block load unless (a) it changes the total area load by at least 1.5%, **and** (b) individual load changes of similar or greater magnitude occur only infrequently in the area and are not normal factors in area growth.

Residential subdivisions will not be treated as block loads unless it can be demonstrated that they substantially change the growth characteristics of the area, **and** they accelerate the need for a bank or feeder capacity increase within the five-year planning window.

CAISO: The California Independent System Operator.

Certificate of Public Convenience and Necessity (CPCN): Projects installing facilities at greater than 200 kV require a CPCN by the California Public Utilities Commission. The CPCN requires an environmental review and may include hearings before an administrative law judge.

Company: Pacific Gas and Electric Company

CPUC: California Public Utilities Commission

Customer Parallel Generation: Permanently installed generation devices interconnected to the distribution system.

Design Weather Event: A weather-related event of high temperatures that statistically occurs no more than once every 10 years¹.

Distribution: Facilities operated at voltages less than 50 kV, as defined by the CPUC.

Distribution Planning Area (DPA): An area with a defined capacity and historical load. A DPA is used to provide a consistent basis for analyzing capacity, loads and investments.

Effective Emergency Capability of a Transformer Bank: The capability of a bank to supply load during emergency conditions, considering transmission input and feeder outlet limitations as well as emergency capability of the bank itself, and any other station equipment (such as regulator, LTCs, disconnects, bus, etc.). When limited by feeder outlets, the effective emergency capability of a bank is the sum of the emergency capabilities of the feeders that would be connected to it during an emergency condition, but not to exceed the actual emergency rating of the bank itself. (This may be a different number of feeders than are normally connected to the bank, if the emergency is an outage of another bank in the same station.)

Effective Normal Capability of a Transformer Bank: Capability of a bank to supply load during normal conditions, considering transmission input and feeder outlet limitations, in addition to the normal capability of the bank itself and any other station equipment (such as regulator, LTCs, disconnects, bus, etc.). When limited by the feeder outlets, the effective normal capability of a bank is the sum of the normal capabilities of the feeders connected to it.

¹ CAISO and Industry Standard

Emergency Area Capability: The sum of the effective emergency capabilities of the banks and/or feeders remaining to supply the area when the largest non-firm bank is out of service, multiplied by the emergency area utilization factor.

Emergency Area Utilization Factor: Ratio of the area load (that can be picked up by switching in the event of an outage of a non-firm bank without overloading any system component) to the sum of the effective emergency capabilities of the banks and/or feeders remaining to supply the area when the largest non-firm bank is out of service, both in MW. A .95 utilization factor (UF) is to be used, unless otherwise specified.

Emergency Conditions: Conditions that exist *after* switching to restore service following an unplanned loss of a bank or feeder and *before* repair or replacement of the bank or feeder.

Firm Substation Transformer: A bank is considered firm if it includes a spare transformer so its normal capability is not reduced if any transformer in the bank fails. A spare transformer is defined as a transformer available at the substation that can be placed inservice during an emergency.

Load Factor: The ratio of the average load over a designated time period to the peak load in that period.

Mobile Distributed Generation (DG): Temporarily installed generation devices located on the distribution system. These devices are installed, when economic, to defer capacity increases.

Net Present Value (NPV): The economic measure used to evaluate alternatives when customer revenues are not common to all alternatives, or when customer value of service (VOS) is a factor in determining project viability. NPV should be used in conjunction with PVRR.

Normal Area Capability: The sum of the effective normal capabilities of all banks and/or feeders supplying an area, multiplied by the normal area utilization factor (UF).

Normal Area Utilization Factor: A factor used to reduce normal area capacity. The utilization factor helps ensure that individual pieces of equipment are not overloaded during normal operating conditions. A value of 0.95 should be used unless otherwise specified.

Normal Conditions: Conditions are considered normal when all transmission and distribution facilities are available for service as planned and are serving their normal loads.

Notice of Construction (NOC): Projects installing facilities where the project was included in an EIR as part of a non-Company construction project, county or city general plan or some other non-Company legal document. Projects reconductoring an existing transmission line which remains at the existing transmission voltage only require a NOC.

Normal Capability: Normal capability of banks and feeders based on the ampacity ratings of equipment during normal operating conditions.

Permit to Construct (PTC): Projects installing new facilities at 50 kV or greater, but less than 200 kV, require a PTC by the California Public Utilities Commission. This requirement does not apply to adding new facilities at a substation already having facilities operating at

the projects' proposed transmission voltage. The PTC requires an environmental review as part of the filing. A PTC does not generally require hearings, as does a CPCN.

Power Factor: The ratio of real power (MW) to apparent power (MVA).

Present Value Revenue Requirement (PVRR): The preferred economic measure by which projects measure alternatives against each other when customer revenues are common to all alternatives. The PVRR measure provides the revenue requirement that each project should receive within the regulatory process. PVRR should be used in conjunction with NPV.

Reserve Capacity: The capacity reserved for a customer under a special facility agreement during specific operating conditions. Although the terms of the agreement can vary, reserve capacity typically means a backup source will be readily available during specific operating conditions.

Standby Capacity: Capacity reserved for customers on standby rates.

Summer Peaking: An area's summer peak occurs from April 1 through October 31, and when capacity additions typically are required to meet future summer peaks.

Trend Line Adjustment: A positive block load adjustment equal to the difference of the last year's peak load, less the trend line load for the same year. The trend line adjustment must meet the same criteria as block load criteria "a." A trend line adjustment is never negative.

Weighted Average Temperature (WAT): A three-day weighted maximum temperature.

Winter Peaking: An area's seasonal peak that occurs from November 1 through March 31 and when capacity additions typically are required to meet future winter peaks.

3.0 REFERENCES

Below are some of the various drawings and reference document that may be used to assist with this guideline.

3.1 PG&E Drawings

Document Title	Document Number
Ampacity of Insulated Aluminum Cables	<u>050166</u>
Ampacity of Insulated Copper Cables	<u>050167</u>
Ampacity of Overhead Line Conductors	<u>030559</u>
Application and Control of Capacitors on Distribution lines	<u>039586</u>
Ampacity of Outdoor Bus Conductors	<u>067909</u>
Capacitors for Distribution Lines	<u>028425</u>
Electrical Characteristics of Overhead and Underground Distribution Conduct	tors 045314
Distribution System Voltage Regulation	<u>027653</u>
Guide for Loading Distribution Substation Transformers and Regulators	<u>032441</u>

Document Title Docume	ent Number
Overcurrent Protection for Distribution Lines	<u>038718A</u>
Phase Balance on Primary Circuits	<u>045316</u>
Preferred MVA Rating for Distribution Substation Transformers	<u>036526</u>
Guide for the Analysis and Correction of Voltage Fluctuations on Distribution Circuits	<u>041624</u>

3.2 Standards, Guidelines and other documents

Bulletin 2001-PGM-3 Protection Handbook Reliability Section of the Electric Planning Manual Standard S2401, "Substation Load Information And Power Factor" Standard D-S0460, "Capacity Planning for Electric Distribution Systems" Guideline G12058, "Evaluating Mobile Distributed Generation" Guideline D-G0069, "Substation Siting and Acquisition" Information Bulletin IB0248, "Distribution Power Transformer Ratings" Planning Guide for Small Dispersed Generation - 061887 Utility Guideline G12112, "Conductor Rerate Process for Overhead Distribution Circuits" WP2903, "Operating Procedures and Ratings for Overhead Distribution Switching Devices" WP2904, "Operating Procedures and Ratings for Underground Distribution Switching Devices"

4.0 PLANNING GUIDELINE AND CRITERIA

The goal of the planning process is to safely and economically expand electric distribution system capacity in support of PG&E's reliability goals as we strive to improve customer satisfaction.

4.1 Basic Criteria

Capital investments in the distribution system will be made so that forecast loads can be supplied without:

- A. loading any substation or distribution facilities beyond their normal capability during normal conditions or emergency capability during emergency conditions, and
- B. allowing the voltage on the non-express portion of any feeder to deviate from the applicable voltage limits under either normal or emergency conditions, as per the Distribution System Voltage Regulation Drawing 027653 and Electric Rule 2, and
- C. risking interruptions to service that would be unreasonable in their frequency, extent and/or duration.

4.1.1 Provision for Unplanned Outage of Facilities

A distribution system consisting of substation banks and interconnected feeders supplying high or medium density (urban or suburban) areas should be engineered to include sufficient interconnections and emergency capability so that, in the event of an outage of any bank or feeder outlet, all service can be restored within a reasonable time by switching. For the failure of individual substation transformers there should be sufficient emergency transformer capacity available from the remaining area substation transformers and adequate distribution system ties to enable restoration of all customers within a reasonable amount of time during peak load conditions. For the failure of individual feeder outlets, a reasonable restoration time during peak load conditions is generally possible if three feeders adjacent to the faulted feeder have adequate emergency capacity to allow load transfers from the faulted feeder. Limiting normal feeder load to 75% of emergency capability will generally provide adequate capacity for loss of feeder outlet contingencies.

Electric distribution systems supplying low density (rural) areas often do not have sufficient interconnections enabling all service to be restored prior to making repairs, placing spare equipment in service, or deploying mobile equipment.

In those locations where Distribution Automation (DA) is being considered and technologies enabling automatic load transfers are proposed, the distribution system must be designed to ensure adequate emergency capacity and voltage support to facilitate automatic service restoration.

4.1.2 Utilization Factor

In order to meet the basic criteria that no facility is to be loaded above its capability, some facilities will be loaded less than their capability. There are practical limitations on the ability to forecast load distribution within a Distribution Planning Area (DPA) and to divide the area load among the banks and feeders in exact proportion to their capabilities. It is not usually practical to achieve a utilization factor higher than 0.95 for either normal or emergency operating conditions in a DPA. To achieve the basic planning criteria, a 0.95 utilization factor will be applied to prevent overloads of individual major components of the system. This utilization factor shall be used in calculating normal or emergency capability for an area. One exception is in single bank DPA's where a 1.0 utilization factor should be used. In some cases, detailed analysis reveals that overloads cannot be avoided using a utilization factor of 0.95. This indicates the 0.95 utilization factor is not practical for the particular conditions of the area and additional facilities may be needed.

4.1.3 Load Power Factor

PG&E generally designs its distribution system to operate at 0.99 lagging power factor at the low side of transformer banks during peak load conditions. For DPA level planning, a load power factor of 0.99 is assumed unless more specific information can be demonstrated. As described in Standard S2401, "Substation Load and Power Factor," it is the practice, where practical and economical, to improve the power factor of distribution loads to 0.99 lagging or higher at the low-side of distribution substation banks. This practice generally applies to the power factor at times of system peak and local area peak to help avoid increasing bank or feeder capacity. The California Independent System Operator (CAISO) requires the transmission-level power factor at the high voltage side of each substation to be between 0.97

lagging and 0.99 leading at all times. Generally, a 0.02 decrease in power factor at peak load conditions may be assumed from the bank low side (distribution) to the bank high-side (transmission). While CAISO requirements focus on the power factor at the grid interconnection point, it is beneficial, when possible, to correct the power factor on each individual distribution feeder.

5.0 APPLICATION

PG&E's service territory includes large urban population and work centers, suburban communities, and vast rural areas in Northern and Central California. The distribution systems supplying power to our customers in urban/suburban areas are dramatically different than the systems serving rural areas. As noted in the planning criteria, system planning and design considerations are different for urban/suburban distribution systems when compared to rural distribution systems. This differentiation is necessary due to the characteristics of the distribution systems.

Appropriate application of emergency condition criteria is identified at the DPA level. Each DPA is designated as urban/suburban or rural as shown in Appendix A. All substation transformers and feeders contained within a given DPA are identified as urban, suburban or rural consistent with the DPA designation. Census data, distribution system characteristics, and future growth potential were considered during the designation process. Changes to DPA designation will be considered on a case by case basis and must be approved by the appropriate distribution planning manager.

The process of designating DPA's as urban, suburban or rural was completed in 2007. This decision was based upon a combination of population density and engineering judgment. A GIS analysis of PG&E distribution feeder location and population density was completed. Each distribution feeder was assigned as serving high, medium or low population density areas as defined by > 1000 people per square mile, between 61 and 999 people per square mile, and 60 people or less per square mile, respectively. DPA's with distribution feeders that predominantly serve high or medium population areas were designated as urban or suburban DPA's. DPA's with distribution feeders that supply predominantly low density population areas were designated as rural DPA's.

In order to prevent or minimize the potential for overloading substation or distribution equipment beyond their applicable capability, PG&E engineers are required to analyze and forecast the distribution system loads at the DPA level, the individual substation bank and feeder level, and at the feeder component level. These analyses are performed with the system configured for both normal and various emergency operating conditions. The engineer compares forecasted system load and voltage conditions to the planning criteria and identifies deficiencies that cannot be mitigated by modifying equipment settings or load transfers. Alternative solutions for mitigating these deficiencies are identified and preferred solutions are recommended for implementation.

Providing adequate system capacity and consistent circuit design are important considerations for the overall reliability of the distribution system. PG&E's distribution engineers should consider reliability performance in all phases of the planning process. Decisions on switching, the layout of a new distribution feeder, where to place additional sectionalizing devices and protective device settings can have a significant impact on the reliability experienced by our

customers. The engineer should always consider system exposure as well as customer exposure when making design decisions.

5.1 DPA Planning

The forecasting of load growth on the distribution system is performed at the DPA level. PG&E engineers utilize many factors including historical loading conditions, new load additions, and load transfers to develop their load forecasts. The forecasts are then compared to the applicable area normal and emergency capabilities. DPA level planning includes developing annual load projections for a six year period and identifying potential area wide capacity deficiencies. The engineer must perform this analysis and identify area wide capacity deficiencies early so that the project and expenditure can be planned well in advance of the need to mitigate the problem. For example, construction of a new substation typically requires five to six years of lead time.

A normal area capacity study is performed by comparing forecasted area total load to the effective normal area capacity for any one particular year. A normal area capacity deficiency exists when the forecasted load exceeds the effective normal area capacity.

An emergency area capacity study is performed by assuming the loss of the largest non-firm substation bank within the area, less the maximum load that can be transferred out of the area. An area emergency capacity deficiency exists when (1) the remaining load is greater than the net area emergency capacity with 24 hour emergency transformer bank ratings in effect or (2) the remaining load is greater than the remaining net area capacity after the largest available mobile transformer has been placed into service and all other transformers have been returned to normal capacity ratings. The deployment and installation time for a mobile transformer is generally assumed to be 24 hours. After a mobile is deployed all facilities should be loaded at or below their respective normal capabilities. In order to avoid a normal capacity deficiency after a mobile transformer has been deployed it may be necessary to limit normally planned load on individual transformers or on a group of transformers.

Generally, in urban and suburban areas, there should be sufficient 24 hour emergency transformer capacity and adequate distribution system ties to enable restoration of all customers within a reasonable amount of time with a reasonable number of transfers.

Rural substations are often designed with firm single phase transformers and separate voltage regulation equipment. This design facilitates service restoration in the event of transformer outages and is intended to enable regulator maintenance without de-energizing the entire transformer bank. In many cases there are inadequate distribution circuit ties capable of facilitating restoration of all customers during a substation transformer bank outage. Complete restoration of service is not possible until substation capacity has been replaced by an on site spare transformer or installation of a mobile transformer.

5.2 Individual transformer bank and feeder planning

Once the area load forecast has been determined, loads on individual transformer banks and distribution feeders are projected using two year bank and feeder switching plans. These detailed switching plans are used to cascade DPA level load growth to the individual bank and feeder facilities that combine to comprise the DPA. The load forecasts for the next two peak

seasons are assigned to the appropriate facilities and then the forecasted load is compared to the appropriate normal or emergency capacity.

The two year bank and feeder switching plan process is necessary to identify localized bank and feeder deficiencies that cannot be identified as part of the DPA level planning process. In addition, the supporting load flow models prepared to reflect the switching plans for the next two peak seasons identifies feeder component deficiencies that require mitigation.

A study to analyze individual bank and feeder loading under normal conditions is performed by comparing forecasted bank and feeder loads to their effective normal capacity. A localized normal substation transformer bank deficiency exists when the forecasted load is in excess of the normal capacity of the transformer bank. Similarly, a localized normal distribution feeder deficiency exists when the forecasted load exceeds the effective normal capability of the feeder. In urban and suburban areas normally planned load on distribution feeders should be limited to 75% of the feeder's emergency capacity.

Multiple studies are required to identify localized emergency transformer capacity deficiencies. The failure of each individual substation transformer bank in the DPA must be analyzed, one at a time, to determine if a deficiency exists after all possible transfers out of the area have been made. Two year bank and feeder switching plans are used to document the load transfers out of and within the DPA for each case and load flow models are prepared to validate the feasibility of the transfers. A localized emergency transformer capacity deficiency exists when (1) all customers cannot be picked up using emergency equipment ratings and existing distribution feeder ties with a reasonable amount of switching or (2) all customers cannot be picked up following the installation of the largest mobile transformer available for the application and returning all other equipment to normal capabilities.

As part of this analysis, the engineer must consider the rating of the mobile transformer planned for deployment in each emergency scenario. There are substations in the system where mobile transformers cannot be installed due to access limitations or low side voltage differences. In these instances the distribution system must be planned so that the load can be supplied using normal capabilities with the largest transformer out of service. In addition, there are cases where the transformer's normal rating exceeds the size of the largest available mobile transformer. In order to avoid a normal deficiency after a mobile transformer has been deployed it may be necessary to limit normally planned load on individual transformers or on a group of transformers.

For urban and suburban transformer banks, a reasonable restoration time during peak load periods is generally possible if banks and feeders adjacent to the faulted bank have sufficient emergency capacity to allow up to 5-10 load transfers from the faulted bank to these adjacent banks and feeders, utilizing the most efficient switching available. All possible load transfers within the capability of the available resources will be performed to restore as many customers as possible until a spare, mobile, transportable or on-site replacement transformer is in service.

Multiple studies are also required to identify deficiencies associated with the loss of individual feeders. Emergency feeder planning is completed by assuming the failure of each feeder outlet, one at a time, to determine if a deficiency exists. Two year bank and feeder switching plans are used to document the load transfers for each case and load flow models are prepared to validate the feasibility of the transfers. A localized feeder emergency capacity deficiency exists when all

customers cannot be adequately restored using emergency equipment ratings and existing distribution feeder ties.

For urban and suburban feeders, a reasonable restoration time is generally possible if three feeders adjacent to the faulted feeder have sufficient emergency capacity and adequate ties to allow load transfers from the faulted feeder in three manual load transfers. In locations where DA is deployed with automatic service restoration capability more than three transfers can be considered when economic.

Network substations are a special case. These substations consist of transformer banks that operate in parallel with transformers generally of the same size and impedance. Network substations are to use their normal substation transformer capability ratings during a bank loss because of their inherent automatic fault isolation/load transfer schemes, the importance of the load served, and their required repair/replacement time. For the same reasons, network circuits (typically interconnected in groups of only six feeders supplied from the same substation) are designed so that upon loss of one feeder all loads will continuously be supplied from the remaining five feeders using normal capacity ratings.

5.3 Feeder component planning

Loads projected on individual distribution feeders during development of the two year bank and feeder switching plans for normal conditions must be accurately modeled to ensure individual components are loaded within their normal capacity and voltages remain within allowable limits. This is done by verifying the circuit models and preparing load flow studies for each distribution feeder in each DPA. Studies will be prepared for each of the next two peak seasons based upon the loads identified in the two year bank and feeder switching plan. Feeder models created for the next peak season will primarily be used for operations and validation of previous assumptions. Models prepared for the second peak season will be used to identify deficiencies and to justify capacity projects.

As noted above, load flow models will also be prepared for the emergency system conditions and switching arrangements required for the loss of individual substation transformer banks and feeder outlets. This must be done to ensure individual components are loaded within their emergency capacity and voltages remain within allowable emergency voltage limits.

6.0 SELECTION OF STUDY AREA

The need for additional substations and/or feeder capacity is determined by analyzing the relationship between anticipated future loads and the capability of the facilities within a study area. PG&E's 70,000 square mile service territory is divided up into approximately 250 DPA's. These DPA's were selected based upon the methodology described in this section of the Guide for Planning Area Distribution Facilities.

The first step in performing an analysis of growth is to select appropriate boundaries for the study area. In the vast majority of cases it is appropriate to use the existing DPA boundaries. However, in rare cases, the engineer must modify existing DPA boundaries to perform an accurate analysis. Any modification to DPA boundaries must be approved by the appropriate distribution planning manager.

An ideal study area has a uniform load distribution and load growth rate, a single primary distribution voltage, strong distribution ties among the substations within the area and no possible ties to substations outside the area. Ideal areas are rare, but boundaries should be selected to create an area as close to ideal as possible.

Frequently it is necessary to include more than one primary distribution voltage within a study area. A typical example is a 4 kV system supplying the older portion of a city, which is surrounded by a 12 kV system supplying the newer portion of the city. Both systems must be considered as a single study area because loads can be transferred between them, either by conversions from 4 kV to 12 kV, or by the installation of 12-4 kV step-down capacity.

If there are no existing or potential ties to the area distribution system, and no potential load transfers from or to it, substations and the loads they supply should not be considered part of a study area, even though they are surrounded by other substations and loads. For example, single customer substations are usually omitted from area studies because area load cannot be supplied from them, except in unusual cases.

Obstacles that prevent or restrict distribution ties across them are ideal area boundaries. This includes natural obstacles such as large bodies of water and uninhabited mountain and desert areas. It also includes artificial obstacles such as areas served by foreign distribution systems, airports and some parks.

The purpose of the study should also be considered when selecting the study area. For periodic reviews of loads and resources, relatively large areas are ordinarily used because the work of analyzing potential load transfers across area boundaries is minimized by a large area study. But, to analyze particular problems, which may not be revealed by such general reviews, it is sometimes desirable to define smaller areas and study them in more detail.

DPA boundaries are also used for census tract overlays, and for several other data gathering projects throughout PG&E. For this reason, DPA boundaries will be permanently modified only once a year. As noted above, approval of the appropriate distribution planning manager is required to change DPA boundaries. The Performance Analysis department needs to be notified of any permanent DPA boundary changes so that the modifications can be reflected in our computer systems.



7.0 LOAD FORECASTING

To plan for enough resources to supply the load in an area, it is necessary to forecast future magnitude and distribution of these loads as accurately as possible. Such forecasts are usually based on projections of the historical growth trend and the existing load distribution within the area. DPA load forecasts are created based upon the latest seven years of data. Adjustments to the forecast are made considering load and domestic customer transfers into or out of the area and addition or removal of block loads. All available information is reviewed using a consistent statistical analysis method.

The need to forecast future loads and assign load to specific facilities is intended to allow adequate time to address capacity deficiencies where needed in order to prevent overloading of facilities. While PG&E's planning process is designed to minimize equipment overloads, transformer, feeder or component overloads can occur due to metering device inaccuracies, system load flow model inaccuracies or during weather conditions which exceed PG&E's design weather event. Forecasting models that include temperature as a variable do not use the highest recorded historical temperature event as the basis for forecasting future loads.

A traditional linear regression analysis is used to forecast future area loads using the latest version of the distribution load growth program. Accurate load forecasting also requires engineering judgment and an understanding of the factors influencing growth within a DPA. These factors can include the economy, land use plans and limitations, and customer usage characteristics.

When temperature is used as a regression variable for forecasting in summer peaking areas, a 1 in 10 maximum weighted average temperature (WAT) value will be used as the projected temperature. The 1 in 10 WAT is calculated empirically using actual WAT data as follows.

i.For weather stations with 50 years of temperature data

• 1 in 10 WAT = average the 4^{th} , 5^{th} , and 6^{th} highest actual WAT

ii.For weather stations with 10 years of temperature data

• 1 in 10 WAT = average the 1^{st} , 2^{nd} , and 3^{rd} highest actual WAT

PG&E does not plan for the worst case (highest historical temperature) event so some overloading of equipment should be expected in years where temperatures exceed the 1 in 10 design weather event.

The Company prefers to utilize temperature based forecasting models for DPA's that are temperature sensitive. When more than one forecasting model yields statistically valid, reasonable regressions and one of the regressions uses temperature as a variable, the distribution engineer should generally select the temperature based regression for forecasting future load.

UO Guideline G12009 provided detailed information regarding the use of the distribution load forecasting tool. The original guideline has been cancelled, but the information has been updated and included in Appendix D of this document.

7.1 Determine load growth rate using historical data

Load forecasts are based upon a single or multi-variable regression model comparing area substation loads against data such as year, temperature, domestic customer totals, economic information, or other pertinent data.

The principal source of substation load data is gathered during periodic substation inspections, which include maximum MW and MVAR thermal demands of each bank during the time frame studied. The demand readings must be adjusted for any load transfers so the readings represent only demands in the territory ordinarily supplied by each substation transformer bank.

Other sources of useful load data include recording charts of MW and MVAR load installed on most banks, maximum ampere demands on each feeder, SCADA load data, and other remote metering devices. Thermal demand meters use monitoring that matches the heating constant of the windings within the transformer. They typically are called 15-minute thermal demand meters. If a constant, continuous load is supplied, these meters will record 90% of the load after the first 15 minutes, and 99% of the load after 30 minutes. To maintain accurate and consistent loading information, all other metering sources that use real-time loading information are to be calibrated or modeled using calculations to closely mimic the characteristics of a 15-minute thermal demand meter.

Every year maximum temperature data is gathered for each DPA from an appropriate weather station as identified by PG&E meteorologists. WAT is calculated for each DPA and the Geographic Information System (GIS) is populated with the data. The engineer needs to enter the actual WAT data into the load growth program. The actual WAT is calculated as follows each year:

$ \begin{array}{rrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrrr$	T_1 is the maximum temperature of the first hot day T_2 is the maximum temperature of the second hot day T_3 is the maximum temperature of the third hot day (peak load day)
T _{3DAve}	T _{3DAve} is the maximum three-day weighted average temperature

The number of domestic customers supplied from the substations within a DPA is a proxy for population growth. Domestic customers are entered into the distribution load growth program using seven years of historical domestic customer totals. The load growth program also allows the engineer to add and subtract the number of domestic customers transferred into and out of the area as part of a load transfer.

In addition, the distribution load growth program can accommodate two additional variables for regression against load. Some possible uses for these variables could be available land, housing starts, yearly rainfall, gross domestic product or some other local economic indicator.

Analyze historical load data and determine the growth rate through use of the following procedure.

- A. Determine the season in which the annual area load will control the timing of additional facility requirements. Most area loads will have pronounced peaks in the summer (April through October) or winter (November through March) that definitely control the timing of additional facility requirements. A few areas may have seasonal peaks and seasonal growth rates in which it is not clear which season will control the timing of additional facility requirements. Separate load projections should be made for *each* season that might control the timing of additional facility requirements. The term, "peak load" refers here to peak load during the season being considered.
- B. Determine the peak area load for each of the last seven years by computing the highest sum of individual bank and/or feeder peak loads serving the area during a four-consecutive-week time frame in the season being considered. In many cases, the substation banks within a DPA peak on the same day. However, the engineer must be aware of block load additions or large loads, which may not have been on at peak, but which need to be considered to accurately forecast future area loads (i.e., agricultural loads, manufacturing plants, etc.).
- C. Adjust the area peaks (except the oldest) as necessary for: 1) load transfers into or out of the area, 2) block loads in the area added or removed during the period being studied, 3) customer planned shutdowns, 4) CAISO-directed load curtailments (refer to Appendix C), and 5) temperatures in excess of 1 in 10 temperatures as directed by the distribution planning managers (Actual load and temperature data should be recorded in the load growth program. Adjustments to the data, as necessary, should be accounted for separately and documented in the "Notes" section). The method for adjusting is as follows.
 - a. Load transfers added to the area are added to all of the peaks that occurred before that addition. Load transfers removed from the area are subtracted from all of the peaks occurring before that removal.
 - b. Block loads not subject to growth are added or subtracted as constant amounts.
 - c. Loads that are subject to growth are added or subtracted in decreasing amounts as they are projected back in time.
 - d. Single year adjustments, such as a CAISO directed load curtailment, are made in the year they occur without impacting area totals in other years.
- D. Account for customer parallel generation status, reserve and standby capacity customer status during the peak load period.
 - a. Accurately reflect the status of significant local distributed generation facilities within the planning area during peak conditions. Assuming the customer parallel generation is off-line, the normal capacity of the DPA, individual bank or feeder facilities should not be exceeded. This also applies to multiple parallel generators when a single event (under frequency or momentary operation) will automatically

remove the generators from the system. This generally does not apply to net metered customer generation facilities.

- b. Accurately reflect the status of customers, if any, who have a reserve capacity agreement that can transfer load into or out of the study area. Under a special facility agreement, capacity reserved by the Company for customers needing a higher level of reliability under specific operating conditions must be accounted for in load growth studies and load flow models.
- E. Review prior years' historical load growth packages to ensure that block loads and load transfers are consistent between yearly load growth packages. Historical block loads must be reviewed to validate whether or not the load met the block load criteria. If the block load did not materialize as planned it should not be treated as a block load. A comment about the block load not meeting the 1.5% criteria is to be added to the Notes section of the load growth projection (include name, year and original projected load).
- F. Determine the growth rate. The distribution load growth tool generates multiple linear regressions. In addition, the tool also determines the statistical validity of each regression and recommends which models can be used.
 - a. For agricultural DPA's, use the most statistically valid model. If the most statistically valid model does not generate results which can be supported, document the justification for using a less valid regression model in the "Notes" section of the distribution load growth program.
 - b. Determine whether the DPA is temperature sensitive. If the DPA is not temperature sensitive, regressions using temperature as a variable should not be used.
 - c. In almost all cases, all seven years of data should be used to determine the growth rate.
 - d. It is appropriate to discount year(s) from a projection when supported by external events such as the 2001 energy crisis. It is not appropriate to discount years to solely improve statistical correlation. When discounting is used, a minimum of 5 years of load data must be included in the regression. Discounting can be useful to demonstrate a change in the growth rate (a knee in the curve). Approval from the appropriate distribution planning manager is required to discount years in a DPA projection.
 - e. In cases where a statistically valid projection cannot be achieved, excluding agriculatural areas, utilize the Operation Revenue Requirements forecasting model (ORRQ model) for the Bay or Non-Bay Area as appropriate.
 - f. If the historical growth rate cannot continue through the study period, the growth rate should be modified accordingly. This generally applies to longer-range planning studies for areas which are experiencing rapid growth where usable land will become scarce and the area will become built out.

7.2 Forecast Future Loads

The following procedure should be used to forecast future loads:

- A. Project the load to future years using the growth rate determined above.
- B. Make adjustments to the projected loads for anticipated future load transfers, block load additions and/or removals and reserve capacity contracts as necessary. Block load additions and/or removals and reserve capacity contracts not subject to growth should be added or subtracted as constant amounts. Transferred loads assume the same growth rate as the study area and are added or subtracted in increasing amounts. If the transferred loads do not approximate the above, the appropriate load adjustments should be made for each individual year.
- C. Compare the latest peak to the trend line for the same year. If the trend line value is less than the actual peak, a trend line adjustment may be required if it meets block load criteria "a)". A block load increase equal to the difference between the actual peak and the trend line value should be added to the forecasted loads. Trend line adjustments are applied as a block load increase in the first projected year and only when using the load versus year projection model. These load adjustments allow for a more accurate projected load which result in a reduced risk of loading equipment in excess of their normal rating. Prior year trend line adjustments should be removed from the load projection model.
- D. A trend line adjustment allows planning for the forecasted growth, using the latest peak load and trend line growth rate. This adjustment is made only when a significant difference in load is evident (meeting the block load criteria). Projecting off the latest peak in these instances decreases the likelihood that individual substation transformers will be loaded in excess of their normal ratings.
- E. Develop a two year bank and feeder projection for the DPA.
 - a. A two year bank and feeder projection allocates DPA level projected loads to individual banks and feeders for each of the next two peak seasons. The sum of the loads projected on the individual substation transformers in a DPA for each of the next two peak seasons should be equal to the corresponding DPA trend line loads. Growth is assigned to the substation transformers and distribution feeders based upon the judgement and experience of the distribution engineer.
 - b. Adjust each bank or feeder projected load for anticipated transfers, block load additions and/or removals, and any reserve capacity contracts.

8.0 CAPABILITY OF FACILITIES

The normal and emergency capability ratings of the facilities which combine to form the distribution system represent the maximum load the facilities are capable of supplying under normal and emergency operating conditions.

The capability of distribution substations to supply area load generally is determined by the capability of the substation transformer banks in the area. In some cases, either the capability of

the transmission facilities supplying the station, other substation equipment (such as a disconnect device, regulator, bus, etc.) or the aggregate capability of the distribution feeders or equipment can impose a lower limit on the amount of load the station can supply.

Each station transformer bank and each feeder has a normal and an emergency capability. Normal and emergency capabilities typically are determined by the temperature rise limitations of the transformer and feeder components. Therefore, these capabilities are higher in winter than in summer, and the summer capabilities may be higher in cool coastal areas than in warmer interior areas. The emergency capability generally is higher than the normal capability. In some cases, the limitation of a feeder could be the setting of protective relays rather than the thermal rating of a component.

Installation of a substation transformer larger than the largest available mobile transformer for an application may require the distribution engineer to limit planned normal loading on the substation transformer. This is necessary to prevent undesirable situations when substation transformer failures occur.

8.1 Substation Bank and Regulator Capability

ESD 032441 (revision 8) "Guide for Loading Substation Transformers and Regulators" and UO Guideline G13173, "Distribution Power Transformers and Regulators Re-Rating and Operating Criteria" specify loading limitations for PG&E's substation transformers. ESD 023441 and G13173 are currently being revised by Substation Asset Strategy. Information Bulletin 0248 (IB 0248) has been approved in the interim. IB-0248 supersedes certain aspects of both ESD 032441 and G13173.

Prior to the approval of IB-0248, individual substation transformer banks and regulators could be grouped in one of three categories: (1) a transformer bank which had received a customized rating either increasing or decreasing the capability of the bank, (2) transformer banks manufactured before 1998 that had not received a customized rating, or (3) transformer banks manufactured after 1998 that had not received customized ratings. Normal and emergency operating capabilities for transformer banks with customized ratings are published individually by Substation Asset Strategy. MVA ratings for all other transformer banks were determined by multiplying the nameplate rating of the equipment times the applicable factor found in UO Guideline G13173 or ESD 032441.

Significant changes to substation transformer rating policies are being implemented through IB-0248. Many substation transformers in the PG&E system have received customized ratings from Substation Asset Strategy that allows normally planned load levels above nameplate. PG&E plans to eliminate all such ratings through a transition plan to be completed prior to the summer season of the year 2011. Existing transformer ratings will remain in effect until capacity is added in the substation or 2011, whichever occurs first. When the transition has been completed all transformers will be rated in accordance with IB 0248. There will no longer be bonus ratings, differentiation based upon pre or post 1998 manufacturing, or differentiation between coastal and interior temperature districts.

Prior to the summer of 2011 when additional transformer capacity is added at a substation all other transformers in the substation will be returned to a nameplate based rating as described in

IB-0248. Electric distribution planning is responsible for initiating any additional projects needed to complete this transition before the summer of 2011 or the winter of 2011/2012. Please note that implementation of IB 0248 by 2011 before the summer of 2011 is subject to funding availability.

The normal capability of a power transformer is defined as the load level at which the operating temperatures reach the limits for normal transformer life expectancy. A transformer loaded to its full normal capability rating may bring in a temperature alarm(s), as the typical alarm is set 5°C below the normal limit. The alarm is an indication that the normal temperature limit is being approached.

	55°C Rise Transformer	65 [°] C Rise Transformer	65 [°] C Rise Transformer (1)
Top Oil Temperature Alarm Setting	80°C	90°C	100°C
Top Oil Temperature NORMAL LIMIT	85°C	95°C	105°C
Hotspot Temperature Alarm Setting	105°C	120°C	125°C
Hotspot Temperature NORMAL LIMIT	110°C	125°C	130°C

(1) Applies to transformers re-rated with the new loading criteria of 105°C top oil (also known as "Bonus Rating").

Loading transformer banks beyond the allowable hot-spot temperature can reduce the transformer life and lead to future significant capital replacement costs. Loading beyond the top oil temperature may cause pressure relief valves to operate, which can lead to imminent bank failure due to loss of oil cooling and may create a safety hazard.

Unless there is prior approval from the manager of Substation Asset Strategy and the appropriate distribution planning manager emergency equipment ratings are to be reserved only for situations involving the loss of distribution equipment within the planning area. Emergency ratings allow for loss of life increased above normal levels, while maintaining a safety margin to prevent an immediate catastrophic failure of the equipment.

The following guidelines have been developed for operating during emergencies. Top oil temperature is used because oil temperature is an actual measurement, whereas hotspot temperature is derived from oil temperature, plus a factor proportional to load current. The limits given below are based on acceptable loss of life, based on the emergency rating temperature limits:

	TOT OIL AND HOT SFOT TEMI ERATORE OF ERATING GOIDEEINES						
Level	55C Rise		65C Rise		65C Rise		Action
	Trans	Transformer		Transformer		·mer (1)	
	TOP	НОТ	ТОР	НОТ	ТОР	НОТ	
	OIL	SPOT	OIL	SPOT	OIL	SPOT	
1	80°C /	105°C /	90°C /	120°C /	100°C /	125°C /	Alarm Setting. Plan
	$85^{\circ}C(2)$	$110^{\circ}C(2)$	$95^{\circ}C(2)$	$125^{\circ}C(2)$	$105^{\circ}C(2)$	$130^{\circ}C(2)$	strategies to transfer
	, í						load if Level 2 is
							forecast.
2	95°C	120 °C	105°C	135°C	105°C	135°C	Should not exceed
							for more than 3 hrs.
							Transfer load if
							necessary. Notify
							the maintenance
							supervisor.
3	100°C	125°C	110°C	140°C	110°C	140°C	Do not exceed. Take
							immediate action to
							reduce load.

TOP OIL AND HOT SPOT TEMPERATURE OPERATING GUIDELINES

(1) Applies to transformers re-rated with the new loading criteria of 105°C top oil (also known as "Bonus Rating").

(2) Modified alarm settings.

Single-phase substation equipment, including high-side transmission fuses and single-phase transformer banks, should be de-rated by 5% to account for phase unbalance. Substation transformers located more than 3,300 feet above sea-level should be de-rated as outlined in IEEE Standard C57.91-1995 unless specified by the manufacturer.

There may be times when the substation asset manager will approve, on a case by case basis, loading of substation facilities in excess of the normal rating established by IB 0248. Increased ratings will only be allowed in cases there is minimal risk to the equipment. One example where this may be appropriate is to respond to large customer initiated load increases that will occur before a capacity increase project can be planned and implemented. Another example where an increased rating may be appropriate is to facilitate difficult clearances of adjacent facilities.

8.2 Feeder Outlet Capability

The component that limits the capability of a feeder typically is one of the following: the substation transformer, circuit breaker or switches associated with it, underground or overhead outlet conductors, current transformers, metering or the phase overcurrent relay setting. Each component should be checked to determine the amount of current it can carry under normal and emergency operating conditions. The phase overcurrent relay minimum trip settings must be higher than the maximum load current. Maximum load is determined by dividing the phase minimum trip by 1.2 to determine their maximum load carrying capability, as outlined in the Protection Handbook. In some cases, it will be possible to increase current carrying capability at

a relatively small cost by replacing the limiting component or modifying the feeder protective scheme. Meters may also need to be replaced so they can be read within the range of their scale.

Feeder circuit breakers should not be assigned summer ratings above 100% of nameplate under any conditions. However, under winter emergency conditions, feeder breakers can be loaded to 110% of their nameplate rating if the breaker is in good condition and the rating is approved by Substation Asset Strategy. If the breaker is not in good condition, it may be necessary to establish lower limits which will be determined by Substation Asset Strategy. Substation disconnect switches should not be loaded above 100% under normal operating conditions, but may be loaded to 120% of their nameplate rating under emergency operating conditions for both the summer and winter seasons. Substation conductors, disconnects, current transformers and vacuum circuit breakers should be de-rated by 5% to account for phase unbalance. Do not apply the phase unbalance multiplier to oil circuit breakers. Refer to Engineering Standard 067909, "Ampacity of Outdoor Bus Conductors" for ratings of substation bus conductors and equipment drops.

8.3 Conductor and Related Distribution Equipment Capability

The ampacity of overhead conductors and underground cables are provided in Engineering Standard Drawings (ESD) 030559, 050166, 050167 and in Information Bulletin 2001PGM-3, "Primary Distribution Cable Ratings". Loading conductor or cables above the ratings provided in these documents can cause failures, damage to the equipment, or other unfavorable conditions that may result in General Order 95 or 128 infractions.

Overhead conductor ratings for all overhead distribution conductors have been determined assuming a 2 foot per second wind speed. Specific conductors can have an increased rating assigned depending on the geographic location of the wire to ampacity ratings determined assuming 3 or 4 foot per second wind speed. UO Guideline G12112, "Conductor Re-rate Process for Overhead Distribution Circuits" must be followed before assigning an ampacity rating above the 2 foot per second wind speed values for normal or emergency operating conditions. The ampacity of overhead conductors, overhead switches and single-phase regulators should be de-rated by 5% to allow for phase unbalance.

Increased ratings for overhead distribution lines to ampacity ratings determined using 3 or 4 foot per second wind speed is effective in deferring capital investment. However, the impact, if any, of loading specific line sections above the 2 foot per second normal rating on emergency operations must be understood. Use of increased ratings should be considered when analyzing emergency switching conditions in order to minimize transfers. In all cases, specific processes must be followed as described in G12112 before the increased ratings can be assigned and utilized.

Underground cables dissipate heat into surrounding substructures, cables, and earth. Because all cables in a duct contribute to the heating, a phase unbalance multiplier is not needed for cables in underground duct and in risers. However, multiple circuits in the same trench or circuits in separate trenches located less than 6-feet apart must be de-rated to account for the mutual heating effect. In addition, the presence of more than two circuits in any one structure poses specific reliability risks, therefore, it is preferable to have no more than two mainline circuits in the same

trench. Multiple trenches should be spaced at least 6 feet apart to reduce potential dig-ins, limit mutual heating and the need to further de-rate cables.

Normal feeder outlet capability can be increased above 600 amps, as long as all line equipment ratings have been considered. Balance the phases of feeders in accordance with Section 2.16, "Phase Balancing" located in the Electric Planning Manual to maintain loading within capabilities. The ratings of some typical line equipment are discussed below.

Туре	Manufacturer	Manufacture Dates	Continuous Current Rating	Emergency Rating
All	KPF ¹	All	400 amp 600 amp	600 amp (8 hr) 800 amp (8hr)
Under Arm Side Break	Cooper/Kearny	Pre-Nov 2003 After Nov 2003	720 amp 900 amp	900 amp (24 hr) 1233 amp (24 hr)
Under Arm Side Break	S&C	All	900 amp	1233 amp (24 hr)
PT 57 HSB	All	All	600amp	828 amps (24 hr)

8.4 Air Switches and Disconnects

1 - "KPF" switches also can be upgraded to 800 amps continuous by replacing the contacts.

8.5 Overhead Line Protective and Voltage Regulation Devices

Reclosers and sectionalizers are limited to their nameplate ratings, unless further limited by their phase minimum settings or in-line disconnects. Refer to ESD 015239 for capabilities of line regulators and ESD 036903 for capabilities of line boosters.

8.6 Padmounted and Sub-Surface Line Devices

Trayer 600 amp underground switches and interrupters have the following ratings:

- continuous current and load break rating: 600 amps (circuits > 75% load factor)
- peak load capability and load break rating: 720 amps (circuits < 75% load factor)
- 24-hour emergency rating and load break rating: 800 amps

Padmounted switches (PMH-3, 6, 9, and 11's) have the following ratings:

- continuous current and load break rating: 600 amps
- 8-hour emergency rating and load break rating: 725 amps

Padmounted Interrupter (600 amp unit)

- continuous current and load break rating: 600 amps
- Elastimold 8 hour emergency rating: 900 amps
- G&W 8 hour emergency rating: 800 amps

All other underground switches are limited to their nameplate ratings. Underground connectors, straight splices, elbows and riser terminations are rated at the same ampacity as the largest cable they are designed to be used with.

Having established the normal and emergency operating capabilities of feeders in amperes, they can be converted to kVA using the following multiplication factors:

Nominal Circuit Voltage	4160	4800	12000	17000	20780
Multiply by	7.57	8.73	21.82	30.92	37.80

The multiplying factors are based on input voltage to the feeder of 126 on 120 V base. The multiplier of 0.95 used to account for the effect of phase unbalance is not included.

9.0 PLANNED NORMAL LOADING CONSIDERATIONS

There are locations in the PG&E system where transformers larger than 45 MVA are in service. For many years PG&E has been limiting new and replacement substation transformers to 45 MVA to match the size of our largest mobile transformers. In some interior area applications, experience has shown that a 45 MVA mobile transformer can only supply approximately 42 MVA of load during high ambient temperature conditions. There are also many situations where the largest mobile transformer planned for a particular application is much smaller than 45 MVA. The distribution engineer needs to understand which mobile transformer is planned for use in the event of the failure of individual transformers in their assigned areas and prepare emergency plans accordingly.

PG&E will continue to limit substation transformer bank size to a maximum of 45 MVA consistent with our maximum mobile transformer size. However, as a last resort, in order to provide adequate emergency substation transformer capacity it may be necessary to install transformers larger than 45 MVA in certain substations. These situations will be considered for approval on a case by case basis and the normal load allowed on transformers larger than the largest applicable mobile transformer may need to be limited to prevent unsatisfactory emergency conditions.

For example, a DPA with three 75 MVA substation transformers at 21kV (total normal capacity without restrictions of 211.6 MW at 95% utilization and 99% power factor) and no ties to adjacent facilities for use during emergency conditions will need to have a normal load limit established. If one of the three transformers fails in service, the ratings of the remaining two transformers will be 97.5 MVA for the first 24 hours while a mobile transformer is being deployed and will return to nameplate thereafter. Area emergency capacity during the first 24

hours is 183.4 MW (75 MVA x 2 x 1.3 x .95 x .99). After a 45 MVA mobile is installed, area capacity will also be 183.4 MW ((75 MVA + 75 MVA + 45 MVA) x 0.95 x 0.99)). In order to prevent undesirable conditions the normally planned load must be limited to 183.4 MW. For this particular case, 183.4 MW represents 86.7% of the unrestricted normal area capability.

9.1 Detailed Procedures

Whether additional facilities are needed in an area is determined by following the steps listed below. Each year these steps shall be completed for all DPA's for the summer peaking season. DPAs with winter peak loads that exceed the summer peak loads will be analyzed for both winter and summer critical capacity deficiencies. The steps can be summarized by the following flowchart:



Figure 1 - Typical Planning Flowchart

9.1.1 DPA Planning

alternatives to solve deficiencies

Step 1 Select the appropriate boundaries for the DPA to be studied. Refer to the Selection of Study Area Section.

Step 2 For each future year to be studied, forecast the magnitude of the area load using the latest version of the distribution load growth program. Refer to the Load Forecasting Section.

Step 3 Determine the normal and emergency capability of each bank within the DPA. Refer to the Capability of Facilities section. Utilize normal planned load limitations when appropriate.

Step 4 Evaluate the normal area utilization factor for each future year to be studied. A 0.95 utilization factor should be used unless a detailed study indicates different values are appropriate.

Step 5 Determine the projected area deficiencies using the applicable area capability and utilization factors. Determine whether any of these deficiencies can be corrected by load transfers out of the area in lieu of increasing the capability of area facilities.

Step 6 Formulate alternative plans to correct the deficiencies indicated by Step 5 that cannot be corrected by cost-effective load transfers. Include in the plans minor expenditures for feeder ties, reinforcements, and/or switches necessary to enable the transfers.

Step 7 Evaluate alternative plans and select an overall preferred plan to serve the area in the future. If preferred plan involves constructing a new substation, refer to Guideline D-G0069, "Substation Property Siting and Acquisition." Include capacity additions in the Six Year Plan section of the load growth program.

9.1.2 Normal Bank and Feeder Planning

NOTE: It is expected that feeder additions and all major reconductoring or other significant reconstruction projects necessary to increase normal capacity on the distribution system will be identified, planned, and approved 13 months before the project needs to be operational. It is also expected that transformer bank additions or replacements necessary to increase normal capacity are identified 24 months before the project needs to be operational so that long lead time equipment can be ordered. Approval for all transformer bank capacity increase projects is expected 13 months before each project needs to be operational. New substations require 5 to 6 years of lead time to allow for permitting, property acquisition and site development.

Step 8 Using the growth rate determined in Step 2 for each DPA, project the individual bank and feeder peak loads for the next peak season (first year of the "Two-year Bank and Feeder Planning" process). Include the appropriate facility additions planned for construction prior to the next peak season from the Six Year Plan.

Step 9 Compare the normal peak load on each bank and each feeder with the appropriate normal capability noting any overloads. Evaluate load transfers within and outside the area to relieve overloads.

Step 10 Prepare load flow models for the switching conditions determined in Step 9. Modify load flow models to include feeder component modifications expected to be in operation prior to the next peak season. Evaluate conductor loading and voltage levels.

Step 11 Formulate alternative plans to correct the deficiencies indicated by Steps 9 and 10 that cannot be corrected by load transfers. Consider new switches, power factor improvement, new feeder ties, reconductoring, converting load to a higher voltage, swapping feeders between transformer banks, and distributed generation.

Step 12 Adopt the preferred plans to correct the deficiencies identified in Steps 9 and 10. Finalize the first year of the Two-year Bank and Feeder Projections incorporating all new facilities and any projected facility needs into the five-year plan. This projection is the base case for the emergency bank and feeder loss planning described below.

Step 13 Repeat Steps 9 through 12 for the second year of the Two Year Bank and Feeder Planning process. In Step 11, additional feeders and adding substation transformer capacity options can also be considered.

9.1.3 Emergency Bank Loss Planning

NOTE: It is important to include all facility modifications planned for normal operation in all emergency planning scenarios.

Step 14 Assume an outage of each bank in each DPA for the upcoming peak load period. For each such outage determine the minimum switching necessary to restore service to as many customers as possible using but not exceeding emergency operational ratings and emergency voltage limits. Note any of the following unsatisfactory conditions: (1) the number of customers and number of MW of load left out of service after exhausting all transfers, (2) the number of transfers in excess of 5 to 10 manual transfers.

Step 15 If customers need to be left out of service until mobile or transportable transformers are deployed, investigate and identify locations where localized rotating outages can be implemented until all service can be restored. Document these locations along with the switching plan developed in Step 14.

Step 16 Emergency operational ratings are intended for use for up to 24 hours which is the amount of time assumed to be required for the deployment of mobile or transportable substation transformer banks. After the mobile resources have been installed, additional switching may be required to load facilities within their normal operating capability. There may be situations where, after the largest applicable mobile transformer has been installed, it is not possible to reduce loading within normal operating capabilities of the mobile transformer or other involved facilities. This is an unsatisfactory condition that must be identified and mitigated.

Step 17 Provide Substation Asset Strategy with a list of all emergency bank deficiencies for preparation of mobile/transportable transformer installation plans.

Step 18 Provide bank loss contingency plans to Electric Control Center Operations. These emergency contingency plans should be reviewed with the operators and stored in the control room.

Step 19 Formulate alternative plans to correct the deficiencies indicated in Steps 14 or 16. Submit a division wide emergency bank deficiency summary to the appropriate distribution planning manager for system wide prioritization purposes.

9.1.4 Emergency Feeder Loss Planning

NOTE: After all emergency bank loss planning for all DPAs is complete as outlined in Steps 14 through 19 engineers shall proceed with emergency feeder loss planning, as described in Step 20.

Step 20 Assume an outage of each feeder outlet during the upcoming peak load period. For each such outage determine the minimum switching necessary to restore service to as many customers as possible using but not exceeding emergency operational ratings and emergency voltage limits. Note any of the following unsatisfactory conditions: (1) the number of customers and number of MW of load left out of service after exhausting all transfers, (2) the number of transfers in excess of 3.

Step 21 If customers outside of the faulted line sections need to be left out of service until repairs are made, investigate and identify locations where localized rotating outages can be implemented until all service can be restored. It is assumed that the failed outlet can and will be replaced within 24 hours.

Step 22 Provide feeder loss contingency plans to Electric Control Center Operations. These emergency contingency plans should be reviewed with the operators and stored in the control room.

Step 23 Formulate alternative plans to correct the deficiencies indicated by Step 20. Submit a division wide feeder emergency deficiency summary to the appropriate distribution planning manager for system wide prioritization purposes.

10.0 PROJECT JUSTIFICATION REQUIREMENTS

Details on appropriate project justification can be found in the Electric Planning Manual, Chapter 10, "Project Justification".

Project alternatives should provide equal or near equivalent capacity additions. For new circuits a minimum of two years of capacity investments is required. For banks (new or upgrades) a minimum of five years of capacity investments is required. For new substations a minimum of ten years of capacity investments is required.

New distribution substation projects (with or without a new transmission line) typically require a CPCN, PTC or NOC and need to be started far enough in advance to allow for the applicable permitting process to be completed. Permitting through the CPCN and PTC process can take as many as five years to complete.

11.0 CAPACITY PLANNING PROJECT REVIEW DETAIL

The project review summary, Appendix B, is to be used and submitted as part of the project justification for all projects greater than \$300,000. This summary ensures that consistent processes are implemented for all larger capacity project justifications.

12.0 REVISION NOTES

Rev. 01 – 3/15/2010 – G-12009 cancelled and information added to Appendix D of this drawing.

Rev. 00 – 9/15/09 Converted PG&E Guideline G12004 back to the original Design Criteria drawing 050864

APPENDIX A

List of all Distribution Planning Areas and their Area Designation.

Distribution Planning Area Designation

Division Central Coast Central Coast De Anza De Anza De Anza De Anza De Anza De Anza De Anza De Anza De Anza Diablo Diablo Diablo Diablo Diablo Diablo Diablo Diablo Diablo	DPA Carmel Valley 12kV Gonzales Hollister King City Monterey 21kV Monterey 4kV Oilfields Prunedale Pt Moretti Salinas (4/12 kV) Santa Cruz Area Seaside-Marina 12kV Soledad Watsonville (12/21kV) Vatsonville (12/21kV) Vatsonville (4kV) Cupertino Los Altos (12 KV) Los Altos (12 KV) Los Altos (4kV) Los Gatos Mountain View Sunnyvale Alhambra Brentwood Clayton / Willow Pass Concord Pittsburg Walnut Creek 12 kV Walnut Creek 21 kV	Designation Rural Rural Urban/Suburban Rural Urban/Suburban Urban/Suburban Rural Rural Rural Urban/Suburban
Diablo	Walnut Creek 21 kV	Urban/Suburban
East Bay East Bay East Bay East Bay	K-X Richmond North Richmond South	Urban/Suburban Urban/Suburban Urban/Suburban Urban/Suburban
East Bay	Station "C-D-L"	Urban/Suburban
Division	DPA	Designation
------------	--------------------------	----------------
Fresno	Auberry	Rural
Fresno	Central Fresno	Urban/Suburban
Fresno	Clovis	Urban/Suburban
Fresno	Coalinga	Rural
Fresno	Corcoran	Rural
Fresno	Dunlap	Rural
Fresno	Figarden	Urban/Suburban
Fresno	Gates	Rural
Fresno	Henrietta	Rural
Fresno	Kerman	Rural
Fresno	Kettleman	Rural
Fresno	Kingsburg	Urban/Suburban
Fresno	Lemoore	Rural
Fresno	McMullin	Rural
Fresno	Reedley	Urban/Suburban
Fresno	Sanger	Rural
Fresno	South Fresno	Urban/Suburban
Fresno	Stone Corral	Rural
Fresno	Woodward	Urban/Suburban
Kern	Arvin	Rural
Kern	Blackwell	Rural
Kern	Carrizo Plains	Rural
Kern	Cuyama	Rural
Kern	Lamont	Rural
Kern	Lerdo	Rural
Kern	Mc Kittrick	Rural
Kern	Poso Mountain	Rural
Kern	Taft	Rural
Kern	Urban Bakersfield (East)	Urban/Suburban
Kern	Urban Bakersfield (NE)	Urban/Suburban
Kern	Urban Bakersfield (NW)	Urban/Suburban
Kern	Urban Bakersfield (SW)	Urban/Suburban
Kern	Wasco	Rural
Los Padres	Cholame	Rural
Los Padres	Lompoc	Rural
Los Padres	North Coast	Rural
Los Padres	Oceano	Urban/Suburban
Los Padres	Paso Robles	Urban/Suburban
Los Padres	San Luis Obispo	Urban/Suburban
Los Padres	Santa Maria	Urban/Suburban
Los Padres	Santa Ynez	Rural
Los Padres	Sisquoc	Rural
Mission	Fremont 12 kV	Urban/Suburban
Mission	Fremont 21 kV	Urban/Suburban

Division	DPA	Designation
Mission	Hayward 12 kV	Urban/Suburban
Mission	Livermore 21kV	Urban/Suburban
Mission	San Ramon - Vineyard	Urban/Suburban
Mission	Tri-Valley 12kV	Urban/Suburban
North Bay	Bahia (or Benicia)	Urban/Suburban
North Bay	Marin (Central)	Urban/Suburban
North Bay	Marin (Coastal)	Rural
North Bay	Marin (Northern)	Urban/Suburban
North Bay	Marin (Southern)	Urban/Suburban
North Bay	Monticello	Rural
North Bay	Napa	Urban/Suburban
North Bay	Silverado	Urban/Suburban
North Bay	Vallejo	Urban/Suburban
North Bay	Vallejo 24kV	Urban/Suburban
North Bay	Vallejo 4kV	Urban/Suburban
North Coast	Arcata	Urban/Suburban
North Coast	Bellevue / Cotati	Urban/Suburban
North Coast	Bridgeville	Rural
North Coast	Clearlake (East)	Rural
North Coast	Clearlake (West)	Rural
North Coast	Cloverdale / Geyserville	Rural
North Coast	Eureka	Urban/Suburban
North Coast	Fairhaven	Rural
North Coast	Fitch Mountain/Fulton	Urban/Suburban
North Coast	Garberville	Rural
North Coast	Hopland	Rural
North Coast	Maple Creek	Rural
North Coast	Mendocino Coast (North)	Rural
North Coast	Mendocino Coast (South)	Rural
North Coast	Middletown	Rural
North Coast	Newburg/Rio Dell (Fortuna)	Rural
North Coast	Orick/ Big Lagoon	Rural
North Coast	Petaluma	Urban/Suburban
North Coast	Petaluma 4 kV	Urban/Suburban
North Coast	Philo	Rural
North Coast	Potter Valley	Rural
North Coast	Santa Rosa	Urban/Suburban
North Coast	Sebastopol	Urban/Suburban
North Coast	Sonoma	Urban/Suburban
North Coast	Sonoma Coast	Rural
North Coast	Ukiah Valley	Rural
North Coast	Willits	Rural
North Coast	Willow Creek	Rural
North Valley	Antler 12 kV	Rural

Division	DPA	Designation
North Valley	Bucks	Rural
North Valley	Burney 12 kV	Rural
North Valley	Cedar Creek	Rural
North Valley	Chester	Rural
North Valley	Chico 12 kV	Urban/Suburban
North Valley	Clark	Rural
North Valley	Corning 12 kV	Rural
North Valley	Corning 4 kV	Rural
North Valley	Elk Creek	Rural
North Valley	French Gulch	Rural
North Valley	Gridley	Rural
North Valley	Lake Almanor	Rural
North Valley	McArthur	Rural
North Valley	Orland	Rural
North Valley	Oroville 12 kV	Urban/Suburban
North Valley	Oroville 4 kV	Urban/Suburban
North Valley	Paradise	Urban/Suburban
North Valley	Pit #3	Rural
North Valley	Pit #5	Rural
North Valley	Quincy	Rural
North Valley	Red Bluff	Urban/Suburban
North Valley	Redding 12 kV	Urban/Suburban
North Valley	Rising River 12 kV	Rural
North Valley	Volta	Rural
North Valley	Whitmore	Rural
North Valley	Wildwood	Rural
North Valley	Willows	Rural
Peninsula	Central Peninsula 12 kV	Urban/Suburban
Peninsula	Central Peninsula 21 kV	Urban/Suburban
Peninsula	Central Peninsula 4 kV	Urban/Suburban
Peninsula	NE Peninsula 4 kV	Urban/Suburban
Peninsula	North Pen East 12 kV	Urban/Suburban
Peninsula	North Pen West 12 kV	Urban/Suburban
Peninsula	South Pen East 12kV	Urban/Suburban
Peninsula	South Pen West 12 kV	Urban/Suburban
Peninsula	South Peninsula 4 kV	Urban/Suburban
Peninsula	West Peninsula 12 kV	Urban/Suburban
Sacramento	Davis	Urban/Suburban
Sacramento	Grand Island	Rural
Sacramento	North Colusa	Rural
Sacramento	Peabody	Urban/Suburban
Sacramento	South Colusa	Rural
Sacramento	Suisun / Cordelia	Urban/Suburban
Sacramento	Vacaville	Urban/Suburban

Guide for Planning Area Distribution Facilities

Division

DPA

West Sacramento Sacramento Sacramento Woodland Sacramento Yolo / Colusa River Ag Yolo AG (North) Sacramento Sacramento Yolo AG (West) San Francisco Embarcadero (12kV) San Francisco Embarcadero (35kV) San Francisco Potrero San Francisco S of Army (A HuntersPt) San Francisco S of Army (H Martin 12kv) San Francisco X (Mission) San Francisco Y (Larkin) San Jose Evergreen San Jose Gilroy Milpitas 12kV San Jose San Jose Milpitas 21KV San Jose Morgan Hill San Jose San Jose (Downtown) 12kV San Jose (Downtown) 4kV San Jose San Jose San Jose (East) San Jose San Jose (North) 12kV San Jose (North) 21kV San Jose San Jose San Jose (South) 12kV San Jose San Jose (South) 21kV San Jose San Jose (West) Sierra Alleghany Sierra Apple to Echo Sierra Bear River Bonnie Nook/Shady Glen Sierra Central Nevada Sierra Sierra Clarksville / Shingle Springs Sierra Columbia Hill Sierra Diamond Spr / Placerville Sierra Donner Summit Sierra Forest Hill Sierra Horseshoe Sierra Lincoln Sierra Marysville Sierra Mtn Quarries Sierra Narrows New Yuba Foothills Sierra North Placer Sierra Sierra Pike South Placer Sierra

Designation Urban/Suburban Urban/Suburban Rural Rural Rural Urban/Suburban Rural Rural Rural Rural Urban/Suburban Urban/Suburban Rural Urban/Suburban Rural Rural Urban/Suburban Urban/Suburban Urban/Suburban Rural Rural Rural Urban/Suburban Rural

Urban/Suburban

Division Sierra Stockton Stock	DPA Yuba City Angles Camp Clay Corral Jackson Linden 12 kV Lodi 12 & 21 kV Lodi 12 & 21 kV Lodi 12 & 21 kV Manteca 17 kV Middle River North Stockton 12 kV North Stockton 12 kV North Stockton 21 kV North Stockton 12 kV Salt Springs South Stockton 12 kV South Stockton 12 kV South Stockton 12 kV South Stockton 12 kV South Stockton 4 kV Tracy 12 kV Atwater Canal Chowchilla Indian Flat Mariposa Mendota Merced 12kv Merced 21kv Merced Falls Newhall Newman Oakdale Oakhurst	Designation Urban/Suburban Rural Rural Rural Rural Rural Rural Urban/Suburban Urban/Suburban Urban/Suburban Urban/Suburban Urban/Suburban Urban/Suburban Urban/Suburban Urban/Suburban Urban/Suburban Urban/Suburban Rural Rur
Yosemite	Oakhurst	Rural
Yosemite	Oro Loma	Rural
Yosemite	Sonora	Rural
Yosemite	Spring Gap	Rural
Yosemite	Storey	Urban/Suburban
Yosemite	Westley	Rural

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Attachment A: Updated Appendix G, Distribution Need Analysis (track changes)

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<u>Updated</u> <u>Appendix G.</u> <u>Distribution Need Analysis</u>

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 <u>Exhibit B. Planning Standard TD-3350P-09 (07/14/2014 (Rev.3)) (currently being updated)</u>
 <u>Exhibit C. Guide for Planning Area Distribution Systems Document # 050864, Dated 9/15/09 and</u> <u>Revised 3/4/2010 (currently being updated), with Appendix A, List of all DPAs and their</u> <u>Area Designations</u>

DISTRIBUTION SUBSTATION NEED ANALYSIS – PASO ROBLES DPA

I. LIMITATIONS IN THE EXISTING DISTRIBUTION SYSTEM

A. Reliability

The Paso Robles Distribution Planning Area (DPA) encompasses the communities of San Miguel, Paso Robles, Templeton, Creston, Atascadero, and Santa Margarita. Pacific Gas and Electric Company (PG&E) serves approximately 47,000 households and businesses (also referred to as customer connections¹) within this DPA at 12 kilovolt (kV) and 21 kV primary voltage through four substations: San Miguel (70/12 kV), Paso Robles (70/12 kV), Templeton (230/21 kV), and Atascadero (70/12 kV). Bordering the Paso Robles DPA to the east is the Cholame DPA, which includes the communities of Shandon and Parkfield, and serves approximately 1,500 customer connections at 12 kV and 21 kV through one substation: Cholame Substation (70/12 and 70/21 kV). The two DPAs are connected by one long 12 kV circuit tie between a San Miguel Substation distribution line (feeder) and a Cholame Substation feeder. Twelve existing 21/12 kV padmounted transformers in the field (outside of substations) in the Paso Robles DPA provide the existing circuit ties between 21 kV and 12 kV feeders, and three existing 21/12 kV pad-mounted transformers in the field provide the existing 21-to-12 kV ties in the Cholame DPA.

Reliable distribution systems consist of substations located at regular intervals and sized correctly in terms of capacity and number of feeders to cover the area between substations without overextending some substations and underutilizing others. The Paso Robles DPA is not currently in line with these system goals.

Templeton Substation has lengthy 21 kV distribution lines (feeders) that can carry roughly 73% more load and experience one-third less voltage drop than the 12 kV feeders from the other area substations because of their higher operating voltage. Even though Templeton Substation is south of the city of Paso Robles and Paso Robles Substation, its 21 kV feeders extend several miles east and north of Paso Robles Substation, serving much of east Paso Robles as well as areas south and west of Paso Robles. (*See* Figure 1. Approximate Reach of the Existing Templeton Substation 21 kV Distribution Feeders.)

Because 21 kV feeders are no more reliable than 12 kV feeders in terms of distance and line length or area served, service reliability on a line21 kV feeder is sacrificed by extending theirs reach of a 21 kV feeder to take advantage of its superior voltage performance, or adding more customers or and load to take advantage of its superior capacity. Tripling the length of a feeder increases exposure to outages by 300%. Adding 73% more customers increases the number of customers experiencing an outage by 73%.

Put simply, if a line is three times as long, it will have three times as much exposure to potential outages such as car-pole accidents or vegetation/storm-related line failures as compared to a line 1/3 as long. Multiple feeders are already planned from Estrella Substation and could be installed from Templeton Substation if Estrella Substation were not built. The length of these feeders is determined by the various routes from Estrella or Templeton substations to the area of anticipated growth north of California State Route (SR-) 46 and south of Paso Robles Airport. For Templeton Substation, in particular, short feeders are not an option.

¹ Each customer connection connects to a home or business, representing many more customers than indicated by the number of connections.





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If an accident takes out a long line feeding a remote load center, it is likely that many more customers would be affected than if the line were served from a local source. This is due to additional customers that must be served between the distant substation and the load center. In order to serve an area with a series of shorter feeders, a closer substation site is required; in this case, Estrella Substation is capable of serving the growth area with shorter feeders. The use of longer but more segmented feeders from Templeton Substation, for example, would not be an effective reliability strategy because the urban areas with most of the demand would be at the far end of the feeders (i.e., on the last segment of main line that would be out of power whenever one of the many segments between it and the substation is lost).

In addition, the areas north of SR-46 south of the airport contain sensitive commercial-industrial businesses that not only require a high degree of service reliability, but also a high degree of power quality for sensitive processes such as light manufacturing and wine-making. Longer feeders result in increased line impedance, which degrades power quality, so commercial-industrial customers located in the growth areas in northern Paso Robles would have a generally higher level of power quality if served from a substation at Estrella as opposed to Templeton. Templeton Substation circuits currently have more than double the average electrical resistance compared to the average circuits for all PG&E substations in the service area.²

Many factors affect service reliability including line length, exposure of lines to traffic or vegetation, and line loading. Line length alone is not the only factor, but the longer the line, the more likely it is to traverse areas detrimental to service reliability and to affect more customers if the line goes out of service.

For these reasons, the long feeders from Templeton <u>Substation</u> have resulted in poor service reliability. For example, the Templeton 2109 main line serving much of east Paso Robles, both north and south of <u>California State Route (SR-)_46</u>, has experienced five sustained outages and nine momentary outages over the past 5 years. These outages affected an average of just under 3,000 customer connections per event, with over 4,300 households and businesses affected in the largest event. Table 1 presents a 5-year outage history of main-line outages to the Templeton 21 kV feeders in Paso Robles, Atascadero, and Santa Margarita. All of the outages were a significant distance from Templeton Substation. The number of outages is relatively high for typical distribution main lines, but not unexpected in these areas due to the long express nature of the 21 kV feeders. Table 1 captures most of the sustained outages experienced by all customers in these areas; however, many customers experienced significantly more sustained outages due to more-localized outages on smaller lines extending from the main lines.

Feeder Name	Area Served Where Outages Occurred	No. of Sustained Outages	No. of Momentary Outages	Average No. of Customer Connections Affected Per Event	Highest No. of Customer Connections Affected by an Event
Templeton 2108	Northern Atascadero	7	10	2,955	3,189
Templeton 2109	Northeast Paso Robles	5	9	2,957	4,325
Templeton 2110	Rural West Paso Robles	4	20	1,802	2,926
Templeton 2111	Western Atascadero	6	10	1,847	2,433
Templeton 2112	Southern Paso Robles	3	10	475	1,068
Templeton 2113	Santa Margarita	7	25	1,911	5,446

Table 1. Five-Year Outage History (Feb. 2012 to Feb. 2017) of Templeton 21 kV Feeders (February 2012 to February 2017) 2012 to February 2017)

² For similar reasons, the distribution system in the Paso Robles DPA will have a higher hosting capacity for distributed energy resources (DER) if new distribution is added from Estrella Substation versus an expansion of the Templeton Substation distribution system. (See Section IV.C.)

B. Capacity

Ideally, the distribution feeder ties between distribution substations within a DPA can be used to transfer load between substations as well as restore service from one feeder to another in the event of outages on the distribution system. Because of this arrangement, forecasted overloads at one substation can be eliminated by transferring load to an adjacent substation. This process can continue until all possible load transfers are performed to allocate load to each transformer bank according to its capacity, and all substations within the DPA reach their maximum buildout (i.e., contain the maximum number and size of transformer banks and/or feeders). There is a practical limit in the ability to divide DPA load among all of the banks in exact proportion to their capabilities. Operating experience indicates that overloads become unavoidable when DPA load reaches approximately 95% of the total aggregate capacity of all of the substation banks. For this reason, PG&E normally defines available DPA capacity at 95% utilization, or 95% of its aggregate bank capacity. The available capacity within the Paso Robles DPA is 212.55 megawatts (MW) based upon 95% utilization.

In 2010, Paso Robles Substation reached its ultimate build out of three 70/12 kV, 30 megavolt-ampere (MVA) transformers. Templeton Substation currently consists of two 230/21 kV, 45 MVA transformers with lengthy distribution feeders that serve north and east beyond Paso Robles Substation. (*See* Figure 2. Current Distribution System.) Atascadero and San Miguel substations are single-transformer facilities (30-and 16 MVA, respectively) with limited space for expansion or 70 kV transmission constraints. (*See* Figure 2, Current Distribution System.) The available capacity withinSan Miguel Substation, which has a limited transmission source for new distribution, would need to be completely rebuilt to support another distribution bank. It would still have a limited transmission source from Coalinga Substation and would be limited to only 18 MW in the event the feed from Estrella Substation or Paso Robles Substation is lost. Atascadero Substation (at the south end of the_DPA is 212.55 megawatts (MW) based upon 95% utilizationand not shown in Figure 2) has no space at the substation to support another distribution transformer and, in addition, is far from the load growth that needs to be served.

Table 2 below indicates substation historical capacities and historical peak loads for the Paso Robles DPA from 2007 to 2016.

		Historical Capacity and Load (MW)								
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Historical Available DPA Capacity	182.46	197.51	197.51	212.55	212.55	212.55	212.55	212.55	212.55	212.55
Historical DPA Peak Load	179.44	169.40	164.40	158.73	150.69	173.98	180.63	164.72	169.33	190.14

Table 2. Historical Paso Robles DPA Capacity and Load

Figure 2 illustrates the current distribution system and indicates all distribution lines whether they are looped or radial. In general, main lines with larger overhead and underground conductor sizes are part of looped systems, while lines with smaller conductor sizes are radial systems tapped off the looped main-line systems.

Figure 2. Current Distribution System



UG-5



II. SITING OF NEW DISTRIBUTION SUBSTATION

A. Siting Principles

PG&E's distribution planning practices emphasize that the siting of a new substation or the addition of capacity at an existing substation should be done in a way that improves service reliability for the area, with the aim of locating substations at regular intervals and sizing them correctly to cover the area between substations without overextending some substations and underutilizing others. Thus, from an engineering perspective, the most important factors in distribution substation siting include:

- 1. Proximity of existing and forecasted electric load
- 2. Existing and future substation radius in miles from the substation for distribution facilities sphere of influence:
 - a. 21 kV Rural = 11 miles; Urban = 4 miles
 - b. 12 kV Rural = 7 miles; Urban = 3.5 miles
- 3. Proximity to existing transmission and distribution systems
- 4. Length and location of new transmission and distribution lines

(See, e.g., PG&E Planning Standard TD-3350P-09 (07/14/2014 (Rev.3)) (currently being updated) ("TD-3305P-09"), attached as Exhibit B.) TD-3305P-09 indicates that the "sphere of influence" of a substation is a radial distance in miles from the substation, a distance that varies with the voltage and rural or urban nature of the DPA. In 2007, PG&E distribution planners completed the process of designating all DPAs within the service area as being rural or urban/suburban for distribution planning purposes. The Paso Robles DPA was designated an urban/suburban area, which means that the population is over 60 persons per square mile. (See Guide for Planning Area Distribution Systems Document # 050864, dated 9/15/09 and revised 3/4/2010, (currently being updated) at pages 9 and 32, attached as Exhibit C.) Therefore, for a 21 kV distribution substation in an urban-designated DPA, the applicable radius is 4 miles.

In addition to engineering feasibility, many other factors drive substation siting decisions, including site suitability (*e.g.*, slope, access, proximity to flood zones, proximity to earthquake zones), site availability, land use, and environmental concerns. (*See*, *e.g.*, TD-3305P-09, Exhibit B, at 8-9.)

B. Location of Expected Load Growth

City of Paso Robles (City) planners are expecting strong industrial growth in the Paso Robles city limits north of SR-46 within the next 10 years and a resurgence of residential growth south of SR-46. City planners are estimating a 50% increase in the population of Paso Robles by 2045.

According to the City of Paso Robles-(City) Public Works Director, most of the industrial growth is expected to occur within the Golden Hill Industrial Park and directly south of Paso Robles Airport along Dry Creek Road, including the Aerotech Industrial Park now occupied by Advance Adapters, a maker of specialty parts for four-wheel drive vehicles. At this time, industrial growth is anticipated to be led by wine production. For example, within Golden Hill Industrial Park, San Antonio Winery, a large 1 MW facility, is now nearing completion. Justin Vineyards, owned by Wonderful Company (Pom Wonderful), operates a large new facility and is planning to expand as soon as the industrial park itself expands eastward toward Airport Road.

To the south of SR-46, approximately 2 miles east of Paso Robles Substation and 2.7 miles west of the Estrella Substation site, development of the 827-acre Chandler Ranch property is expected to begin soon.

The City has approved development of the first 154 acres of the ranch, and construction on the first 350 residences could start within 2 years.

Throughout Paso Robles, several new hotels or hotel expansions have received approval, with several now under construction. These include the new Oxford Suites Hotel, Pine Street Promenade Hotel, Hilton Garden Inn, Marriott Residence Inn, and La Entrada DiscoverySensario Gardens and Entrada, Destino Hotel Resort, and expansions of the existing Oaks Hotel and Oak TreeFairfield Inn.

C. Why Locate the New Substation within 2.2 Miles of the SR-46 230 kV Line Intersection?

The California Independent System Operator Corporation (CAISO) conducts a Transmission Planning Process each year, which builds upon the previous year's plan and studies the reliability of the electric system over a 10-year window. CAISO approved the development of a new 230/70 kV substation—Estrella Substation—and a new 70 kV power line to interconnect to the substation to improve reliability in San Luis Obispo County in its 2013–2014 Transmission Plan, Estrella Substation Project Description and Functional Specifications for Competitive Solicitation (CAISO 2014). The project also included a distribution component. Through a competitive solicitation process, CAISO awarded the transmission-level substation project to NextEra Energy Transmission West LLC (NEET West) in its Estrella Substation Project, Project Sponsor Selection Report (CAISO 2015).

During this process, CAISO identified the location for the new substation as being within a 2.2-mile radius from the intersection of SR-46 and the Morro Bay-Gates/Templeton-Gates 230 kV transmission corridor, about 5 miles east of Paso Robles Substation. (*See* Figure 3. 2.2-Mile Substation Location Area.) This location was a result of a recommendation from PG&E's distribution planning engineers, based upon the siting principles described in Section II.A and the following considerations:

- 1. The anticipated growth areas are north and east of Paso Robles Substation, so the new distribution substation should be north and east of Paso Robles Substation in order to place the new distribution substation near the growth and keep new distribution feeders at a reasonable length.
- 2. Since the new distribution substation would be fed from the 230 kV transmission source, the new substation should be located along the Morro-Bay Gates 230 kV Transmission Lines to minimize costs and potential project impacts.
- 3. The locality known as "Estrella" offered the operational advantage of being located where long distribution lines from four existing substations ended. These substations are San Miguel, Paso Robles, Cholame, and Templeton. (*See* Figure 2. Current Distribution System.) Placing the substation in Estrella would make it possible to back feed and split in half long existing distribution lines from these four sources. (*See* Figure 4. Future Estrella Substation Distribution System.) Of the potential sites in Estrella, sites north of Estrella Road would place the new substation off in a northeast corner of the DPA, too far from the growth areas near Paso Robles Airport and Golden Hill Industrial Park, just south of the airport. For this reason, the northern-most site considered was a site where the 230 kV lines cross Estrella Road, approximately 2.2 miles northeast of SR-46 along the 230 kV right-of-way.
- 4. The southern-most site that distribution planning engineers felt was acceptable (not too close to Templeton or Paso Robles substations and not too far from the growth areas) was a site where Union Road comes close to the Morro Bay-Gates 230 kV Transmission Lines. This southern-most site, which NEET West ultimately selected, is within 2.2 miles south of the SR-46 and 230 kV line intersection.

In summary, from a distribution perspective, the Estrella Substation site location is near the Dry Creek Road area south of Paso Robles Airport and <u>the</u> Golden Hill Industrial Park in northern Paso Robles, where large-demand businesses are expected to be constructed. It is also at a location very well-suited for connecting to existing <u>distribution</u> feeders. Adding distribution capacity at or near the Estrella Substation site will improve service reliability by allowing feeders from Templeton, Paso Robles, San Miguel, and Cholame substations to be significantly reduced in their reach and therefore significantly reduced in their exposure to outages. The new, high-growth areas can be served directly from the new distribution substation. The Estrella Substation site is far closer to the anticipated growth areas than Paso Robles Substation Distribution System.) Templeton Substation is several miles farther south from Paso Robles Substation and far from the expected load growth. Neither Paso Robles nor Templeton substations would provide favorable locations for additional distribution capacity.

If distribution facilities are built at the proposed Estrella Substation site, PG&E proposes to install three 21 kV feeders from Estrella Substation. (See Figure 4. Future Estrella Substation Distribution System.) However, only two new segments of distribution line would need to be constructed. These two segments are specifically identified on Figure 4 because they are the only gaps in the existing distribution system necessary to create one of the new feeders (Mill Road Central). All other distribution lines that make up this feeder, and the other two Estrella feeders, are existing lines. The new feeder locations shown on Figure 4 are approximate locations, preliminary and subject to change. The segment of new line extending from Estrella Substation, the southern segment, is an accessible route along a farm road, and the northern segment is within a franchise location. (Geographic Information Systems [GIS] data provided to the California Public Utilities Commission (CPUC) follows the centerline of these roadways, since the line locations are not yet known.) These routes appear feasible based on a preliminary review of land and environmental factors. The southern segment is 0.6 mile of new distribution line installed in a utility easement on private property to the north of the Estrella site to connect the Mill Road Central feeder to existing distribution on Mill Road. An additional segment of new line will be installed to extend the reach of the Mill Road Central feeder to serve the new load anticipated in northern Paso Robles. This northern segment would be approximately 1.1 miles long if installed along SR-46. New overhead distribution lines are typically supported by 18 poles per mile; therefore, a total of 1.7 miles of new distribution line would typically require about 31 new wood poles.



Figure 3. 2.2-Mile Substation Location Area

UG-10







III. TIMING OF NEW DISTRIBUTION SUBSTATION

A. Predictive Factors for Electrical Load Growth

Two primary factors will drive the timing for construction of the new distribution substation: 1) normal growth in area electrical demand; and 2) large block loads. Modeling is used to predict normal electrical demand growth within a DPA, based upon many factors, including historic growth patterns, pending business service applications, and—for the first time in 2017—distributed energy resources (DER) estimates. Large block loads, which are generally associated with new business interconnections of 1 MW or more, are difficult to predict accurately due to short lead times and must also be considered because they can significantly accelerate the need for new distribution capacity.

PG&E usesutilizes the LoadSEER forecasting tool to predict growth in area electrical demand within a DPA for a 10-year period into the future. LoadSEER incorporates the most-recent 13 years of substation historical peak-load data. The Paso Robles DPA forecast uses non-coincident peak-load data for each substation bank taken in the field from within a 2- to 3-day window during the most severe heatwave of each summer. The 1-in-10 forecast assumes a 90th percentile hot summer with higher-than-average temperatures and intense heat waves. PG&E's goal is to maintain a distribution system that is capable of serving its customers during hot summers without overloads and outages. The Paso Robles DPA is an interior area, sensitive to summer heat with very significant residential and commercial air-conditioning load as well as industrial refrigeration load for the wine industry. Consequently, the 1-in-10 DPA forecast for the DPA must be used to adequately predict DPA capacity needs.

The LoadSEER forecast does not account for all large <u>future</u> block loads; unfortunately, large block loads associated with new business interconnections often have short lead times that cannot be anticipated in the LoadSEER modeling. Thus, distribution planners not only review electric demand modeling, but also watch and plan for the possibility of large-demand business applications that will exceed predicted electrical demand.

B. LoadSEER Forecasts

At the request of the California Public Utilities Commission (CPUC), PG&E has updated the previous LoadSEER forecast for the Paso Robles DPA, for the first time incorporating 100% of the DER forecast in the model as proposed by the CPUC and California Energy Commission. The DER forecast is based upon the estimates in PG&E's 2015 Distribution Resource Plan (DRP) for the expected growth rate of DERs, submitted to the CPUC in compliance with Public Utilities Code Section 769. Section 769 defines distributed resources as "distributed renewable generation resources, energy efficiency, energy storage, electric vehicles, and demand response technologies."

After application of 100% of the DER forecast, the LoadSEER tool indicates that load within the Paso Robles DPA will stay within the available capacity of 212.55 MW beyond the 10-year forecast period. An extrapolation of the forecast suggests that load will reach the available DPA capacity in the 2031–2032 timeframe, 14–15 years from now. However, excluding the effects of the DER forecast, load within the Paso Robles DPA would reach available DPA capacity in 2020, only 3 years from now—a very substantial difference in timing. The accuracy of the LoadSEER forecast is thus highly dependent on the accuracy of the DER estimate. Using 25% of the DRP estimate for DER growth, the DPA would reach available capacity in 5–6 years (in 2022–2023); using 50% of the DER forecast, the DPA would reach available capacity in 11 years (in 2028). Therefore, if DER peak demand reduction is less than 100% of the DER forecast, the need for an increase in DPA capacity will be much sooner than 2031–2032.

PG&E distribution planning engineers agree that DERs will lower electrical demand to some degree, although they believe that when and how much is uncertain. Based on the assumption that at least 25% of the DER forecast will be realized, these engineers estimate that the need for Estrella distribution facilities will be within the next 5 to 15 years. (*See* Table 2, 1-in-10 LoadSEER Forecast Incorporating Varying Percentages of the DER Forecast, and Figure 5, 1-in-10 LoadSEER Forecast Incorporating Varying Percentages of the DER Forecast, below for the 1-in-10 LoadSEER forecast for the Paso Robles DPA with varying amounts of demand reduction from DERs.)

The LoadSEER forecast provides only part of the picture because it cannot include unanticipated large block load additions. (*See* Section III.C.)

Table 2. 1-in-10 LoadSEER Forecast Incorporating Varying Percentages of the DER Forecast

In a ruling on August 9, 2017, the CPUC provided direction to PG&E and other utilities on how to integrate DER³ growth scenarios into their distribution planning forecasts in order to better determine the need and timing for new distribution projects. CPUC President Michael Picker, who issued the ruling, is the Assigned Commissioner in several proceedings involving distribution resource plans that utilities are required to submit under Public Utilities Code Section 769. His ruling described the current practice in which the California Energy Commission (CEC) uses utility distribution load and DER growth forecasts to prepare and adopt the California Energy Demand forecast in its biannual Integrated Energy Policy Report (IEPR). Due to what the ruling refers to as a "current misalignment of their schedules," the most recently adopted IEPR forecast is the 2016 Update, which relies on 2015 DER forecast data. Nevertheless, because "the CEC's IEPR process is structured to thoroughly vet forecasting issues of a technical, and sometimes contentious, nature," and in order to be consistent and transparent in planning assumptions, the ruling finds that "the most suitable and defensible forecast data available at this time is the 2016 adopted IEPR forecast update." The decision also allows the utilities to make certain adjustments to the IEPR forecast based on the latest public data concerning local load growth, solar energy, and other factors. (See gen'ly Assigned Commissioner's Ruling on the Adoption of Distributed Energy Resources Growth Scenarios (Application (A.) 15-07-002 though A.15-07-008.)

Applying the CPUC's guidance, PG&E's distribution planning engineers used the following methodology to update their earlier forecast. Using LoadSEER, they began with the 2016 adopted IEPR Update, which incorporated the mid-case of the 2015 DER forecast and substantially lower values for photovoltaic generation in the Paso Robles area than PG&E had previously utilized. They then added recent public data on planned new load, as listed in Table 6. (*See* Table 6, Section III_C below.) The adjustments included an annual load adjustment for loss of the largest distributed generator on line at the time of the DPA peak to account for the worst-case N-1 contingency for the potential loss of this generation source. PG&E engineers then re-ran the LoadSEER forecast with the adjustments. The resulting LoadSEER forecast is shown in Figure 5.⁴ Table 3 provides a breakdown of the Updated LoadSEER Forecast, and Table 4 provides a detailed load forecast by substation.

³ Public Utilities Code Section 769 defines DERs as "distributed renewable generation resources, energy efficiency, energy storage, electric vehicles, and demand response technologies."

⁴ Note that, other than the N-1 contingency described above, PG&E planning engineers included no further negative adjustments to the LoadSEER forecast for solar generation as part of the adjustments made for the 2016 IEPR forecast. Most solar is already accounted for in the IEPR forecast, so only an unusually large new project would merit inclusion. Moreover, the peak demand in the area has gradually moved from 4 or 5 p.m. to 5 or 6 p.m. over the last 10 years. In fact, the 2016 DPA peak occurred at 7 p.m. in late June, when the contribution of solar generation was only 2% of its maximum noon-time output. As peak shifts to later hours, the contribution of solar generation at the time of DPA peak becomes more and more negligible.

Figure 5. Updated LoadSEER Forecast, Paso Robles DPA

Forecasted Load (MW) **Description of Forecast** <u>2017</u> <u>2018</u> <u>2019</u> 2020 <u>2021</u> <u>2022</u> 2023 2024 2025 2026 212.55 212.55 212.55 212.55 212.55 212.55 212.55 212.55 212.55 **Available Capacity** 212.55 LoadSEER Forecast 207.60 207.59 207.73 208.24 209.15 210.75 211.74 213.37 214.74 216.85



The Paso Robles DPA has an available capacity limit of 212.55 MW. (*See* Section II.B, above.) The updated LoadSEER forecast provided in Table 3 indicates that distribution demand in the Paso Robles DPA will outpace this capacity between 2023 (211.74 MW) and 2024 (213.37 MW), so that new distribution capacity will be needed in 2024.

Description of Forecast	Forecast (MW)									
Description of Forecast	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Available Capacity	212.55	212.55	212.55	212.55	212.55	212.55	212.55	212.55	212.55	212.55
IEPR Initial Demand Forecast	206.73	208.34	208.81	210.02	211.85	215.02	218.71	221.72	224.59	228.11
IEPR Total DER Adjustments	-2.07	-4.18	-6.35	-8.77	-10.66	-12.99	-16.31	-18.27	-20.02	-21.67
Total New Business Adjustments	2.92	3.41	5.25	6.97	7.94	8.70	9.32	9.90	10.15	10.39
Loss of Largest DG Adjustment	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02	0.02
Total LoadSEER Forecast	207.60	207.59	207.73	208.24	209.15	210.75	211.74	213.37	214.74	216.85

The Assigned Commission's August 9, 2017, ruling validates earlier concerns of PG&E planning engineers about relying on an aggressive DER forecast to predict when new distribution would be needed (*See* Appendix G at UG-11). According to the ruling, "the 2016 adopted IEPR forecast mid-case is the best source for 2017 Distribution Resource Plan Growth Scenarios trajectory case," which means using

substantially lower DER forecast assumptions for the Paso Robles DPA than the CPUC had previously supported. The ruling also confirms that additional forecasting data will be needed to better predict distribution needs and timing going forward. The CPUC is continuing to study forecasting issues in the Section 769 proceedings and indicated its intent to obtain additional load data and other information from the CEC, CAISO, utilities, and other parties over the next few months. Ultimately, the CPUC aims to "establish a framework for establishing a consistent and reliable forecast on an annual basis." The ruling sets out the next steps to achieve that goal.

Table 4. Breakdown of Substation Capacities and Forecasted Load	s. Paso Robles DPA
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Substation / DPA	Available		Forecast (MW)								
Substation / DFA	Capacity	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Atascadero Substation	29.70	29.63	29.73	29.57	29.62	29.89	29.77	29.70	29.68	29.69	29.76
Paso Robles Substation	89.10	81.04	81.00	81.09	81.54	81.54	82.63	83.38	84.65	85.82	85.48
Templeton Substation	89.10	81.74	81.70	82.01	82.37	83.05	83.66	84.12	84.45	84.58	86.93
San Miguel Substation	15.84	15.19	15.16	15.06	14.71	14.67	14.69	14.54	14.59	14.65	14.68
Paso Robles DPA	212.55 ⁽¹⁾	207.60	207.59	207.73	208.24	209.15	210.75	211.74	213.37	214.74	216.85

¹ The Aggregate Capacity of the four substations is 223.74 MW; however, a 95% utilization factor is applied to determine Available Capacity (also called Normal Area Capability). (See Section I.B and the Guide for Planning Area Distribution Facilities, document 050864, attached as Exhibit C.)

<u>Please note that the MW values shown in the legends in Figure 2, Figure 4, and Figure 7 are loads, not capacities. These loads are only preliminary, based on 2016 distribution load flow studies, to illustrate project feasibility. Actual loads for the proposed circuit configurations will be higher at the time that new distribution facilities are needed.</u>

At the CPUC's request, PG&E also provides the following Figure 6. Comparison of LoadSEER Forecasts, Paso Robles DPA, which provides the LoadSEER forecast with and without the latest CPUC guidance on distribution planning forecasts.



Figure 6. Comparison of LoadSEER Forecasts, Paso Robles DPA⁵

Table 5. Previous 1-in-10 LoadSEER Forecast Incorporating Varying Percentages of the DER Forecast

Description of Forecast	Available				Forecasted Load (MW)						
Description of Polecast	Capacity	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
100% DER Forecast	212.55	205.59	202.53	198.24	194.45	192.78	192.00	192.06	192.51	195.65	198.08
75% DER Forecast	212.55	206.69	204.80	201.70	199.16	198.38	198.59	199.55	200.64	204.36	207.06
50% DER Forecast	212.55	207.79	207.07	205.16	203.87	203.98	205.18	207.03	208.77	213.07	216.05
25% DER Forecast	212.55	208.89	209.33	208.61	208.57	209.58	211.76	214.52	216.89	221.77	225.03
Non-DER Forecast	212.55	209.99	211.60	212.07	213.28	215.18	218.35	222.00	225.02	230.48	234.01

C. Large Block Loads

As recommended by the CPUC ruling, the updated LoadSEER forecast provided here incorporates additional large new business loads that were not included in the 2016 IEPR Update forecast. (*See* Table 6.) These new large loads, based on publicly available data from the City of Paso Robles, include business development applications that have been filed, are in process, or were recently approved.

⁵ The first five forecasts in Figure 6 used the previous 1-in-10 LoadSEER forecast for the Paso Robles DPA and then incorporated 100%, 75%, 50%, 25%, and none of the DER forecast estimates in PG&E's 2015 Distribution Resource Plan (DRP). The forecasts using 25% and none of the DER forecast estimated when available capacity would be reached by following a rough trajectory based on the last 3 points in each projection. (See also Table 5, which provides the data numerically.) The updated forecast in Figure 6 follows the CPUC's ruling of August 9, 2017, concerning how utilities should integrate DER growth scenarios into their distribution planning forecasts in order to better determine the need and timing for new distribution projects.

As indicated in Section I.B, the Paso Robles DPA has an available capacity limit of 212.55 MW. The most recent DPA peak was 190.15 MW on June 27, 2016, within 23 MW of matching available capacity. This peak was reached during a summer with relatively mild temperatures — not a 1-in-10 summer. All of the substations within the Paso Robles DPA, with the possible exception of San Miguel, are very temperature sensitive, with load rising substantially on hot summer days. A warmer summer would result in a higher peak, much closer to the available capacity limit. As indicated in Table 2, the 1-in-10 LoadSEER forecast incorporating 100% of the DER forecast predicts a DPA peak of almost 206 MW for this summer, 2017; the same forecast incorporating none of the DER forecast predicts a DPA peak of 210 MW for this summer. Using 25% of the DER forecast results in a 209 MW DPA peak, leaving 4 MW of available capacity. Thus, the 1-in-10 forecast predicts only 3 to 7 MW of available capacity in the DPA for 2017. With this small margin, the addition of one or two large-load applications could quickly deplete the remaining capacity, ereating an immediate need for more.

It is true that the LoadSEER forecast using the 100% DER forecast indicates a steady reduction in net load during the 5-year period between 2017 and 2022; the forecasted peak demand is 13.59 MW lower in 2022 as compared to 2017. PG&E distribution planning engineers caution against placing too much weight on this forecast because it incorporates 100% of a DER estimate that is being used for the first time and results in a substantial negative electrical growth rate, which is not consistent with past history or recent operating experience. While it is likely that some demand reduction due to DERs will occur within the Paso Robles DPA, the timing and amount is highly uncertain.

Relying on LoadSEER data with 100% DER estimates is particularly risky because underestimating the amount of available power could threaten sensitive industrial customers with major business losses. These manufacturing- or process-oriented businesses are very sensitive to interruptions in electric power that can interrupt assembly processes and cause damage to assembly equipment, costly delays for clean-up and restart, and losses of entire batches of product.

Large block loads present another risk to electric system capacity; they are difficult to predict accurately and can significantly accelerate the need for new distribution capacity. As members of the local communities it serves, PG&E employees meet with government and business leaders to keep abreast of general plan amendments, building permit trends, and economic indicators. These activities assist in predicting large increases in business electrical demand.

City planners have indicated that a substantial amount of industrial growth is expected to occur south of the Paso Robles Airport within Golden Hill Industrial Park and along Dry Creek Road, including in Aerotech Industrial Park. Wine production is leading industrial growth, with San Antonio Winery's 1 MW facility in Golden Hill Industrial Park nearing completion, and Justin Vineyards' plans to expand when Golden Hill Industrial Park expands. Golden Hill's expansion plans have already been approved by the City. Other large business loads on the horizon include several new hotels or hotel expansions, which may suggest that additional hotel development will follow. (See Section II.B.).

<u>Future load centers, incorporating this latest public load data, are shown on Figure 7, which also illustrates</u> the proposed Estrella distribution system designed to serve this load. The challenge with these types of fastpaced developments is the short lead-time in planning for the increased electrical demand. The effects of large block loads are very difficult to accurately include in the LoadSEER forecast for this reason. In most cases, PG&E learns of these large-load interconnections only 18 to 24 months in advance of operation, from receiving an application to providing service. Of the factors that affect DPA capacity, large new business growth is the most likely to make an impact on accelerate the need for new distribution capacity and <u>is</u> the most difficult to predict.

Table 6. Large-Load Adjustments for Paso Robles DPA

Project Identification <u>Number</u>	Project Name and Description	<u>Year</u> <u>Received/</u> Approved	Expected Completion Date	<u>Estimated</u> <u>Demand</u> (MW)
1	<u>Beechwood Specific Plan (SP) – 862 Dwelling</u> <u>Units (DUs): 64,000 square feet (commercial)</u>	Received 2016	Information Not Available (INA)	<u>1.357</u>
2	<u>Furlotti Annexation (Paso Robles Gateway</u> <u>Project) South Vine Street – 97 DUs;</u> <u>464,000 square feet (commercial); 425 hotel</u> <u>rooms</u>	Received 2016	<u>INA</u>	<u>1.035</u>
<u>3</u>	<u>San Antonio Winery Production Facility –</u> 85,951 square feet (commercial)	Approved 2015	<u>2016</u>	<u>0.987</u>
4	South Chandler Ranch General Plan Amendment (GPA)/SP – 560 DUs	Received 2017	INA	<u>0.840</u>
5	Erskine Industrial GPA/Map/Water Supply Evaluation (WSE) – 622,000 square feet (commercial)/Justin Winery Expansion	Received 2015	<u>INA</u>	<u>0.622</u>
6	<u>Tract 2549 – 41 DUs</u>	Received 2013	INA	0.522
7	Firestone Warehouse Development Plan Amendment – 59,000 square feet commercial	Received 2016	INA	<u>0.300</u>
8	River Oaks 2 GPA/SP Amendment/WSE – 271 DUs	Approved 2016	INA	<u>0.407</u>
<u>9</u>	Rancho Fortunato Event Center	Received 2014	INA	<u>0.343</u>
<u>10</u>	<u>Vina Robles Vineyards – 80,680 square feet</u> <u>(commercial)</u>	Approved 2014	INA	<u>0.343</u>
<u>11</u>	Meridian Winery Red Tank Farm Expansion	Pending	INA	<u>0.300</u>
12	Mission Gardens – 85 DUs	Received 2015	INA	<u>0.295</u>
<u>13</u>	Erskine GPA/Rezone of 38 Highway 46 and Paso Robles Blvd – 250,000 square feet (commercial)	Received 2017	INA	<u>0.250</u>
<u>14</u>	Southgate Center (Paris Precision) Building and Site Modifications – 215,000 square feet (commercial)	Approved 2017	<u>INA</u>	<u>0.215</u>
<u>15</u>	Templeton Ranch – 100 DUs	Received 2014	<u>2017</u>	<u>0.214</u>
<u>16</u>	<u>Vina Robles Amphitheater/Hotel –</u> 95,000 square feet (commercial), 80 hotel <u>rooms</u>	Received 2003	INA	<u>0.175</u>
<u>17</u>	Arjun (Blue Oaks) Apartments – 142 DUs	Approved 2017	INA	<u>0.142</u>
<u>18</u>	<u>Oaks Assisted Living – 101 bed, 89,000 square</u> feet (commercial)	Received 2015	INA	<u>0.140</u>
<u>19</u>	<u>Terra Linda Farms – 200 horsepower</u> agricultural pump	Received 2016	INA	<u>0.120</u>

Project	Project Name and Description	<u>Year</u>	Expected	<u>Estimated</u>
Identification		<u>Received/</u>	Completion	<u>Demand</u>
Number		<u>Approved</u>	Date	(MW)
			Subtotal:	<u>8.806</u>

Figure 7. Future Estrella Substation Distribution System, Large-Load Adjustments, and Future Load Centers



Table 7 below indicates substation capacities and loads for the Paso Robles and Cholame DPAs before and after distribution facilities are added at Estrella Substation. The loads correspond to the proposed circuit configurations indicated in Figure 2, Figure 4, and Figure 6 of the August 2017 Appendix G and are based on 2016 distribution load flow studies to illustrate project feasibility. Actual loads for the proposed circuit configurations will be higher at the time that new distribution facilities are needed.

Table 7. Approximate Breakdown of Substation Capacities and Loads Before and After the Addition of Estrella Substation

Substation	Available Capacity (MW)	Substation Load Before (MW) ⁽¹⁾		Load Transf		Substation Load After (MW) ⁽¹⁾	
Estrella	29.70		+11.20	+3.10	+2.10	+10.70	27.10
Paso Robles	89.10	70.40	-11.20				59.20
San Miguel	15.84	14.10		-3.10			11.00
Cholame	24.75	20.60			-2.10		18.50
Templeton	89.10	71.50				-10.70	60.80

¹ Substation loads and load transfer amounts are based on 2016 CYMDIST Load Flow Data. Distribution Load Flow studies in the PowerWorld PWD format or in GE EPC format are not available. PG&E uses CYMDIST from CYME for distribution load flows. The latest CYME load flows are based on Summer 2016 peak loads and model load conditions for Summer 2017 through Summer 2019.

Underestimating the amount of available capacity to serve such loads could threaten sensitive industrial customers with major business losses. Manufacturing- or process-oriented businesses are very sensitive to interruptions in electric power that can interrupt assembly processes and cause damage to assembly equipment, costly delays for clean-up and restart, and losses of entire batches of product. Wineries, a growing industry in the area, are particularly sensitive to power outages. The City Public Works Director has confirmed that the area south of Paso Robles Airport, including Golden Hill Industrial Park and along Dry Creek Road, is anticipated to be the area of highest growth within the Paso Robles area. If PG&E receives a new business application for a large load in this area, it may exhaust all of the remaining area capacity, or initiate other commercial-industrial load growth that together could quickly outpace capacity. If this were to happen without the Estrella project in place, PG&E may be unable to permit, secure necessary land rights, and construct additional distribution capacity in time to prevent significant overloads throughout the DPA—at Paso Robles and San Miguel substations in particular.

IV. ESTRELLA PROJECT DISTRIBUTION BENEFITS

A. DPA Capacity Increase

Since the Paso Robles DPA is reaching the limits of its distribution substation capacity, the distribution system is vulnerable. Two unknowns will drive the timing of the need for additional distribution capacity: the amount of DER demand reduction and the addition of large-load interconnections. If DER demand reduction is slow to materialize or if new, large business load is added in Paso Robles, the DPA capacity limits could quickly be reached or exceeded. PG&E's new 70 kV substation at Estrella Substation provides a location for future 21 kV distribution facilities where they are most likely to be needed, and can most easily be constructed and integrated with the existing system. Without the Estrella Substation location, there may be insufficient time to put new distribution capacity in place to prevent significant overloads throughout the DPA, especially at Paso Robles and San Miguel substations.

Adding a new 70/21 kV transformer with three new distribution feeders connected to existing feeders near Estrella Substation can be accomplished in only 4 months and provide approximately 28 MW⁶ of additional capacity. The new distribution facilities at Estrella Substation will alleviate overloads within the DPA by

⁶ Assumes a 95% utilization factor.

creating additional distribution capacity, thus enabling distribution planning engineers to appropriately load substation transformer banks and transfer distribution load throughout the DPA to address needs as they arise.

No other distribution is planned within the foreseeable future, although there will be room at Estrella Substation for an additional two distribution banks as needed. If these two additional distribution banks and six feeders were added, the ultimate distribution capacity would be approximately 85 MW, assuming a 95% utilization factor.

While large block loads and DER estimates both inject uncertainty into the planning process, one thing is certain: distribution substation facilities will be needed sometime within 5 to 15 years, and could be needed very quickly in response to one or more large-load interconnections that could materialize at any time. The Estrella project supports this critical future need.

B. Distribution System Reliability Improvements and Operational Flexibility

The addition of a future 70/21 kV source in the Paso Robles DPA at Estrella Substation will not only increase the available capacity of the DPA, but will also allow a feeder configuration from the new substation that will reduce feeder length and provide back-ties to existing distribution feeders from San Miguel, Paso Robles, and Templeton substations. (*See* Figure 4. Future Estrella Substation Distribution System.) Estrella Substation to serve the growth areas south of Paso Robles Airport, enabling the future distribution substation to serve the expected load growth directly through much shorter distribution feeders from the new distribution bank connected into the existing distribution system, Estrella Substation will have direct feeder ties to all substations within the Paso Robles DPA except Atascadero Substation, providing valuable system redundancy. The Paso Robles DPA benefits from the central location of Templeton Substation, with six 21 kV feeders extending north and south to provide strong ties to both Paso Robles and Atascadero substations. The future 21 kV substation at Estrella will also provide a strong tie to Templeton Substation, which will allow cascading transfers north to south or south to north through Templeton <u>Substation</u> to take advantage of available capacity wherever it exists within the DPA.

The future distribution substation at Estrella will also provide a new distribution source closer to Cholame Substation, which serves 1,500 customer connections within the Cholame DPA through a 27-mile radial transmission line from Arco Substation in the San Joaquin Valley. The proposed project provides a future opportunity to add an additional transmission line to Cholame Substation to create a looped circuit to improve reliability and operational flexibility on the 70 kV system. This line would likely be constructed within 2 to 3 years after Estrella Substation is built. The existing 27-mile radial line must be cleared for maintenance every 18 to 24 months, requiring most of the 1,500 customers to be notified of multiple planned outages over a several-day period because there is no alternate 70 kV transmission source for the substation. The alternative to planned outages is to install temporary generation at Cholame Substation during these maintenance periods; however, the cost to do this is approximately \$1 million every 18 to 24 months. Moreover, aside from the maintenance periods, the service reliability for all 1,500 customers is negatively impacted during normal system configuration (when all facilities are in service) because of the single transmission source. The Estrella 230/70 kV substation would provide a second transmission source approximately 17 circuit miles from Cholame Substation that could be used to eliminate the maintenance clearances and improve service reliability for all customers served by Cholame Substation. In addition, a future 21 kV distribution feeder from Estrella Substation to Cholame Substation could provide a costeffective temporary solution to the transmission maintenance problem until such time that the 70 kV line could be built.

The ability to establish strong circuit ties and load relief <u>from a new substation</u> to multiple <u>existing</u> substations<u>from a single new source</u> will provide uniform load relief as well as optimize operating flexibility and emergency restoration throughout the Paso Robles and Cholame DPAs.

C. Distribution System Renewables Hosting Capacity

The addition of a distribution substation at the Estrella site would have the additional benefit of supporting DER hosting capacity for the Paso Robles DPA. Hosting capacity, which is the ability to integrate DER with limited investments, significantly decreases with electrical resistance and/or circuit distance from a substation and, thus, has a strong dependency on circuit length. Demonstration projects in R.14-08-013, the Order Instituting Rulemaking Regarding Policies, Procedures and Rules for Development of Distribution Resources Plans Pursuant to Public Utilities Code Section 769, have shown that increases in circuit length can significantly impede hosting capacity and limit new DER. (*See, e.g.,* PG&E's Demonstration Projects A and B Final Reports, filed December 27, 2016, at 78, 87 and 91, filed December 27, 2016, http://docs.cpuc.ca.gov/PublishedDocs/Efile/G000/M171/K806/171806890.PDF.)

Templeton circuits currently have more than double the average electrical resistance compared to the average circuits for all PG&E substations in the service area. The proposed Estrella circuits (average length 9 miles) would average approximately 56% less electrical impedance across all circuits than the proposed Templeton circuits (average length 16 miles). (*See* Figure 8). Serving new growth areas by extending distribution lines from Templeton Substation would limit new opportunities for DER.

Figure 9 illustrates the available DER hosting capacity at the end of each proposed distribution circuit coming from Estrella and from Templeton. Note, circuits coming from Templeton would have very little ability to add DER at the end of the circuits due to the length (resistance) of these circuits, while circuits originating at Estrella would have considerably more DER hosting capacity.

Figure 8. Average Electrical Impedance across Circuits





Figure 9. Circuit DER Hosting Capacity versus Distance from Substation

As seen in Figure 9, the proposed Templeton circuits can have near zero hosting capacity due to the distance from the substation. Establishing a new substation at Estrella, in which existing circuit lines (Templeton and Paso Robles substations) can be broken up and have shorter lengths, will ensure additional hosting capacity for the Paso Robles DPA and lower integration costs to adopt future DER in this area.

V. ADDITIONAL DISTRIBUTION QUESTIONS AND ANSWERS

A. Why Not Expand Distribution at Paso Robles Substation?

Placing additional distribution facilities at Paso Robles Substation is not a viable option. Although the growth in demand is in Paso Robles, load in many northern areas of Paso Robles is currently being served with lengthy feeders from Templeton Substation; Paso Robles Substation has limited capacity and its existing 12 kV feeders cannot accommodate future growth in northern Paso Robles.

Adding a fourth distribution bank at Paso Robles Substation is not possible due to space constraints. For the same reason, replacing the 30 MVA banks with 45 MVA banks is not feasible because there is insufficient space to install additional feeders. PG&E has no existing mobile transformer support or emergency replacement transformers for 70/12 kV 45 MVA banks in any event.

Even if Paso Robles Substation had additional capacity and could install feeders within the substation, there is no easy route for new feeders to extend beyond the substation to reach the northern growth areas in Paso Robles. This is a congested urban area with existing 12 kV distribution lines. New feeders would likely be of an express nature, with most of the load being sensitive industrial customers at the ends of the feeders. Because of the congestion, new feeders would <u>either</u> need to be combined with existing overhead feeders on double-circuit overhead routes, increasing the likelihood and extent of outages for new and existing customers served by those lines, or placed in lengthy, expensive underground routes. Either choice would be challenging and costly.

B. Why Not Expand Distribution at Templeton Substation?

While it would be possible to serve additional distribution load from Templeton Substation, this would result in increased costs and decreased reliability. PG&E's distribution planning practices caution against adding distribution capacity at a location that will degrade service reliability. Since reliable distribution systems consist of substations located at regular intervals and sized correctly for the surrounding load between substations, adding more capacity and more 21 kV feeders at Templeton Substation would be a large step backwardsin the wrong direction. While the existing 21 kV Templeton 2109 Feeder serves areas well north of Paso Robles Substation, it does not serve the growth areas near Paso Robles Airport. -This feeder is forecasted to be loaded at over 80% of its capacity in 20172018, limiting its ability to be extended to serve the additional load near the airport. This means that additional long or longer new feeders from Templeton Substation would be required to serve the anticipated growth areas north of SR-46. (See Figure 1. Approximate Reach of the Existing Templeton Substation 21 kV Distribution Feeders.)

Both the Estrella and Templeton options provide two feeders that extend to the area of anticipated growth north of SR-46 and south of Paso Robles Airport. The Estrella option provides two new 21 kV feeders, Union Road South and Mill Road Central, that meet near the intersection of Golden Hill Road and Wisteria Lane: 35° 39' 0.5" North (N) and 120° 39' 29" West (W) (35.6501,-120.6581). The Templeton option also would provide two 21 kV feeders that meet at this intersection, the Existing Templeton 2109 and a longer version of Mill Road Central. For comparison purposes, Golden Hill and Wisteria will be considered the "growth area." The precise location of potential new feeders is estimated for this discussion. PG&E proposes to install three 21 kV feeders from Estrella Substation when the distribution substation facilities are constructed (*See* Figure 4. Future Estrella Substation Distribution System). Based on preliminary design, the first Estrella feeder—"Estrella 1"—will consist of 1.67 circuit miles of new or reconductored distribution line and a total main-line length of 11.76 circuit miles (including 10.09 circuit miles of new or reconductored distribution line and a total main-line length of 8.54 circuit miles. The third Estrella feeder—"Estrella 3"—will consist of 3.54 circuit miles of new or reconductored distribution line and a total main-line length of 8.54 circuit miles. The third Estrella feeder—"Estrella 3"—will consist of 3.54 circuit miles of new or reconductored distribution line and a total main-line length of 5.96 circuit miles. The total main-line length of 5.96 circuit miles.

If distribution facilities were to be added at Templeton Substation when additional capacity becomes necessary, an equivalent system would include three new 21 kV feeders as well as 4.35 circuit miles of new or reconductored distribution line on the existing Templeton 2109 Feeder, which is already routed toward the area of anticipated growth north of SR-46. The new and reconductored line on the Templeton 2109 would be required to clear a route for two of the new 21 kV feeders and to extend Templeton 2109 capacity further into the anticipated growth area. The first new 21 kV feeder from Templeton—"Templeton 1"— would consist of 15.41 circuit miles of new or reconductored distribution line and a total main-line length of 17.12 circuit miles (including 1.71 circuit miles of existing line). The role of the Rural Areas East feeder would be to absorb 11 MW of existing Templeton 2109 load to free up 2109 capacity since the 2109 Feeder already extends to the growth area. The second new feeder from Templeton—"Templeton 2"—would consist of 10.57 circuit miles of new or reconductored distribution line and a total main-line length of 18.13 circuit miles. The third new feeder from Templeton 3"—would consist of 12.20 circuit miles of new or reconductored distribution line and a total main-line length of 18.13 circuit miles.

The construction of Estrella Substation will also require three additional 21/12 kV pad-mounted transformers in the field to provide circuit ties between 21 kV and 12k V feeders (*See* Figure 4. Future Estrella Substation Distribution System). The equivalent distribution system from Templeton Substation would require four additional 21/12 kV pad-mounted transformers.

The shorter route from Estrella to the growth area, Union Road South, is 4.58 circuit miles and the longer route, Mill Road Central, is 7.77 circuit miles. The Templeton option provides one new 21 kV feeder to the growth area and does circuit work to release capacity on an existing Templeton 21 kV feeder, 2109, that extends from Templeton to the growth area. The shorter route to the growth area at Golden Hill and Wisteria from Templeton Substation is the Existing Templeton 2109, which is 11.70 circuit miles and takes much of the same route as the Union Road South feeder from Estrella. The longer route from Templeton to the growth area, also called Mill Road Central, is 13.83 circuit miles and follows much of the same route as the Mill Road Central.

Both shorter routes from Estrella and Templeton to the growth area, Union Road South from Estrella and Existing 2109 from Templeton, meet at the intersection of Union Road and Penman Springs Road: 35° 37' 48.5" N and 120° 36' 51.5" W (35.6302,-120.6143). From this point onward, the routes are identical all the way to the growth area. The route from Templeton to the meeting point at Union and Penman Springs is 7.12 circuit miles longer than the route from Estrella to the meeting point. This is a significant difference, 155% longer, making Estrella far closer to the growth area.

Similarly, both longer routes to the growth area, Mill Road Central from Estrella and Mill Road Central from Templeton, meet at a common point on Mill Road: 35° 38' 41" N and 120° 37' 12.5" W (35.6447,-120.6202), and from this point on the routes are identical all the way to the growth area. The

⁷ All estimates are provided for purposes of discussion, based upon preliminary design and subject to change.

⁸ All estimates are provided for purposes of discussion, based upon preliminary design and subject to change.

route from Templeton to the common point on Mill Road is 6.02 circuit miles longer than the route from Estrella. This is also a significant difference, 78% longer, again making Estrella far closer.

Long feeders are problematic for several reasons. First, as explained previously, long feeders are less reliable simply because of their length and potential for outages that affect many customers (see Table 1). Adding new long feeders from Templeton Substation to northern Paso Robles would further degrade system reliability. Second, in this case, the new feeders would likely be mainly express feeders with much of their load at the end of the line, which would result in most or all customers on the line experiencing an outage if there is trouble anywhere along the lengthy feeder. Third, accessible and maintainable distribution routes north out of Templeton Substation to Paso Robles are limited, and would require lengthy double- or possibly even triple-circuit overhead lines in order to reach areas in Paso Robles. While it is sometimes necessary to place distribution lines on double-circuits, it is not ideal because distribution poles are wood and typically close to roadways. When cars hit wood poles, they generally knock out service; when cars hit poles carrying double- or triple-circuits, customers on multiple circuits may lose power. In rural_areas_along busy roadways, such as some areas north of Templeton Substation, cars travel at high speeds and wood poles close to roadways are especially vulnerable. With poles carrying multiple lines, a single car-pole accident could take out two or three 21 kV feeders, knocking out power to a significant number of customers.

In theory, new electric demand south of Paso Robles Airport could be served from Paso Robles Substation, with new distribution feeders out of Templeton Substation taking over additional load in Paso Robles to free up capacity for the new growth. Cascading load within a well-connected DPA can be a useful tool in many circumstances, so long as service reliability is maintained; however, service reliability is substantially reduced whenever one substation's feeders are overextended and another substation's feeders are either underutilized or doubled-up because they are confined to only one direction of travel. In this case, although cascading load from Paso Robles Substation to Templeton Substation and then adding load at Paso Robles Substation is a possible option, it would once again require long feeders from Templeton Substation to pick up load well north of Paso Robles Substation and then require existing Paso Robles feeders to be rerouted to the new growth areas near the airport. As explained previously, rerouting feeders northeast from Paso Robles Substation to the growth areas near the airport would be especially challenging.

In either case, installing additional, lengthy distribution feeders from Templeton Substation would further compromise reliability in a distribution system that is already out of balance. <u>As explained in Section IV.C, longer feeders also negatively affect power quality due to power impedance. Templeton Substation circuits currently have more than double the average electrical resistance compared to the average circuits for all substations in the PG&E service area.</u>

PG&E is aware of no distribution planning standard that determines whether a feeder is too long to provide reliable service, or how much risk of car-pole accidents is acceptable. However, car-pole accidents can cause sustained outages affecting thousands of customers, presenting a serious threat to service reliability. Distribution planners strive to minimize this risk.

C. What Solar Projects Have Been Developed or Will Come Online within the Next 10 Years in the Paso Robles DPA?

Table 8 indicates the expected solar projects to come online in the next 10 years, as well as those that have been connected within the last 5 years. The table identifies the projects that connected to the transmission system, as well as those that have connected or will connect to the distribution system. As indicated in Section IV.C, extended circuits coming from Templeton Substation would have very little ability to add new renewable energy generation at the end of the circuits due to the length and resistance of these circuits, while circuits originating at Estrella Substation would have considerably more solar generation hosting capacity.

Table 8. Solar Projects in Paso Robles DPA										
Queue	<u>Project</u>	<u>Fuel</u>	<u>Actual</u> In-Service Date	<u>Size</u> (MW)	Distribution / Transmission	<u>Substation</u>				
Projects in	Projects in Paso Robles DPA – In Service within the Last 5 Years									
<u>166</u>	<u>California Valley Photovoltaic</u> (First Solar)	<u>Solar</u>	<u>9/5/2013</u>	<u>210</u>	Transmission	Templeton				
<u>239</u>	<u>Carrizo Solar Farm II</u> (California Valley Solar <u>Ranch)</u>	<u>Solar</u>	<u>1/7/2013</u>	<u>250</u>	Transmission	Templeton				
<u>0397-WD</u>	<u> 2103 – Hill (Pristine Sun)</u>	<u>Solar</u>	1/8/2015	<u>0.75</u>	Distribution	Templeton				
<u>0443-WD</u>	<u> 2059 – Creston 2 Scherz</u> <u>(Pristine Sun)</u>	<u>Solar</u>	<u>1/30/2014</u>	<u>0.5</u>	<u>Distribution</u>	Templeton				
<u>0384-WD</u>	Vintner Solar Project	<u>Solar</u>	<u>1/6/2014</u>	<u>1.5</u>	Distribution	Templeton				
0394-WD	<u> 2056 – Jardine</u>	<u>Solar</u>	3/3/2014	<u>1.0</u>	Distribution	Paso Robles				
Projects in	Paso Robles DPA – In Service v	vithin the	Next 10 Years							
<u>1596-RD</u>	Firestone Walker Inc.	<u>Solar</u>	<u>To Be</u> <u>Determined</u> (TBD)	<u>1.7</u>	Distribution	Templeton				
1529-RD	City of Paso Robles	<u>Solar</u>	TBD	<u>3.7</u>	Distribution	Paso Robles				
<u>Not</u> <u>Applicable</u> (NA)	Airport 4 MW Solar Project	<u>Solar</u>	<u>TBD</u>	<u>4</u>	<u>Distribution</u>	<u>Paso Robles/</u> <u>Future</u> <u>Estrella</u>				
<u>NA</u>	Firestone Walker Inc. 1.68 MW Solar Project	<u>Solar</u>	<u>TBD</u>	<u>1.68</u>	Distribution	Templeton				
<u>NA</u>	<u>Vitner Solar LLC 1500 kW</u> <u>Solar Project</u>	<u>Solar</u>	<u>TBD</u>	<u>1.5</u>	Distribution	Templeton				
<u>NA</u>	Pristine Sun Fund 7 LLC 996 kW Solar Project	<u>Solar</u>	<u>TBD</u>	<u>0.996</u>	Distribution	Paso Robles				
<u>NA</u>	Paso Robles Public Schools 786 kW Solar Project	<u>Solar</u>	<u>TBD</u>	<u>0.786</u>	Distribution	Paso Robles				
<u>NA</u>	J Lohr Winery Corporation 642.8 kW Solar Project	<u>Solar</u>	<u>TBD</u>	<u>0.6428</u>	<u>Distribution</u>	Paso Robles/ Future Estrella				
<u>NA</u>	Templeton Unified School District 636 kW Solar Project	<u>Solar</u>	<u>TBD</u>	<u>0.636</u>	Distribution	Templeton				
<u>NA</u>	<u>Meridian Vineyards 620 kW</u> <u>Solar Project</u>	<u>Solar</u>	<u>TBD</u>	<u>0.620</u>	Distribution	Templeton				
NA	Paris Precision LLC 504 kW Solar Project	<u>Solar</u>	TBD	<u>0.504</u>	Distribution	Templeton				
NA	<u>Niels Udsen 500 kW Solar</u> Project	<u>Solar</u>	<u>TBD</u>	<u>0.5</u>	Distribution	San Miguel				

VI. REFERENCES

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